

# State of Minnesota



## Office of the State Auditor

Julie Blaha  
State Auditor

Audit Practice Division

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## Western Prairie Human Services Elbow Lake, Minnesota

Annual Financial Report and  
Management and Compliance Report

Year Ended December 31, 2024

# Western Prairie Human Services Elbow Lake, Minnesota

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**Western Prairie Human Services  
Elbow Lake, Minnesota**

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## **Introductory Section**

# Western Prairie Human Services Elbow Lake, Minnesota

## Organization

December 31, 2024

Name	Position	Entity	Term Expires
Western Prairie Human Services Board			
Paul Gremmels	Vice Chair	Pope County	January 2027
Gordy Wagner	Member	Pope County	January 2025
Paul Gerde	Member	Pope County	January 2025
Larry Lindor	Member	Pope County	January 2027
Paul Wildman	Member	Pope County	January 2027
Troy Johnson	Chair	Grant County	January 2025
Dwight Walvatne	Member	Grant County	January 2027
Kenneth Johnson	Member	Grant County	January 2025
Bill LaValley	Member	Grant County	January 2027
Doyle Sperr	Member	Grant County	January 2025
Director			
Stacy Hennen			

## **Financial Section**



## Independent Auditor's Report

Board of Commissioners  
Western Prairie Human Services  
Elbow Lake, Minnesota

### Report on the Audit of the Financial Statements

#### Opinions

We have audited the financial statements of the governmental activities, the General Fund, and the aggregate remaining fund information of Western Prairie Human Services, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise Western Prairie Human Services' basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the General Fund, and the aggregate remaining fund information of Western Prairie Human Services as of December 31, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Western Prairie Human Services, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Western Prairie Human Services' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions.

Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit;
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Western Prairie Human Services' internal control. Accordingly, no such opinion is expressed;
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements; and
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Western Prairie Human Services' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison Schedule for the General Fund, Schedule of Changes in Total OPEB Liability and Related Ratios – Other Postemployment Benefits, PERA retirement plan schedules, and Notes to the Required Supplementary Information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Western Prairie Human Services' basic financial statements. The combining fiduciary fund financial statements, Schedule of Intergovernmental Revenue, and Schedule of Expenditures of Federal Awards and related notes, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles,*

*and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information as identified above is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the Annual Financial Report. The other information comprises the Introductory Section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated January 28, 2026, on our consideration of Western Prairie Human Services' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Western Prairie Human Services' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Western Prairie Human Services' internal control over financial reporting and compliance.

*/s/Julie Blaha*

Julie Blaha  
State Auditor

January 28, 2026

*/s/Chad Struss*

Chad Struss, CPA  
Deputy State Auditor

## **Management's Discussion and Analysis**

# Western Prairie Human Services Elbow Lake, Minnesota

## Management's Discussion and Analysis December 31, 2024 (Unaudited)

### Introduction

Western Prairie Human Services' Management's Discussion and Analysis (MD&A) provides an overview of Western Prairie Human Services' financial activities for the fiscal year ended December 31, 2024. We encourage readers to consider the information presented here in conjunction with Western Prairie Human Services' financial statements and the notes to the financial statements.

### Financial Highlights

- Governmental activities' total net position is \$4,887,273, of which (\$5,958) is the net investment in capital assets and \$4,893,231 is unrestricted.
- The net cost of Western Prairie Human Services' governmental activities for the year ended December 31, 2024, was \$2,926,551; the net cost was funded by general revenues totaling \$3,692,337.

### Overview of the Financial Statements

Western Prairie Human Services' MD&A serves as an introduction to the basic financial statements. Western Prairie Human Services' basic financial statements consist of three parts: government-wide financial statements, fund financial statements, and notes to the financial statements. The MD&A (this section), certain budgetary comparison schedules, information on Western Prairie Human Services' other postemployment benefits (OPEB) and net pension liability, and notes to the required supplementary information are required to accompany the basic financial statements and, therefore, are included as required supplementary information.

Western Prairie Human Services presents two government-wide financial statements: the Statement of Net Position and the Statement of Activities. These statements provide information about the activities of Western Prairie Human Services as a whole and present a longer-term view of Western Prairie Human Services' finances. Western Prairie Human Services' fund financial statements follow the government-wide financial statements. For the governmental fund, these statements tell how Western Prairie Human Services financed services in the short-term as well as what remains for future spending. The remaining statement provides financial information about activities for which Western Prairie Human Services acts solely as a trustee or agent for the benefit of those outside of the government.

### Government-Wide Financial Statements—The Statement of Net Position and the Statement of Activities

The Statement of Net Position and the Statement of Activities report information about Western Prairie Human Services as a whole and about its activities in a way that helps the reader determine whether Western Prairie Human Services' financial condition has improved or declined as a result of the current year's activities. These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the full accrual basis of accounting, which is similar to the accounting used by most private-sector companies.

These two statements consider all of Western Prairie Human Services' current year revenues and expenses, regardless of when Western Prairie Human Services receives the revenue or pays the expense, and reports Western Prairie Human Services' net position and changes in them. You can think of Western Prairie Human Services' net position—the difference between assets plus deferred outflows of resources, and liabilities plus deferred inflows of resources—as one way to measure Western Prairie Human Services' financial health or financial position. Over time, increases or decreases in Western Prairie Human Services' net position is one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the member counties property tax base and the general economic conditions of the state and member counties, to assess the overall health of Western Prairie Human Services.

The activities reported by Western Prairie Human Services are all human services related. Western Prairie Human Services finances the majority of these activities with local property taxes contributed from the member counties, fees, charges for services, and federal and state grants.

The government-wide statements can be found as Exhibits 1 and 2 of this report.

## **Fund Financial Statements**

Western Prairie Human Services' fund financial statements provide detailed information about the General Fund. Significant governmental and fiduciary funds may be established by Western Prairie Human Services to meet requirements of a specific state law; to help control and manage money for a particular purpose/project; or to show that it is meeting specific legal responsibilities and obligations when expending grants, and/or other funds designated for a specific purpose.

- **Governmental fund**—All of Western Prairie Human Services' basic services are reported in the General Fund, which focuses on how money flows into and out of the fund and the balance left at year-end available for spending. The fund is reported in our financial statements using the modified accrual method of accounting, which measures cash and other financial assets that Western Prairie Human Services can readily convert to cash. The governmental fund statements provide a detailed short-term view of the Western Prairie Human Services' general government operations and the basic services it provides. Governmental fund information helps determine whether there are financial resources available that can be spent in the near future to finance various programs within Western Prairie Human Services. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in a reconciliation statement following each governmental fund financial statement.

The basic governmental fund financial statements can be found as Exhibits 3 through 6 of this report.

- **Fiduciary funds**—Western Prairie Human Services is the trustee, or fiduciary, over assets that can be used only for the trust beneficiaries based on a trust agreement. Western Prairie Human Services is also an agent for other governments. Western Prairie Human Services reports its fiduciary activities in a separate Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position. These activities have been excluded from Western Prairie Human Services' other financial statements because Western Prairie Human Services cannot use these assets to finance its operations. Western Prairie Human Services is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

The fiduciary funds financial statements can be found as Exhibits 7 and 8 of this report.

## **Notes to the Financial Statements**

Notes to the financial statements provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 18 of this report.

## Western Prairie Human Services as a Whole

The following analysis focuses on the net position (Table 1) and changes in net position (Table 2) of Western Prairie Human Services' governmental activities.

**Table 1**  
**Statement of Net Position**

Condensed Statement of Net Position	Governmental Activities – 2024	Governmental Activities – 2023*
Assets		
Current and other assets	\$ 8,052,592	\$ 7,224,625
Capital assets, net of accumulated depreciation and amortization	160,547	157,461
Total Assets	\$ 8,213,139	\$ 7,382,086
Deferred Outflows of Resources		
Deferred OPEB outflows	\$ 9,303	\$ 1,978
Deferred pension outflows	755,765	1,447,331
Total Deferred Outflows of Resources	\$ 765,068	\$ 1,449,309
Liabilities		
Current liabilities	\$ 623,906	\$ 457,638
Long-term liabilities	2,482,076	3,224,116
Total Liabilities	\$ 3,105,982	\$ 3,681,754
Deferred Inflows of Resources		
Deferred OPEB inflows	\$ 40,640	\$ 21,505
Deferred pension inflows	944,312	790,532
Total Deferred Inflows of Resources	\$ 984,952	\$ 812,037
Net Position		
Net investment in capital assets	\$ (5,958)	\$ 2,747
Unrestricted	4,893,231	4,334,857
Total Net Position	\$ 4,887,273	\$ 4,337,604

\*2023 amounts were not restated for GASB Statement No. 101, *Compensated Absences*, as such the statements may not be comparable. See Note 1 in the Notes to the Financial Statements.

Western Prairie Human Services' total net position for the year ended December 31, 2024, totals \$4,887,273. The governmental activities' unrestricted net position, totaling \$4,893,231, is available to finance the day-to-day operations of the governmental activities of Western Prairie Human Services.

**Table 2**  
**Changes in Net Position**

Statement of Activities	Governmental Activities – 2024	Governmental Activities – 2023*
Revenues		
Program revenues		
Fees, charges, fines, and other	\$ 2,379,895	\$ 2,222,004
Operating grants and contributions	3,683,923	4,505,607
General revenues		
Grants and contributions not restricted to specific programs	3,481,120	3,295,835
Unrestricted interest earnings	211,217	67,264
Total Revenues	<u>\$ 9,756,155</u>	<u>\$ 10,090,710</u>
Expenses		
Human services	<u>\$ 8,990,369</u>	<u>\$ 9,292,560</u>
Change in Net Position	\$ 765,786	\$ 798,150
Net Position – January 1, as restated	<u>4,121,487</u>	<u>3,539,454</u>
Net Position – December 31	<u>\$ 4,887,273</u>	<u>\$ 4,337,604</u>

\*2023 amounts were not restated for GASB Statement No. 101, *Compensated Absences*, as such the statements may not be comparable. See Note 1 in the Notes to the Financial Statements.

### Governmental Activities

Revenues for Western Prairie Human Services' governmental activities for the year ended December 31, 2024, were \$9,756,155. Western Prairie Human Services' cost for all governmental activities for the year ended December 31, 2024, was \$8,990,369. Net position for Western Prairie Human Services' governmental activities increased by \$765,786 in 2024, an increase of 18.6 percent.

As shown in the Statement of Activities, \$6,063,818 of the costs were paid by grants and contributions received for those programs and by those who directly benefited from the programs and \$3,692,337 was paid by other governments and organizations that provided additional grants and contributions.

### Western Prairie Human Services General Fund

Western Prairie Human Services General Fund as presented in the Balance Sheet, reported a fund balance of \$7,268,493. Fund balance increased by \$572,578 in 2024 primarily due to higher than expected revenues in Medical Assistance Recovery, Targeted Case Management, and additional grants.

### General Fund Budgetary Highlights

The Western Prairie Human Services Board, over the course of a budget year, may amend/revise the General Fund budget. In 2024, no budget amendments were made.

In the General Fund, actual revenues were \$496,635 more than expected revenues, and actual expenditures were \$6,538 less than expected expenditures. These differences were primarily due to higher than expected revenues in Medical Assistance Recovery, Targeted Case Management, and additional grants.

## Capital Assets and Long-Term Obligations Administration

### Capital Assets

At the end of 2024, Western Prairie Human Services had \$160,547 invested in capital assets, net of depreciation and amortization (see Table 3).

**Table 3**  
**Capital Assets at Year-End**  
**(Net of Depreciation and Amortization)**

Capital Assets	Governmental Activities – 2024	Governmental Activities – 2023
Vehicles	\$ 5,200	\$ 15,833
Lease vehicles	151,064	135,209
Lease equipment	4,283	6,419
Totals	<u>\$ 160,547</u>	<u>\$ 157,461</u>

### Long-Term Obligations

Western Prairie Human Services has long-term obligations that include leases payable, compensated absences, other postemployment benefits, and the net pension liability. Western Prairie Human Services' notes to the financial statements provide detailed information about the long-term liabilities.

### Economic Factors and Next Year's Budgets and Rates

In 2025 the total levy request increased by \$132,854. The Western Prairie Human Services total levy for 2025 was \$3,493,228. This increase was largely due to payroll steps and cost of living increases. Western Prairie Human Services also added a Mental Health Case Aide specializing in the Community Support Program in 2025. Western Prairie Human Services again saw increases in Targeted Case Management rates for Mental Health Target Case Management in 2025 which helped offset expense increases.

### Contacting Western Prairie Human Services' Financial Management

This financial report provides a general overview of Western Prairie Human Services' finances and shows Western Prairie Human Services' accountability for the money it receives and spends. If you have questions about this report or need additional financial information, contact Tracy Bowman, Western Prairie Human Services Fiscal Manager, (218) 685-8200, 15 Central Avenue North, Elbow Lake, Minnesota 56531.

## **Basic Financial Statements**

## **Government-Wide Financial Statements**

**Exhibit 1****Western Prairie Human Services  
Elbow Lake, Minnesota****Statement of Net Position  
Governmental Activities  
December 31, 2024****Assets**

Cash	\$	6,517,978
Receivables – net		1,534,614
Capital assets		
Depreciable or amortizable – net of accumulated depreciation and amortization		<u>160,547</u>
<b>Total Assets</b>	<b>\$</b>	<b><u>8,213,139</u></b>

**Deferred Outflows of Resources**

Deferred other postemployment benefits outflows	\$	9,303
Deferred pension outflows		<u>755,765</u>
<b>Total Deferred Outflows of Resources</b>	<b>\$</b>	<b><u>765,068</u></b>

**Liabilities**

Accounts payable and other current liabilities	\$	559,982
Unearned revenue		63,924
Long-term liabilities		
Due within one year		469,794
Due in more than one year		161,689
Other postemployment benefits liability due within one year		3,873
Other postemployment benefits liability due in more than one year		178,813
Net pension liability		<u>1,667,907</u>
<b>Total Liabilities</b>	<b>\$</b>	<b><u>3,105,982</u></b>

**Deferred Inflows of Resources**

Deferred other postemployment benefits inflows	\$	40,640
Deferred pension inflows		<u>944,312</u>
<b>Total Deferred Inflows of Resources</b>	<b>\$</b>	<b><u>984,952</u></b>

**Net Position**

Net investment in capital assets	\$	(5,958)
Unrestricted		<u>4,893,231</u>
<b>Total Net Position</b>	<b>\$</b>	<b><u>4,887,273</u></b>

**Exhibit 2**

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Statement of Activities  
For the Year Ended December 31, 2024**

	Program Revenues			
Expenses	Fees, Charges, Fines, and Other	Operating Grants and Contributions	Net (Expense) Revenue and Changes in Net Position	
<b>Functions/Programs</b>				
<b>Governmental activities</b>				
Human services	\$ 8,990,369	\$ 2,379,895	\$ 3,683,923	\$ (2,926,551)
<b>General Revenues</b>				
Grants and contributions not restricted to specific programs			\$ 3,481,120	
Unrestricted interest earnings			211,217	
			<b>\$ 3,692,337</b>	
<b>Change in net position</b>			<b>\$ 765,786</b>	
<b>Net Position – Beginning</b>				<b>4,337,604</b>
<b>Restatement (see Note 1)</b>				<b>(216,117)</b>
<b>Net Position – Beginning, as restated</b>			<b>\$ 4,121,487</b>	
<b>Net Position – Ending</b>			<b>\$ 4,887,273</b>	

## **Fund Financial Statements**

## General Fund

**Exhibit 3**

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Balance Sheet  
General Fund  
December 31, 2024**

**Assets**

Cash	\$	6,517,978
Accounts receivable – net		489,057
Due from other governments		<u>1,045,557</u>
<b>Total Assets</b>	<b>\$</b>	<b><u><u>8,052,592</u></u></b>

**Liabilities, Deferred Inflows of Resources, and Fund Balance**

**Liabilities**

Accounts payable	\$	121,437
Salaries payable		265,683
Due to other governments		172,862
Unearned revenue		<u>63,924</u>
<b>Total Liabilities</b>	<b>\$</b>	<b><u><u>623,906</u></u></b>

**Deferred Inflows of Resources**

Unavailable revenue	\$	<u>160,193</u>
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**Fund Balance**

Unassigned	\$	<u>7,268,493</u>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balance</b>	<b>\$</b>	<b><u><u>8,052,592</u></u></b>

**Exhibit 4**

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Reconciliation of the General Fund Balance  
Sheet to the Statement of Net Position  
December 31, 2024**

<b>Fund balance – total governmental fund (Exhibit 3)</b>	<b>\$ 7,268,493</b>
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets, net of accumulated depreciation and amortization, used in governmental activities are not financial resources and, therefore, are not reported in the governmental fund.	\$ 160,547
Deferred outflows of resources resulting from the other postemployment benefits liability are not available resources and, therefore, are not reported in governmental fund.	\$ 9,303
Deferred outflows of resources resulting from pension obligations are not available resources and, therefore, are not reported in governmental fund.	\$ 755,765
Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as deferred inflows of resources– unavailable revenue in the governmental fund.	\$ 160,193
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental fund.	
Leases payable	\$ (166,505)
Compensated absences	(464,978)
Other postemployment benefits liability	(182,686)
Net pension liability	(1,667,907)
Long-term liabilities not reported in the governmental fund	\$ (2,482,076)
Deferred inflows of resources resulting from the other postemployment benefits liability are not due and payable in the current period and, therefore, are not reported in the governmental fund.	\$ (40,640)
Deferred inflows of resources resulting from pension obligations are not due and payable in the current period and, therefore, are not reported in the governmental fund.	\$ (944,312)
<b>Net Position of Governmental Activities (Exhibit 1)</b>	<b>\$ 4,887,273</b>

**Exhibit 5**

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Statement of Revenues, Expenditures, and Changes in Fund Balance  
General Fund**

**For the Year Ended December 31, 2024**

<b>Revenues</b>	
Intergovernmental	\$ 7,067,895
Charges for services	1,782,437
Gifts and contributions	18,625
Interest earnings	211,217
Miscellaneous	516,181
	<hr/>
<b>Total Revenues</b>	<b>\$ 9,596,355</b>
<b>Expenditures</b>	
<b>Current</b>	
Human services	\$ 8,962,908
<b>Capital outlay</b>	
Human services	69,405
<b>Debt service</b>	
Principal	57,614
Interest	3,255
	<hr/>
<b>Total Expenditures</b>	<b>\$ 9,093,182</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>\$ 503,173</b>
<b>Other Financing Sources (Uses)</b>	
Leases issued	69,405
	<hr/>
<b>Net Change in Fund Balance</b>	<b>\$ 572,578</b>
<b>Fund Balance – January 1</b>	<b>6,695,915</b>
	<hr/>
<b>Fund Balance – December 31</b>	<b>\$ 7,268,493</b>
	<hr/>

**Exhibit 6**

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Reconciliation of the General Fund Statement of Revenues, Expenditures, and  
Changes in Fund Balance to the Statement of Activities  
For the Year Ended December 31, 2024**

Net change in fund balance – total governmental fund (Exhibit 5)	<u>\$ 572,578</u>
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Amounts reported for governmental activities in the statement of activities are different because:

In the fund, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment to revenue between the fund statement and the statement of activities is the increase or decrease in revenue deferred as unavailable.

Deferred inflows of resources – unavailable revenue – December 31	\$ 160,193
Deferred inflows of resources – unavailable revenue – January 1	<u>(71,072)</u>

Total adjustment to revenue in the government-wide statements for current and prior year unavailable revenue	<u>\$ 89,121</u>
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The governmental fund reports capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense.

Expenditures for general capital assets	\$ 69,405
Net book value of capital assets disposed	(5,633)
Current year depreciation and amortization	<u>(60,686)</u>

Total adjustment to the government-wide statements for current year capital asset activity	<u>\$ 3,086</u>
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Some capital asset additions are acquired through financing. In the governmental fund, these arrangements are considered an other financing source, but in the statement of net position, the obligation is reported as a liability. Similarly, repayment of principal is an expenditure in the governmental fund, but reduces the liability in the statement of net position.

Principal payments on leases	\$ 57,614
Leases issued	<u>(69,405)</u>

Total adjustment to the government-wide statements for leases issued and principle payments on leases	<u>\$ (11,791)</u>
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental fund.

Change in deferred other postemployment benefits outflows	\$ 7,325
Change in deferred pension outflows	(691,566)
Change in compensated absences	3,529
Change in other postemployment benefits liability	(10,637)
Change in net pension liability	977,056
Change in deferred other postemployment benefits inflows	(19,135)
Change in deferred pension inflows	<u>(153,780)</u>

Total adjustment to the government-wide statements for other activities not reported in the governmental fund	<u>\$ 112,792</u>
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<b>Change in Net Position of Governmental Activities (Exhibit 2)</b>	<u><u>\$ 765,786</u></u>
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## **Fiduciary Funds**

**Exhibit 7**

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Statement of Fiduciary Net Position  
Fiduciary Funds  
December 31, 2024**

	Social Welfare Private-Purpose	
	Trust Fund	Custodial Funds
<b><u>Assets</u></b>		
Cash	\$ 15,940	\$ 1,195,011
Accounts receivable	-	84,278
Due from other governments	-	480,068
<b>Total Assets</b>	<b>\$ 15,940</b>	<b>\$ 1,759,357</b>
<b><u>Liabilities</u></b>		
Accounts payable	\$ -	\$ 34,373
Salaries payable	-	58,508
Due to other governments	-	624,412
<b>Total Liabilities</b>	<b>\$ -</b>	<b>\$ 717,293</b>
<b><u>Net Position</u></b>		
Restricted for Individuals, organizations, and other governments	\$ 15,940	\$ 1,216,832
Unrestricted	-	(174,768)
<b>Total Net Position</b>	<b>\$ 15,940</b>	<b>\$ 1,042,064</b>

**Exhibit 8**

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Statement of Changes in Fiduciary Net Position  
Fiduciary Funds  
For the Year Ended December 31, 2024**

	Social Welfare Private-Purpose	
	Trust Fund	Custodial Funds
<b><u>Additions</u></b>		
Contributions from individuals	\$ 68,728	\$ -
Payments from state	-	1,873,271
Payments from other individuals/entities	-	1,152,612
Miscellaneous	-	40,978
<b>Total Additions</b>	<b>\$ 68,728</b>	<b>\$ 3,066,861</b>
<b><u>Deductions</u></b>		
Beneficiary payments to individuals	\$ 66,454	\$ -
Administrative expense	-	1,165,001
Payments to other individuals/entities	-	2,012,100
<b>Total Deductions</b>	<b>\$ 66,454</b>	<b>\$ 3,177,101</b>
<b>Change in Net Position</b>	<b>\$ 2,274</b>	<b>\$ (110,240)</b>
<b>Net Position – January 1</b>	<b>13,666</b>	<b>1,152,304</b>
<b>Net Position – December 31</b>	<b>\$ 15,940</b>	<b>\$ 1,042,064</b>

# Western Prairie Human Services Elbow Lake, Minnesota

## Notes to the Financial Statements

As of and for the Year Ended December 31, 2024

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### Note 1 – Summary of Significant Accounting Policies

Western Prairie Human Services' financial statements are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as of and for the year ended December 31, 2024. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The more significant accounting policies established by GAAP and used by Western Prairie Human Services are discussed below.

#### Financial Reporting Entity

Western Prairie Human Services was established pursuant to Minn. Stat. ch. 145A and a joint powers agreement, effective January 1, 2022, between Pope and Grant Counties. Minn. Stat. ch. 393 and other applicable state statutes and rules require counties, through the creation of a local social services agency, to undertake responsibilities related to the provision of human services. The primary function of the joint venture is to provide human services and to promote efficiency and economy in the delivery of human services.

The Western Prairie Human Services Board consists of ten members, five each from Pope and Grant Counties. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year. Each member county shall make a budget contribution to Western Prairie Human Services for operating expenses each year based upon consideration of the following three factors, to be weighted equally: 1) population from the most recent national census; 2) tax capacity; and 3) the most recent three-year average of the Social Services Expenditures and Grant Reconciliation Report (SEAGR).

Western Prairie Human Services is an independent joint venture and is not included in any of the member counties' reporting entities.

#### Joint Ventures

Western Prairie Human Services participates in several joint ventures which are described in Note 4.

#### Basic Financial Statements

##### Government-Wide Statements

The government-wide financial statements (the statement of net position and the statement of activities) display information about Western Prairie Human Services. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities.

In the government-wide statement of net position, the governmental activities are reported on a full accrual, economic resources basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations and deferred inflows and outflows of resources. Western Prairie Human Services' net position is reported in two parts: net investment in capital assets and unrestricted net position.

The statement of activities demonstrates the degree to which the direct expenses of each function of the Western Prairie Human Services' governmental activities are offset by program revenues. Direct expenses are those clearly

# Western Prairie Human Services

## Elbow Lake, Minnesota

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identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues are presented as general revenues. Western Prairie Human Services does not allocate indirect expenses to functions within the financial statements.

### Fund Financial Statements

The fund financial statements provide information about Western Prairie Human Services' funds, including its fiduciary funds. Separate statements for each fund category—governmental and fiduciary—are presented.

Western Prairie Human Services reports the following governmental fund:

The General Fund is the Western Prairie Human Services' primary operating fund. It accounts for all financial resources of the government. Financing comes primarily from contributions of participating counties and intergovernmental revenue provided by the state and federal governments.

Additionally, Western Prairie Human Services reports the following fund types:

The Social Welfare Private-Purpose Trust Fund is used to account for resources legally held in a trust for the benefit of individuals.

Custodial funds are used to account for assets held by Western Prairie Human Services in a fiduciary capacity for individuals or other governments.

### Measurement Focus and Basis of Accounting

The government-wide and fiduciary funds financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Western Prairie Human Services considers all revenues as available if collected within 60 days after the end of the current period. Intergovernmental revenue and charges for services are considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under leases are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is Western Prairie Human Services' policy to use restricted resources first and then unrestricted resources as needed.

# Western Prairie Human Services

## Elbow Lake, Minnesota

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### Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

#### Deposits and Investments

Western Prairie Human Services had no investments on December 31, 2024.

#### Capital Assets

Capital assets, which consist of vehicles and equipment and right-to-use assets acquired under leasing arrangements, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by Western Prairie Human Services as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Vehicles and equipment are depreciated using the straight-line method over the following estimated useful lives, while right-to-use assets are amortized over the shorter of the underlying assets estimated useful life or the lease term:

#### Estimated Useful Lives of Capital Assets

Assets	Years
Vehicles	5
Right-to-use vehicles	2-5
Right-to-use equipment	2-5

#### Unearned Revenue

The governmental fund and the government-wide financial statements report unearned revenue for resources that have been received, but not yet earned. In the current year, all unearned revenue was the result of grants received prior to revenue recognition criteria being met.

#### Compensated Absences

The liability for compensated absences is reported in the government-wide financial statements. The leave consists of vacation leave, sick leave, and compensatory time that is attributable to services already rendered, it accumulates, and it is more likely than not to be used or settled through cash or noncash means. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

The government-wide statement of net position reports both current and noncurrent portions of compensated absences. The current portion consists of compensatory time and an amount based on a trend analysis of current usage of vacation and sick leave. The noncurrent portion consists of the remaining amount of vacation and sick leave.

# Western Prairie Human Services

## Elbow Lake, Minnesota

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### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and will not be recognized as an outflow of resources (expenditure/expense) until that time. Western Prairie Human Services reports deferred outflows of resources only under the full accrual basis of accounting associated with pension plans and other postemployment benefits (OPEB) and, accordingly, are reported only in the statement of net position.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Western Prairie Human Services has two types of deferred inflows. The General Fund reports unavailable revenue for amounts that are not considered to be available to liquidate liabilities of the current period. Unavailable revenue arises only under the modified accrual basis of accounting and, accordingly, is reported only in the General Fund balance sheet. Unavailable revenue is deferred and recognized as an inflow of resources in the period that the amounts become available. Western Prairie Human Services also reports deferred inflows of resources associated with pension and OPEB benefits. These inflows arise only under the full accrual basis of accounting and, accordingly, are reported only in the statement of net position.

### Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position.

In the General Fund statement, the face amount of the debt issued is reported as an other financing source. Acquisitions under leases are reported as an other financing source at the present value of the future minimum payments as of the inception date.

### Pension Plan

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA, except that PERA's fiscal year-end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Plan investments are reported at fair value. The net pension liability is liquidated through the General Fund.

### Classification of Net Position

Net position in the government-wide financial statements is classified in the following categories:

Net investment in capital assets – the amount of net position representing capital assets, net of accumulated depreciation and amortization, and reduced by outstanding debt attributed to the acquisition, construction, or improvement of the assets.

Restricted – the amount of net position for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional

# Western Prairie Human Services

## Elbow Lake, Minnesota

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provisions or enabling legislation.

Unrestricted – the amount of net position that does not meet the definition of restricted or net investment in capital assets.

### Classification of Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which Western Prairie Human Services is bound to observe constraints imposed upon the use of the resources in the General Fund. The classifications are as follows:

Nonspendable – amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

Restricted – amounts in which constraints that have been placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or are imposed by law through constitutional provisions or enabling legislation.

Committed – amounts that can be used for the specific purposes imposed by formal action (resolution) of the Western Prairie Human Services Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts.

Assigned – amounts Western Prairie Human Services intends to use for specific purposes that do not meet the criteria to be classified as restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Western Prairie Human Services Board Director, who has been delegated that authority by Board resolution.

Unassigned – the residual classification for the General Fund and includes all spendable amounts not contained in the other fund balance classifications.

Western Prairie Human Services applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### Minimum Fund Balance

Western Prairie Human Services adopted a minimum fund balance policy for the General Fund to protect against the need to reduce services due to a lack of resources resulting from temporary revenue shortfalls or unpredicted expenditures. Therefore, the Human Services Board has determined it needs to maintain a minimum level of unrestricted fund balance (committed, assigned, and unassigned) of \$800,000. At December 31, 2024, the unrestricted fund balance for the General Fund was above the minimum fund balance level.

# Western Prairie Human Services

## Elbow Lake, Minnesota

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### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### Change in Accounting Principles

During the year ended December 31, 2024, Western Prairie Human Services adopted new accounting guidance by implementing the provisions of Governmental Accounting Standards Board (GASB) Statement No. 100, *Accounting Changes and Error Corrections*, which provides clarification on the categories and prescribed accounting for changes in accounting principles, changes in accounting estimates, changes to or within the financial reporting entity, and corrections of errors in previously issued financial statements. Additional disclosures are included for the current year restatement as a result of GASB Statement 100.

Western Prairie Human Services also adopted new accounting guidance by implementing the provisions of GASB Statement No. 101, *Compensated Absences*, which establishes new criteria for accounting and financial reporting for the compensated absences liability. The implementation of GASB Statement 101 resulted in changing the calculation of the compensated absences liability recorded in the long-term liabilities of the government-wide financial statements. Beginning net position was decreased by \$216,117 for the implementation of this standard.

### Note 2 – Detailed Notes

#### Assets

#### Deposits and Investments

Reconciliation of Western Prairie Human Services’ total cash to the basic financial statements follows:

#### Reconciliation of Western Prairie Human Services’ Total Cash to the Basic Financial Statements as of December 31, 2024

Basic Financial Statement Account	Governmental Funds	Fiduciary Funds	Total
Cash	\$ 6,517,978	\$ 1,210,951	\$ 7,728,929

#### Deposits

Western Prairie Human Services is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to designate a depository for public funds and to invest in certificates of deposit. Western Prairie Human Services is required by Minn. Stat. § 118A.03 to protect deposits with insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit at the close of the financial institution’s banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated “A” or better and revenue obligations rated “AA” or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities

## Western Prairie Human Services Elbow Lake, Minnesota

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pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution not owned or controlled by the financial institution furnishing the collateral.

### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, Western Prairie Human Services' deposits may not be returned to it. Western Prairie Human Services does not have a deposit policy for custodial credit risk. As of December 31, 2024, Western Prairie Human Services' deposits were not exposed to custodial credit risk.

### Investments

Western Prairie Human Services may invest in the following types of investments as authorized by Minn. Stat. §§ 118A.04 and 118A.05:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) time deposits fully insured by the Federal Deposit Insurance Corporation, the National Credit Union Administration, or bankers' acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

### Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. Western Prairie Human Services does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Western Prairie Human Services does not have a policy on credit risk.

# Western Prairie Human Services

## Elbow Lake, Minnesota

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### Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities in the possession of an outside party. Western Prairie Human Services does not have a policy on custodial credit risk.

### Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by Western Prairie Human Services investments in a single issuer. Western Prairie Human Services does not have a policy on concentration of credit risk.

Western Prairie Human Services had no investments on December 31, 2024.

### Receivables

Receivables as of December 31, 2024, for the Western Prairie Human Services' governmental activities, are as follows:

#### Governmental Activities' Receivables as of December 31, 2024

Governmental Activities	Receivables	Less: Allowance for Uncollectible Accounts	Net Receivables
Accounts	\$ 1,112,673	\$ (623,616)	\$ 489,057
Due from other governments	1,045,557	-	1,045,557
Total Receivables	<u>\$ 2,158,230</u>	<u>\$ (623,616)</u>	<u>\$ 1,534,614</u>

Western Prairie Human Services did not have any receivables scheduled to be collected beyond one year as of December 31, 2024.

## Western Prairie Human Services Elbow Lake, Minnesota

### Capital Assets

Capital asset activity for the year ended December 31, 2024, was as follows:

#### Changes in Capital Assets for the Year Ended December 31, 2024

Capital Assets – Governmental Activities	Beginning Balance	Increase	Decrease	Ending Balance
Capital assets depreciated				
Vehicles	\$ 25,000	\$ -	\$ (13,000)	\$ 12,000
Less: accumulated depreciation for Vehicles	\$ 9,167	\$ 5,000	\$ (7,367)	\$ 6,800
Total capital assets depreciated, net	\$ 15,833	\$ (5,000)	\$ (5,633)	\$ 5,200
Capital assets amortized				
Lease vehicles	\$ 206,297	\$ 69,405	\$ (14,924)	\$ 260,778
Lease equipment	29,572	-	-	29,572
Total capital assets amortized	\$ 235,869	\$ 69,405	\$ (14,924)	\$ 290,350
Less: accumulated amortization for				
Lease vehicles	\$ 71,088	\$ 53,550	\$ (14,924)	\$ 109,714
Lease equipment	23,153	2,136	-	25,289
Total accumulated amortization	\$ 94,241	\$ 55,686	\$ (14,924)	\$ 135,003
Total capital assets amortized, net	\$ 141,628	\$ 13,719	\$ -	\$ 155,347
Governmental Activities Capital Assets, Net	\$ 157,461	\$ 8,719	\$ (5,633)	\$ 160,547

Depreciation and amortization expense of \$60,686 was charged to Western Prairie Human Services' human services function for the year ended December 31, 2024.

### Liabilities and Deferred Inflows of Resources

#### Payables

Payables at December 31, 2024, were as follows:

#### Governmental Activities' Payables as of December 31, 2024

Payables	Amount
Accounts	\$ 121,437
Salaries	265,683
Due to other governments	172,862
Total Payables	\$ 559,982

#### Leases

Western Prairie Human Services has entered into lease agreements as lessee for financing the acquisition of vehicles, a copier, and mailing equipment. Leases range from two to five years and have been recorded at the

## Western Prairie Human Services Elbow Lake, Minnesota

present value of their future minimum lease payments as of the inception date. All lease payments are paid by the General Fund.

### Future Minimum Lease Obligations and Present Value of Minimum Lease Payments As of December 31, 2024

Year Ending December 31	Principal	Interest
2025	\$ 68,500	\$ 2,972
2026	61,785	1,481
2027	25,700	527
2028	10,520	85
Total	\$ 166,505	\$ 5,065

### Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2024, was as follows:

#### Changes in Long-Term Liabilities for the Year Ended December 31, 2024

Long-Term Liabilities – Governmental Activities	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Leases payable	\$ 154,714	\$ 69,405	\$ (57,614)	\$ 166,505	\$ 68,500
Compensated absences	468,507*	-	(3,529)**	464,978	401,294
Total Long-Term Liabilities	\$ 623,221	\$ 69,405	\$ (61,143)	\$ 631,483	\$ 469,794

\*The beginning balance for the compensated absences liability was restated by \$216,117 due to the implementation of GASB 101.

\*\*The change in the compensated absences liability is presented as a net change.

### Deferred Inflows of Resources – Unavailable Revenue

Deferred inflows of resources – unavailable revenue consists of state and federal grants and other revenues not collected soon enough after year-end to pay liabilities of the current period and other receivables not collected soon enough after year-end to pay liabilities of the current period. Unavailable revenue at December 31, 2024, is as follows:

#### General Fund Deferred Inflows as of December 31, 2024

Source of Deferred Inflows	Amount
Grants	\$ 44,276
Other	115,917
Total Deferred Inflows of Resources	\$ 160,193

# Western Prairie Human Services

## Elbow Lake, Minnesota

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### Other Postemployment Benefits (OPEB)

#### Plan Description

Western Prairie Human Services provides a single-employer defined benefit health care plan, to eligible retirees and their dependents.

Western Prairie Human Services provides benefits for retirees as required by Minn. Stat. § 471.61, subd. 2b. Retirees are required to pay 100 percent of the total premium cost. Since the premium is determined on the entire active and retiree population, the retirees are receiving an implicit rate subsidy.

No assets have been accumulated in a trust that meets the criteria in paragraph four of GASB Statement 75. The OPEB plan does not issue a stand-alone financial report.

As of the January 1, 2024, actuarial valuation, the following employees were covered by the benefit terms:

#### Employees Covered by the OPEB Benefit Terms As of the January 1, 2024, Actuarial Valuation

Type of Participant Covered by the OPEB Benefit Terms	Number of Participants
Inactive employees or beneficiaries currently receiving benefit payments	-
Active plan participants	60
Total	60

#### Total OPEB Liability

Western Prairie Human Services' total OPEB liability of \$182,686 was measured as of January 1, 2024, and was determined by an actuarial valuation as of that date. The OPEB liability is liquidated through the General Fund.

The total OPEB liability for fiscal year-end December 31, 2024, was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

The actuarial cost method is entry age, level of percentage of pay.

The current year inflation is 2.50 percent.

The salary increase is graded by service years and contract group ranging from 10.25 percent for one year of service to 3.00 percent for 27 or more years of service.

The health care cost trend is 6.50 percent as of January 1, 2024, grading to 5.00 percent over six years and then to 4.00 percent over the next 48 years.

The current year discount rate is 3.70 percent. For the current valuation, the discount rate is equal to the 20-Year AA-Municipal Bond Yield.

Mortality rates used are based on Pub-2010 Public Retirement Plans Headcount-Weighted Mortality tables with MP-2021 Generational Improvement Scale.

## Western Prairie Human Services Elbow Lake, Minnesota

Retirement and withdrawal assumptions used are similar to those used to value pension liabilities for Minnesota public employees. The state pension plans base their assumptions on periodic experience studies.

### Changes in the Total OPEB Liability

#### Changes in the Total OPEB Liability For the Year Ended December 31, 2024

Total OPEB Changes for the Year	Total OPEB Liability
Balance at January 1, 2024	\$ 172,049
Service cost	\$ 22,157
Interest	7,734
Assumption changes	8,991
Differences between expected and actual experience	(26,507)
Benefit payments	(1,738)
Net change	\$ 10,637
Balance at December 31, 2024	\$ 182,686

### OPEB Liability Sensitivity

The following presents the total OPEB liability of Western Prairie Human Services, calculated using the discount rate previously disclosed, as well as what Western Prairie Human Services' total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate as of December 31, 2024

Change in Discount Rate	Discount Rate	Total OPEB Liability
1% Decrease	2.70%	\$ 199,743
Current	3.70%	182,686
1% Increase	4.70%	166,858

## Western Prairie Human Services Elbow Lake, Minnesota

The following presents the total OPEB liability of Western Prairie Human Services, calculated using the health care cost trend previously disclosed, as well as what Western Prairie Human Services' total OPEB liability would be if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates:

### Sensitivity of the Total OPEB Liability to Changes in the Health Care Trend Rates as of December 31, 2024

Change in Health Care Trend Rate	Health Care Trend Rates	Total OPEB Liability
1% Decrease	5.50% Decreasing to 4.00%	\$ 159,599
Current	6.50% Decreasing to 5.00%	182,686
1% Increase	7.50% Decreasing to 6.00%	210,346

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2024, Western Prairie Human Services recognized OPEB expense of \$22,447. Western Prairie Human Services reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

### Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB as of December 31, 2024

Individual Deferred Outflows of Resources and Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes between expected and actual economic experience	\$ -	\$ 22,720
Changes in actuarial assumptions	7,706	17,920
Contributions paid subsequent to the measurement date	1,597	-
Total	\$ 9,303	\$ 40,640

The \$1,597 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

### Schedule of Amortization of Deferred Outflows and Inflows of Resources Related to OPEB as of December 31, 2024

Year Ended December 31	OPEB Expense Amount
2025	\$ (6,087)
2026	(6,067)
2027	(6,087)
2028	(6,087)
2029	(6,084)
Thereafter	(2,502)

# Western Prairie Human Services

## Elbow Lake, Minnesota

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### Changes in Actuarial Methods and Assumptions

The following changes in actuarial assumptions occurred in 2024:

- The discount rate was changed from 4.00 percent to 3.70 percent.
- The health care trend rates were updated to better anticipate short-term and long-term medical increases.

### Pension Plans

#### Defined Benefit Pension Plan

##### Plan Description

All full-time and certain part-time employees of Western Prairie Human Services are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Plan (the General Employees Plan), which is a cost-sharing, multiple-employer retirement plan. This plan is established and administered in accordance with Minn. Stat. chs. 353 and 356. PERA's defined benefit pension plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code.

The General Employees Plan (accounted for in the General Employees Fund) has multiple benefit structures with members belonging to the Coordinated Plan, the Basic Plan, or the Minneapolis Employees Retirement Fund. Coordinated Plan members are covered by Social Security, while the Basic Plan and Minneapolis Employees Retirement Fund members are not covered. The Basic Plan was closed to new members in 1967. The Minneapolis Employees Retirement Fund was closed to new members in 1978 and merged into the General Employees Plan in 2015. All new members must participate in the Coordinated Plan, for which benefits vest after three years of credited service. No Western Prairie Human Services employees belong to either the Basic Plan or the Minneapolis Employees Retirement Fund.

##### Benefits Provided

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefit provisions are established by state statute and can be modified only by the state legislature. Benefit increases are provided to benefit recipients each January.

General Employees Plan benefit recipients will receive a post-retirement increase equal to 50 percent of the cost-of-living adjustment announced by the Social Security Administration, with a minimum increase of at least 1.00 percent and a maximum of 1.50 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase.

The benefit provisions stated in the following paragraph of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not yet receiving them, are bound by the provisions in effect at the time they last terminated their public service.

Benefits are based on a member's highest average salary for any 60 consecutive months of allowable service, age, and years of credit at termination of service. In the General Employees Plan, two methods are used to compute

## Western Prairie Human Services Elbow Lake, Minnesota

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benefits for Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Coordinated Plan member is 1.20 percent of average salary for each of the first ten years of service and 1.70 percent of average salary for each remaining year. Under Method 2, the annuity accrual rate is 1.70 percent for Coordinated Plan members for each year of service. Only Method 2 is used for members hired after June 30, 1989.

For General Employees Plan members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90, and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66. Disability benefits are available for vested members and are based on years of service and average high-five salary.

### Contributions

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. These statutes are established and amended by the state legislature. General Employees Plan members were required to contribute 6.50 percent of their annual covered salary in 2024. The employer was required to contribute 7.50 percent of annual covered salary in 2024. Rates did not change from 2023.

Western Prairie Human Services' contributions for the General Employees Plan for the year ended December 31, 2024, were \$294,210. The contributions are equal to the statutorily required contributions as set by state statute.

### Pension Costs

At December 31, 2024, Western Prairie Human Services reported a liability of \$1,667,907 for its proportionate share of the General Employees Plan's net pension liability. The net pension liability was measured as of June 30, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. Western Prairie Human Services' proportion of the net pension liability was based on Western Prairie Human Services' contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2023, through June 30, 2024, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2024, Western Prairie Human Services' proportion was 0.0451 percent. It was 0.0473 percent measured as of June 30, 2023. Western Prairie Human Services' recognized pension expense of \$240,395 for its proportionate share of the General Employees Plan's pension expense.

The State of Minnesota contributed \$170.1 million to the General Employees Plan in the plan fiscal year ended June 30, 2024. This contribution was a one-time direct state aid that does not meet the definition of a special funding situation. Western Prairie Human Services recognized \$76,739 as revenue, which results in a reduction of the net pension liability, for its proportionate share of the State of Minnesota's on-behalf contributions to the General Employees Plan.

Legislation requires the State of Minnesota to contribute \$16 million to the General Employees Plan annually until September 15, 2031. Western Prairie Human Services recognized an additional \$1,156 as grant revenue and pension expense for its proportionate share of the State of Minnesota's pension expense related to the special funding situation.

## Western Prairie Human Services Elbow Lake, Minnesota

### Employer's Share of the Net Pension Liability and the State's Related Liability As of December 31, 2024

Total General Employees Plan Net Pension Liability Associated with Western Prairie Human Services	Amount
Western Prairie Human Services' proportionate share of the net pension liability	\$ 1,667,907
State of Minnesota's proportionate share of the net pension liability associated with Western Prairie Human Services	43,129
Total	\$ 1,711,036

Western Prairie Human Services reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

### Deferred Outflows of Resources and Deferred Inflows of Resources As of December 31, 2024

Individual Deferred Outflows of Resources and Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 156,870	\$ -
Changes in actuarial assumptions	6,516	653,591
Difference between projected and actual investment earnings	-	166,342
Changes in proportion	443,522	124,379
Contributions paid to PERA subsequent to the measurement date	148,857	-
Total	\$ 755,765	\$ 944,312

The \$148,857 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2025. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

### Schedule of Amortization of Deferred Outflows and Inflows of Resources As of December 31, 2024

Year Ended December 31	Pension Expense Amount
2025	\$ 4,828
2026	23,138
2027	(237,535)
2028	(127,835)

# Western Prairie Human Services

## Elbow Lake, Minnesota

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### Actuarial Assumptions

The total pension liability in the June 30, 2024, actuarial valuation was determined using the individual entry-age normal actuarial cost method and the following additional actuarial assumptions:

#### Actuarial Assumptions for the Year Ended June 30, 2024

Actuarial Assumptions	General Employees Plan
Inflation	2.25% per year
Active Member Payroll Growth	3.00% per year
Investment Rate of Return	7.00%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants were based on the Pub-2010 General Employee Mortality table for the General Employees Plan, with slight adjustments. Cost-of-living benefit increases for retirees are assumed to be 1.25 percent for the General Employees Plan.

Actuarial assumptions used in the June 30, 2024, valuations were based on the results of actuarial experience studies. The experience study for the General Employees Plan was dated June 27, 2019. A review of inflation and investment assumptions dated June 29, 2023, was utilized.

The long-term expected rate of return on pension plan investments is 7.00 percent. The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages.

#### Pension Plan Investment Target Allocation and Best Estimates of Geometric Real Rates of Return for Each Major Asset Class

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equities	33.50%	5.10%
International equities	16.50%	5.30%
Fixed income	25.00%	0.75%
Private markets	25.00%	5.90%

### Discount Rate

The discount rate used to measure the total pension liability was 7.00 percent in 2024, which remains consistent with 2023. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rate specified in statute. Based on that assumption, the fiduciary net position of the General Employees Plan was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# Western Prairie Human Services

## Elbow Lake, Minnesota

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### Changes in Actuarial Assumptions and Plan Provisions

The following changes in actuarial assumptions occurred in 2024:

- Rates of merit and seniority were adjusted, resulting in slightly higher rates.
- Assumed rates of retirement were adjusted as follows: increase the rate of assumed unreduced retirements, slight adjustments to Rule of 90 retirement rates, and slight adjustments to early retirement rates.
- Assumed rates of withdrawal were increased for both males and females.
- Assumed rates of disability were decreased.
- Slight adjustments were made to the use of the Pub-2010 General Mortality table as recommended in the most recent experience study.
- Minor changes to form of payment assumptions were applied for male and female retirees.
- Minor changes to assumptions were made with respect to missing participant data.
- The workers' compensation offset for disability benefits was eliminated.
- The actuarial equivalent factors were updated to reflect changes in assumptions.

### Pension Liability Sensitivity

The following presents the Western Prairie Human Services' proportionate share of the net pension liability calculated using the discount rate previously disclosed, as well as what the Western Prairie Human Services' proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate.

#### **Sensitivity of the Employer's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate As of December 31, 2024**

Change in Discount Rate	General Employees Plan Discount Rate	General Employees Plan Net Pension Liability
1% Decrease	6.00%	\$ 3,642,978
Current	7.00%	1,667,907
1% Increase	8.00%	43,232

### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at [www.mnpera.org](http://www.mnpera.org).

# Western Prairie Human Services

## Elbow Lake, Minnesota

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### Note 3 – Risk Management

Western Prairie Human Services is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters for which Western Prairie Human Services carries commercial insurance. Western Prairie Human Services has entered into a joint powers agreement with Minnesota counties to form the Minnesota Counties Intergovernmental Trust (MCIT). Western Prairie Human Services is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. For other risks, Western Prairie Human Services carries commercial insurance. The settlements did not exceed insurance coverage for the current fiscal year.

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$500,000 per claim in 2024 and \$1,000,000 per claim in 2025. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess Western Prairie Human Services in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining, and Western Prairie Human Services pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess Western Prairie Human Services in a method and amount to be determined by MCIT.

### Note 4 – Summary of Significant Contingencies and Other Items

#### Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although Western Prairie Human Services expects such amounts, if any, to be immaterial.

Western Prairie, in connection with the normal conduct of its affairs, is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Western Prairie Human Services Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of Western Prairie Human Services.

#### Joint Ventures

##### Pope County Family Collaborative

The Pope County Family Collaborative was established in 1996 under the authority of Minn. Stat. §§ 142D.15 and 245.491. The Collaborative includes Pope County Human Services, Pope County Public Health, Pope County Court Services, Minnewaska Area Schools, and West Central Minnesota Communities Action, Inc. Pope County has since joined Western Prairie Human Services for human services functions. The Pope County Family Collaborative was established to create opportunities to enhance family strengths and support through service coordination and access to information communication.

## Western Prairie Human Services Elbow Lake, Minnesota

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Control of the Collaborative is vested in the Governing Board consisting of one member from each of the five participating entities. The Collaborative is financed primarily by state and federal funding. In 2022, Western Prairie Human Services became the fiscal host and reports the activity as a custodial fund in the financial statements. During 2024, Western Prairie provided \$45,250 in Local Collaborative Time Study (LCTS) funds to the Collaborative. Current financial statements are not available.

### Grant County Child and Youth Council Family Collaborative

The Grant County Child and Youth Council Family Collaborative was established in 1998 under the authority of Minn. Stat. §§ 142D.15 and 245.491. The Collaborative includes Grant County Human Services, Horizon Public Health, Western Probation Services, Ashby Public School District, Herman-Norcross Community School District, West Central Area School District, and West Central Minnesota Communities Action, Inc. Grant County has since joined Western Prairie Human Services for human services functions. The Grant County Child and Youth Council Family Collaborative was established to create opportunities to enhance family strengths and support through service coordination and access to information communication.

Control of the Collaborative is vested in the Governing Board consisting of one member from each of the seven participating entities. The Collaborative is financed primarily by state and federal funding. In 2023, Western Prairie Human Services became the fiscal host and reports the activity as a custodial fund in the financial statements. During 2024, Western Prairie provided \$28,291 in LCTS funds to the Collaborative. Current financial statements are not available.

### Region 4 South Adult Mental Health Consortium

Douglas, Grant, Pope, Stevens, and Traverse Counties entered into a joint powers agreement creating and operating Region 4 South Adult Mental Health Consortium, pursuant to Minn. Stat. § 471.59, to provide a system of care that will serve the needs of adults with serious and persistent mental illness for the mutual benefit of each of the joint participants. Grant and Pope Counties have since joined Western Prairie Human Services for human services functions.

Control of the Consortium is vested in a Governing Board, which consists of each participating county's Director of Social Services, Family Services or Human Services, as the case may be, two County Commissioners from the Executive Commissioner Board, three local providers and three consumers. The Governing Board operates under the ultimate authority of the Executive Commissioner Board. The Executive Commissioner Board is composed of one Commissioner of each county appointed by their respective County Board.

Any County may withdraw by providing notice to the chair of the Board 90 days prior to the date of the proposed withdrawal. Withdrawal does not act to discharge any liability incurred or chargeable to any county before the effective date of the withdrawal.

Dissolution of the Consortium shall occur by unanimous vote of the counties, or when the membership in the Consortium is reduced to less than two counties. Upon dissolution of the Consortium, the member counties shall share in the current liabilities and current financial assets, including real property, of the Consortium equally if no county has contributed during the term of the Consortium or based upon their percentage of contribution to the Consortium's budget during the period applicable to such liabilities and assets.

Financing is predominantly provided by state grants. In 2022, Western Prairie Human Services became the fiscal host and reports the activity of the Consortium as custodial funds in the financial statements.

## Western Prairie Human Services Elbow Lake, Minnesota

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Complete financial information can be obtained from: Region 4 South Adult Mental Health Consortium, 507 North Nokomis Northeast, Suite 203, Alexandria, Minnesota 56308.

### **Note 5 – Subsequent Event**

On January 1, 2026, Traverse County Social Services joined Western Prairie Human Services.

## **Required Supplementary Information**

**Exhibit A-1**

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Budgetary Comparison Schedule  
General Fund  
For the Year Ended December 31, 2024**

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget
<b>Revenues</b>				
Intergovernmental	\$ 7,028,403	\$ 7,028,403	\$ 7,067,895	\$ 39,492
Charges for services	1,590,367	1,590,367	1,782,437	192,070
Gifts and contributions	-	-	18,625	18,625
Investment earnings	200,000	200,000	211,217	11,217
Miscellaneous	280,950	280,950	516,181	235,231
<b>Total Revenues</b>	<b>\$ 9,099,720</b>	<b>\$ 9,099,720</b>	<b>\$ 9,596,355</b>	<b>\$ 496,635</b>
<b>Expenditures</b>				
<b>Current</b>				
<b>Human services</b>				
Income maintenance	\$ 2,581,969	\$ 2,581,969	\$ 2,853,299	\$ (271,330)
Social services	6,384,227	6,384,227	5,925,362	458,865
Coordinator on aging	133,524	133,524	184,247	(50,723)
<b>Total human services</b>	<b>\$ 9,099,720</b>	<b>\$ 9,099,720</b>	<b>\$ 8,962,908</b>	<b>\$ 136,812</b>
<b>Capital outlay</b>				
Human services	\$ -	\$ -	\$ 69,405	\$ (69,405)
<b>Debt service</b>				
Principal	\$ -	\$ -	\$ 57,614	\$ (57,614)
Interest	-	-	3,255	(3,255)
<b>Total debt service</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 60,869</b>	<b>\$ (60,869)</b>
<b>Total Expenditures</b>	<b>\$ 9,099,720</b>	<b>\$ 9,099,720</b>	<b>\$ 9,093,182</b>	<b>\$ 6,538</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 503,173</b>	<b>\$ 503,173</b>
<b>Other Financing Sources (Uses)</b>				
Leases issued	-	-	69,405	69,405
<b>Net Change in Fund Balance</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 572,578</b>	<b>\$ 572,578</b>
<b>Fund Balance – January 1</b>	<b>6,695,915</b>	<b>6,695,915</b>	<b>6,695,915</b>	<b>-</b>
<b>Fund Balance – December 31</b>	<b>\$ 6,695,915</b>	<b>\$ 6,695,915</b>	<b>\$ 7,268,493</b>	<b>\$ 572,578</b>

**Exhibit A-2**

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Schedule of Changes in Total OPEB Liability and Related Ratios  
Other Postemployment Benefits  
December 31, 2024**

	2024	2023	2022
<b>Total OPEB Liability</b>			
Service cost	\$ 22,157	\$ 19,715	\$ 25,499
Interest	7,734	3,879	3,442
Differences between expected and actual experience	(26,507)	-	-
Changes of assumption or other inputs	8,991	(25,090)	-
Benefit payments	(1,738)	(1,345)	(1,263)
<b>Net change in total OPEB liability</b>	<b>\$ 10,637</b>	<b>\$ (2,841)</b>	<b>\$ 27,678</b>
<b>Total OPEB Liability – Beginning</b>	<b>172,049</b>	<b>174,890</b>	<b>147,212</b>
<b>Total OPEB Liability – Ending</b>	<b>\$ 182,686</b>	<b>\$ 172,049</b>	<b>\$ 174,890</b>
Covered-employee payroll	\$ 3,864,912	\$ 3,722,100	\$ 3,613,689
Total OPEB liability (asset) as a percentage of covered-employee payroll	4.73%	4.62%	4.84%

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

**Exhibit A-3**

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Schedule of Proportionate Share of Net Pension Liability  
PERA General Employees Retirement Plan  
December 31, 2024**

<b>Measurement Date</b>	<b>Employer's Proportion of the Net Pension Liability/Asset (%)</b>	<b>Employer's Proportionate Share of the Net Pension Liability (Asset) (a)</b>	<b>State's Proportionate Share of the Net Pension Liability Associated with Western Prairie Human Services (b)</b>	<b>Employer's Proportionate Share of the Net Pension Liability and the State's Related Share of the Net Pension Liability (Asset) (a + b)</b>	<b>Covered Payroll (c)</b>	<b>Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (a/c) (%)</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (%)</b>
2024	0.0451	\$ 1,667,907	\$ 43,129	\$ 1,711,036	\$ 3,816,268	43.71	89.08
2023	0.0473	2,644,963	72,907	2,717,870	3,772,395	70.11	83.10
2022	0.0361	2,859,132	83,690	2,942,822	3,314,700	86.26	76.67

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The measurement date for each year is June 30.

**Exhibit A-4**

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Schedule of Contributions  
PERA General Employees Retirement Plan  
December 31, 2024**

<b>Year Ending</b>	<b>Statutorily Required Contributions (a)</b>	<b>Actual Contributions in Relation to Statutorily Required Contributions (b)</b>	<b>Contribution (Deficiency) Excess (b - a)</b>	<b>Covered Payroll (c)</b>	<b>Actual Contributions as a Percentage of Covered Payroll (b/c) (%)</b>
2024	\$ 294,210	\$ 294,210	\$ -	\$ 3,923,633	7.50
2023	280,892	280,892	-	3,742,796	7.50
2022	259,519	259,519	-	3,460,766	7.50

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. Western Prairie Human Services' year-end is December 31.

# Western Prairie Human Services

## Elbow Lake, Minnesota

### Notes to the Required Supplementary Information

For the Year Ended December 31, 2024

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#### Note 1 – Budgetary Information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General Fund. All annual appropriations lapse at fiscal year-end.

The appropriated budget is prepared by fund and department. The legal level of budgetary control (that is, the level at which expenditures may not legally exceed appropriations) is the fund level. The budgets may be amended or modified at any time by Western Prairie Human Services. There were no budget amendments during 2024.

#### Note 2 – Other Postemployment Benefits Funding Status

Assets have not been accumulated in a trust that meets the criteria in paragraph four of GASB Statement 75 to pay related benefits. See Note 2 in the notes to the financial statements for additional information regarding the Western Prairie Human Services' other postemployment benefits.

#### Note 3 – Other Postemployment Benefits – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

The following changes in actuarial assumptions occurred:

##### 2024

- The discount rate was changed from 4.00 percent to 3.70 percent.
- The health care trend rates were changed to better anticipate short-term and long-term medical increases.

##### 2023

- The discount rate was changed from 2.00 percent to 4.00 percent.
- The inflation rate was changed from 2.00 percent to 2.50 percent.

##### 2022

No changes in actuarial assumptions occurred in 2022.

# Western Prairie Human Services

## Elbow Lake, Minnesota

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### Note 4 – Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

The following changes were reflected in the valuation performed on behalf of the Public Employees Retirement Association for the fiscal year June 30:

#### General Employees Retirement Plan

##### 2024

- Rates of merit and seniority were adjusted, resulting in slightly higher rates.
- Assumed rates of retirement were adjusted as follows: increase the rate of assumed unreduced retirements, slight adjustments to Rule of 90 retirement rates, and slight adjustments to early retirement rates.
- Assumed rates of withdrawal were increased for both males and females.
- Assumed rates of disability were decreased.
- Slight adjustments were made to the use of the Pub-2010 General Mortality table as recommended in the most recent experience study.
- Minor changes to form of payment assumptions were applied for male and female retirees.
- Minor changes to assumptions were made with respect to missing participant data.
- The workers' compensation offset for disability benefits was eliminated.
- The actuarial equivalent factors were updated to reflect changes in assumptions.

##### 2023

- The investment return assumption and single discount rate were changed from 6.50 percent to 7.00 percent.
- A one-time direct state aid contribution of \$170.1 million occurred on October 1, 2023.
- The vesting period for those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- For Basic Plan members, a one-time, non-compounding benefit increase of 4.00 percent, minus the actual 2024 adjustment, will be payable in a lump sum for calendar year 2024 by March 31, 2024.
- For Coordinated Plan members, a one-time, non-compounding benefit increase of 2.50 percent, minus the actual 2024 adjustment, will be payable in a lump sum for calendar year 2024 by March 31, 2024.

## Western Prairie Human Services Elbow Lake, Minnesota

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2022

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

## **Supplementary Information**

# Western Prairie Human Services Elbow Lake, Minnesota

## Fiduciary Funds

## Custodial Funds

Local Collaborative Fund – to account for the collection and payment of amounts due to the Pope County Family Collaborative and Grant County Child and Youth Council Family Collaborative.

Assertive Community Treatment Fund – to account for the collection and payment of money related to assertive community treatment services provided by the Region 4 South Adult Mental Health Consortium.

Adult Mental Health Initiative Fund – to account for the collection and payment of money related to adult mental health initiative services provided by the Region 4 South Adult Mental Health Consortium.

**Exhibit B-1**

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Combining Statement of Fiduciary Net Position  
Fiduciary Funds – Custodial Funds  
December 31, 2024**

	Local Collaborative	Assertive Community Treatment	Adult Mental Health Initiative	Total Custodial Funds
<b><u>Assets</u></b>				
Cash	\$ 229,790	\$ 965,221	\$ -	\$ 1,195,011
Accounts receivable	-	76,801	7,477	84,278
Due from other governments	-	-	480,068	480,068
<b>Total Assets</b>	<b>\$ 229,790</b>	<b>\$ 1,042,022</b>	<b>\$ 487,545</b>	<b>\$ 1,759,357</b>
<b><u>Liabilities</u></b>				
Accounts payable	\$ 100	\$ 10,871	\$ 23,402	\$ 34,373
Salaries payable	-	44,009	14,499	58,508
Due to other governments	-	-	624,412	624,412
<b>Total Liabilities</b>	<b>\$ 100</b>	<b>\$ 54,880</b>	<b>\$ 662,313</b>	<b>\$ 717,293</b>
<b><u>Net Position</u></b>				
Restricted for Individuals, organizations, and other governments	\$ 229,690	\$ 987,142	\$ -	\$ 1,216,832
Unrestricted	-	-	(174,768)	(174,768)
<b>Total Net position</b>	<b>\$ 229,690</b>	<b>\$ 987,142</b>	<b>\$ (174,768)</b>	<b>\$ 1,042,064</b>

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Combining Statement of Changes in Fiduciary Net Position  
Fiduciary Funds – Custodial Funds  
For the Year Ended December 31, 2024**

	Local Collaborative	Assertive Community Treatment	Adult Mental Health Initiative	Total Custodial Funds
<b><u>Additions</u></b>				
Payments from state	\$ 47,897	\$ 198,045	\$ 1,627,329	\$ 1,873,271
Payments from other individuals/entities	114,058	987,391	51,163	1,152,612
Miscellaneous	39,785	352	841	40,978
<b>Total Additions</b>	<b>\$ 201,740</b>	<b>\$ 1,185,788</b>	<b>\$ 1,679,333</b>	<b>\$ 3,066,861</b>
<b><u>Deductions</u></b>				
Administrative expense	\$ -	\$ 847,675	\$ 317,326	\$ 1,165,001
Payments to other individuals/entities	169,403	459,082	1,383,615	2,012,100
<b>Total Deductions</b>	<b>\$ 169,403</b>	<b>\$ 1,306,757</b>	<b>\$ 1,700,941</b>	<b>\$ 3,177,101</b>
<b>Change in Net Position</b>	<b>\$ 32,337</b>	<b>\$ (120,969)</b>	<b>\$ (21,608)</b>	<b>\$ (110,240)</b>
<b>Net Position – January 1</b>	<b>197,353</b>	<b>1,108,111</b>	<b>(153,160)</b>	<b>1,152,304</b>
<b>Net Position – December 31</b>	<b>\$ 229,690</b>	<b>\$ 987,142</b>	<b>\$ (174,768)</b>	<b>\$ 1,042,064</b>

## Schedules

**Exhibit C-1**

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Schedule of Intergovernmental Revenue  
For the Year Ended December 31, 2024**

**Appropriations and Shared Revenues**

**State**

PERA aid \$ 7,216

**Local**

Contributions from counties 3,403,542

**Total appropriations and shared revenues** \$ 3,410,758

**Reimbursement for Services**

**State**

Minnesota Department of Human Services \$ 784,522

**Grants**

**State**

Minnesota Department of  
Human Services \$ 937,416

**Federal**

Department of  
Agriculture \$ 264,449  
Treasury 10,093  
Health and Human Services 1,660,657

**Total federal** \$ 1,935,199

**Total state and federal grants** \$ 2,872,615

**Total Intergovernmental Revenue** \$ 7,067,895

**Western Prairie Human Services  
Elbow Lake, Minnesota**

**Schedule of Expenditures of Federal Awards  
For the Year Ended December 31, 2024**

Federal Grantor Pass-Through Agency Program or Cluster Title	Assistance Listing	Pass-Through Grant Numbers	Expenditures	Passed Through to Subrecipients
<b>U.S. Department of Agriculture</b>				
Passed Through Minnesota Department of Human Services SNAP Cluster				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	242MN101S2514	\$ 264,449	\$ 18,886
<b>U.S. Department of Treasury</b>				
Passed Through Grant County, Minnesota COVID-19 – Coronavirus State and Local Fiscal Recovery Funds	21.027	Not provided	\$ 10,093	\$ -
<b>U.S. Department of Health and Human Services</b>				
Passed Through Northwest Regional Development Commission Aging Cluster				
Special Programs for the Aging, Title III, Part B, Grants for Supportive Services and Senior Centers	93.044	314-24-003B-435	\$ 38,865	\$ -
National Family Caregiver Support, Title III, Part E	93.052	314-24-003E-425	19,150	-
Passed Through Minnesota Department of Human Services				
Marylee Allen Promoting Safe and Stable Families Program	93.556	2301MNFPS	5,313	-
Temporary Assistance for Needy Families	93.558	2401MNTANF	150,158	37,841
Child Support Services	93.563	2301MNCSES	231,036	11,886
Child Support Services (Total Child Support Services 93.563 \$270,284)	93.563	2301MNCES	39,248	-
Refugee and Entrant Assistance State/Replacement Designee Administered Programs	93.566	2401MNRCA	1,880	66
CCDF Cluster				
Child Care and Development Block Grant	93.575	2401MNCCDF	8,427	-
Community-Based Child Abuse Prevention Grants	93.590	2302MNBCAP	10,191	-
Stephanie Tubbs Jones Child Welfare Services Program	93.645	2301MNCWSS	2,016	-
Foster Care Title IV-E	93.658	2401MNFOS	98,807	13,269
Social Services Block Grant	93.667	2401MNSOS	146,093	-
Child Abuse and Neglect State Grants	93.669	2301MNNCAN	1,291	-
John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	2301MNCILP	5,342	-
Children's Health Insurance Program	93.767	2305MNS021	536	20
Medicaid Cluster				
Medical Assistance Program	93.778	2405MNSADM	828,150	93,135
Medical Assistance Program (Total Medical Assistance Program 93.778 \$834,095)	93.778	2405MNSMAP	5,945	-
Block Grants for Prevention and Treatment of Substance Abuse	93.959	B08T1085815/ B08T1083458/ B08T1084653	52,585	-
<b>Total U.S. Department of Health and Human Services</b>			<b>\$ 1,645,033</b>	<b>\$ 156,217</b>
<b>Total Federal Awards</b>			<b>\$ 1,919,575</b>	<b>\$ 175,103</b>
<b>Totals by Cluster</b>				
Total expenditures for SNAP Cluster			\$ 264,449	
Total expenditures for Aging Cluster			38,865	
Total expenditures for CCDF Cluster			8,427	
Total expenditures for Medicaid Cluster			834,095	

# Western Prairie Human Services Elbow Lake, Minnesota

## Notes to the Schedule of Expenditures of Federal Awards

As of and for the Year Ended December 31, 2024

### Note 1 – Summary of Significant Accounting Policies

#### Reporting Entity

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by Western Prairie Human Services. Western Prairie Human Services' reporting entity is defined in Note 1 to the financial statements.

#### Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal award activity of Western Prairie Human Services under programs of the federal government for the year ended December 31, 2024. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule of Expenditures of Federal Awards presents only a selected portion of the operations of Western Prairie Human Services, it is not intended to and does not present the financial position, changes in net position, or cash flows of Western Prairie Human Services.

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

### Note 2 – De Minimis Cost Rate

Western Prairie Human Services has elected to not use the ten percent de minimis indirect cost rate nor the 15 percent de minimis indirect cost rate, as applicable, allowed under the Uniform Guidance.

### Note 3 – Reconciliation to Schedule of Intergovernmental Revenue

#### Reconciliation to Schedule of Intergovernmental Revenue

Reconciling Items	Amount
Federal grant revenue per Schedule of Intergovernmental Revenue	\$ 1,935,199
Grants received more than 60 days after year-end, considered unavailable revenue in 2024	
Marylee Allen Promoting Safe and Stable Families Program (AL No. 93.556)	724
Refugee and Entrant Assistance State/Replacement Designee Administered Programs (AL No. 93.566)	656
Foster Care Title IV-E (AL No. 93.658)	2,644
Child Abuse and Neglect State Grants (AL No. 93.669)	1,291
Unavailable revenue in 2023, recognized as revenue in 2024	
Marylee Allen Promoting Safe and Stable Families Program (AL No. 93.556)	(773)
Temporary Assistance for Needy Families (AL No. 93.558)	(19,397)
Stephanie Tubbs Jones Child Welfare Services Program (AL No. 93.645)	(769)
Expenditures per Schedule of Expenditures of Federal Awards	\$ 1,919,575

## **Management and Compliance Section**



## Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

### Independent Auditor's Report

Board of Commissioners  
Western Prairie Human Services  
Elbow Lake, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the General Fund, and the aggregate remaining fund information of Western Prairie Human Services, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise Western Prairie Human Services' basic financial statements, and have issued our report thereon dated January 28, 2026.

### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Western Prairie Human Services' internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Western Prairie Human Services' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Western Prairie Human Services' internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting that we consider to be a material weakness and a significant deficiency.

A *deficiency in internal control over financial reporting* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as item 2024-001 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with

governance. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as item 2024-002 to be a significant deficiency.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Western Prairie Human Services' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Minnesota Legal Compliance

In connection with our audit, nothing came to our attention that caused us to believe that Western Prairie Human Services failed to comply with the provisions of the contracting – bid laws, depositories of public funds and public investments, conflicts of interest, claims and disbursements, and miscellaneous provisions sections of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding Western Prairie Human Services' noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

## Western Prairie Human Services' Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on Western Prairie Human Services' response to the findings identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs and Corrective Action Plan. Western Prairie Human Services' response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance, and the provisions of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions* and the results of that testing, and not to provide an opinion on the effectiveness of Western Prairie Human Services' internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Western Prairie Human Services' internal control over financial reporting and compliance. Accordingly, this communication is not suitable for any other purpose.

/s/Julie Blaha

Julie Blaha  
State Auditor

/s/Chad Struss

Chad Struss, CPA  
Deputy State Auditor

January 28, 2026



## Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

### Independent Auditor's Report

Board of Commissioners  
Western Prairie Human Services  
Elbow Lake, Minnesota

### Report on Compliance for the Major Federal Program

#### Opinion on the Major Federal Program

We have audited Western Prairie Human Services' compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on Western Prairie Human Services' major federal program for the year ended December 31, 2024. Western Prairie Human Services' major federal program is identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, Western Prairie Human Services complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2024.

#### Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Western Prairie Human Services and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of Western Prairie Human Services' compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Western Prairie Human Services' federal programs.

## Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Western Prairie Human Services' compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Western Prairie Human Services' compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with auditing standards generally accepted in the United States of America, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit;
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Western Prairie Human Services' compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances; and
- obtain an understanding of Western Prairie Human Services' internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances, and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Western Prairie Human Services' internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Other Matters

The results of our auditing procedures disclosed an instance of noncompliance, which is required to be reported in accordance with the Uniform Guidance, and which is described in the accompanying Schedule of Findings and Questioned Costs as item 2024-003. Our opinion on the major federal program is not modified with respect to this matter.

*Government Auditing Standards* requires the auditor to perform limited procedures on Western Prairie Human Services' response to the noncompliance findings identified in our compliance audit described in the accompanying Schedule of Findings and Questioned Costs. Western Prairie Human Services' response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

## Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses.

However, as discussed below, we did identify a deficiency in internal control over compliance that we consider to be a significant deficiency.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as item 2024-003 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

*Government Auditing Standards* requires the auditor to perform limited procedures on Western Prairie Human Services' response to the internal control over compliance findings identified in our compliance audit described in the accompanying Schedule of Findings and Questioned Costs. Western Prairie Human Services' response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*/s/Julie Blaha*

Julie Blaha  
State Auditor

*/s/Chad Struss*

Chad Struss, CPA  
Deputy State Auditor

January 28, 2026

# Western Prairie Human Services Elbow Lake, Minnesota

## Schedule of Findings and Questioned Costs For the Year Ended December 31, 2024

### Section I – Summary of Auditor’s Results

#### Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with generally accepted accounting principles: **Unmodified**

Internal control over financial reporting:

- Material weaknesses identified? **Yes**
- Significant deficiencies identified? **Yes**

Noncompliance material to the financial statements noted? **No**

#### Federal Awards

Internal control over the major federal program:

- Material weaknesses identified? **No**
- Significant deficiencies identified? **Yes**

Type of auditor’s report issued on compliance for the major federal program: **Unmodified**

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? **Yes**

Identification of the major federal program:

Assistance Listing Number	Name of Federal Program or Cluster
93.778	Medicaid Cluster

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.

Western Prairie Human Services qualified as a low-risk auditee? **No**

### Section II – Financial Statement Findings

#### 2024-001 Bank Reconciliation

Prior Year Finding Number: 2023-001

Year of Finding Origination: 2022

Type of Finding: Internal Control Over Financial Reporting

Severity of Deficiency: Material Weakness

**Criteria:** Reconciliations are control activities designed to provide reasonable assurance that errors will be detected in a timely manner and involve the comparison of records or balances from different sources. Effective reconciliations account for differences between the records or balances. Reconciliations include identifying and investigating why differences exist and resolving them in a timely manner.

# Western Prairie Human Services

## Elbow Lake, Minnesota

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**Condition:** Bank reconciliations were not completed on a regular basis during 2024 and were only completed for year end balances.

**Context:** Western Prairie Human Services does not have a formal bank reconciliation policy or procedures in place.

**Effect:** When accounting records are not reconciled on a regular basis, there is an increased risk that errors or irregularities will not be detected in a timely manner.

**Cause:** Staff were assigned to complete the bank reconciliations but did not have time available to investigate differences.

**Recommendation:** We recommend Western Prairie Human Services establish procedures over the preparation of the bank reconciliations as well as the timeliness of its completion. Staff should document the bank reconciliations, and management should perform and document a supervisory review once the reconciliations are completed.

**View of Responsible Official:** Concur

### 2024-002 Internal Controls over Social Welfare Fund Activity

**Prior Year Finding Number:** N/A

**Year of Finding Origination:** 2024

**Type of Finding:** Internal Control Over Financial Reporting

**Severity of Deficiency:** Significant Deficiency

**Criteria:** Management is responsible for establishing and maintaining internal controls and for complying with the applicable guidelines established by the Social Security Administration for managing a designated representative payee system.

**Condition:** During the review of the Social Welfare Private-Purpose Trust Fund activity, the following internal control deficiencies were noted:

- Subledgers used to track the individual beneficiary's financial activity and account balances do not reconcile to the main social welfare ledger.
- Approval was not obtained from the Social Security Administration for the \$54 monthly administrative fees Western Prairie Human Services retains from each beneficiary.
- One of the three bank accounts maintained for social welfare is in Grant County's name rather than Western Prairie Human Services' name.
- Support was not retained or documented for 17 of the 25 disbursements tested nor was there evidence of approval.
- One beneficiary account had balances throughout the year that exceeded the \$2,000 limit allowed by the Social Security Administration.
- One beneficiary account that has been inactive since February 2024 was not closed until November 2025.

# Western Prairie Human Services

## Elbow Lake, Minnesota

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- Monthly bank reconciliations do not include evidence of a review by someone other than the preparer.

**Context:** The social welfare trust fund is used to account for and manage resources legally held in a trust for the benefit of individuals. The Social Security Administration has established guidelines for appointed representative payees to manage the payments on behalf of the beneficiaries.

**Effect:** Missing or ineffective internal control procedures increase the risk that errors or fraud may occur and not be detected in a timely manner.

**Cause:** Western Prairie has not established internal control procedures that include retaining support and approval for monthly recurring social welfare disbursements and meeting requirements of the Social Security Administration.

**Recommendation:** Management should implement oversight and monitoring procedures to ensure that internal control policies and procedures are being implemented for the Social Welfare Private-Purpose Trust Fund transactions and ensure guidelines established by the Social Security Administration for a representative payee management system are followed.

**View of Responsible Official:** Concur

### Section III – Federal Award Findings and Questioned Costs

#### 2024-003 Reporting

**Prior Year Finding Number:** N/A

**Year of Finding Origination:** 2024

**Type of Finding:** Internal Control Over Compliance and Compliance

**Severity of Deficiency:** Significant Deficiency and Other Matter

**Federal Agency:** U.S. Department of Health and Human Services

**Program:** 93.778 Medicaid Cluster

**Award Number and Year:** 2405MN5ADM; 2024

**Pass-Through Agency:** Minnesota Department of Human Services

**Criteria:** Title 2 U.S. Code of Federal Regulations § 200.303 states that the auditee must establish and maintain effective internal control over the federal award that provides reasonable assurance that the auditee is managing the federal award in compliance with federal statutes, regulations, and the terms and conditions of the federal award.

For County federal awards received from the Minnesota Department of Human Services (DHS), internal control should be established and maintained to provide assurance that program reports submitted to DHS are completed in accordance with DHS reporting instructions. As part of Western Prairie Human Services' reporting requirements, the County submits the Social Service Fund Report, Form DHS-2556 on a quarterly basis to DHS.

## Western Prairie Human Services Elbow Lake, Minnesota

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**Condition:** The following errors were noted in the Social Service Fund Report, Form DHS-2556 submitted to DHS for the third quarter of 2024:

- State revenues were understated by \$158,645.
- Federal revenues were understated by \$41,926.
- Charges for services were understated by \$1,130.
- Miscellaneous revenue was overstated by \$51,837.

**Questioned Costs:** None.

**Context:** Western Prairie Human Services was unable to submit corrections for the Social Service Fund Report, Form DHS-2556 for the third quarter of 2024.

The population consisted of eight quarterly reports: four for the Income Maintenance Quarterly Expense Report, Form DHS-2550 and four for the Social Services Fund Report, Form DHS-2556. The sample size of four quarterly reports was based on guidance from chapter 11 of the AICPA Audit Guide, *Government Auditing Standards and Single Audits*.

**Effect:** Incorrect information relating to revenues was reported to DHS on a Social Service Fund Report, Form DHS-2556.

**Cause:** The Western Prairie Human Services' controls over preparation of the quarterly reports were not sufficient to identify that the related revenues were not properly reported.

**Recommendation:** We recommend that Western Prairie Human Services implement controls that ensure that all applicable amounts are reported on the reports in a manner that is consistent with DHS guidance.

**View of Responsible Official:** Concur



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## **Representation of Western Prairie Human Services Elbow Lake, Minnesota**

### **Corrective Action Plan**

For the Year Ended December 31, 2024

**Finding Number: 2024-001**

**Finding Title: Bank Reconciliation**

Name of Contact Person Responsible for Corrective Action:

Tracy Bowman

Corrective Action Planned:

We will continue to improve the process. We have allocated more time for staff to complete the procedure. The issue in our audit was the timeliness of balancing, and formal approval. We will work to complete the full balancing process monthly, within the following month, and also get each reconciliation reviewed and approved.

Anticipated Completion Date:

2/28/2026

**Finding Number: 2024-002**

**Finding Title: Internal Controls over Social Welfare Fund Activity**

Name of Contact Person Responsible for Corrective Action:

Tracy Bowman

Corrective Action Planned:

We will make sure that the subledgers balance to the ledger monthly, balancing is approved, and individual balances are kept under \$2,000. Social Security approval of the rep payee fee and detailed documentation of all disbursements will be obtained. The account under Grant County will be closed.

Anticipated Completion Date:

2/28/2026



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**Finding Number: 2024-003**

**Finding Title: Reporting**

**Program: 93.778 Medicaid Cluster**

Name of Contact Person Responsible for Corrective Action:

Tracy Bowman

Corrective Action Planned:

The account activity will be reviewed and reconciled monthly to check for chart of accounts errors. When quarterly reports are completed two fiscal staff will have reviewed the chart of accounts codes.

Anticipated Completion Date:

1/31/2025



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## Representation of Western Prairie Human Services Elbow Lake, Minnesota

### Summary Schedule of Prior Audit Findings For the Year Ended December 31, 2024

**Finding Number: 2023-001**

**Year of Finding Origination: 2022**

**Finding Title: Bank Reconciliation**

**Summary of Condition:** Bank reconciliations were not completed on a regular basis during 2023 and were only completed for year end balances.

**Summary of Corrective Action Previously Reported:** We will continue to improve the process. There is already a procedure in place, and we have a new staff who is able to be more dedicated to the task. The issue in our 2023 audit was the timeliness of balancing. We will work to complete the full balancing process quarterly within the month following quarter end.

**Status:** Not Corrected. When we did the corrective action plan from our 2023 audit it was already 2025. This task was taken on by a new employee, but this was still in addition to her other duties. She remains dedicated to the project, and got the 2024 balancing done beautifully, it just wasn't fully completed quarterly. Our 2025 balancing will be done biannually, and 2026 will be done monthly. At the end of 2025 her position was reclassified to a Fiscal Officer, and in 2026 her Accounting Technician duties will be moved to another fiscal staff. We continue to improve the process each year.

Corrective action taken was significantly different than the action previously reported. The majority of our previously reported corrective action was completed, but we were unable to complete the full balancing procedure quarterly due to the significant time that it takes.

**Finding Number: 2023-002**

**Year of Finding Origination: 2022**

**Finding Title: Budgets**

**Summary of Condition:** The budget entered into Western Prairie Human Services' Integrated Financial System (IFS) was not approved by the Western Prairie Human Services Board of Commissioners and documentation was not maintained to support the line-item detail.

**Summary of Corrective Action Previously Reported:** We will note the total budget amount in our board minutes when final budget is approved. We will also maintain supporting documentation for the approved budget.

**Status:** Fully Corrected. Corrective action was taken.



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**Finding Number: 2023-003**

**Year of Finding Origination: 2022**

**Finding Title: Insufficient Collateral**

**Summary of Condition:** Western Prairie Human Services did not have sufficient collateral pledged or a letter of credit to cover their deposits in excess of the Federal Deposit Insurance Corporation (FDIC) level as of December 31, 2023.

**Summary of Corrective Action Previously Reported:** We will work with both branches at the bank to make sure we all have the same information regarding letters of credit.

**Status:** Fully Corrected. Corrective action was taken.