State of Minnesota



Julie Blaha State Auditor

Morrison County

(Including the Morrison County Rural Development Finance Authority)
Little Falls, Minnesota

Year Ended December 31, 2021

Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 100 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice – conducts financial and legal compliance audits of local governments;

Government Information – collects and analyzes financial information for cities, towns, counties, and special districts;

Legal/Special Investigations – provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

Pension – monitors investment, financial, and actuarial reporting for Minnesota's local public pension funds; and

Tax Increment Financing – promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

Office of the State Auditor 525 Park Street, Suite 500 Saint Paul, Minnesota 55103 (651) 296-2551 state.auditor@osa.state.mn.us www.osa.state.mn.us

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Morrison County

(Including the Morrison County Rural Development Finance Authority) Little Falls, Minnesota

Year Ended December 31, 2021



Audit Practice Division
Office of the State Auditor
State of Minnesota

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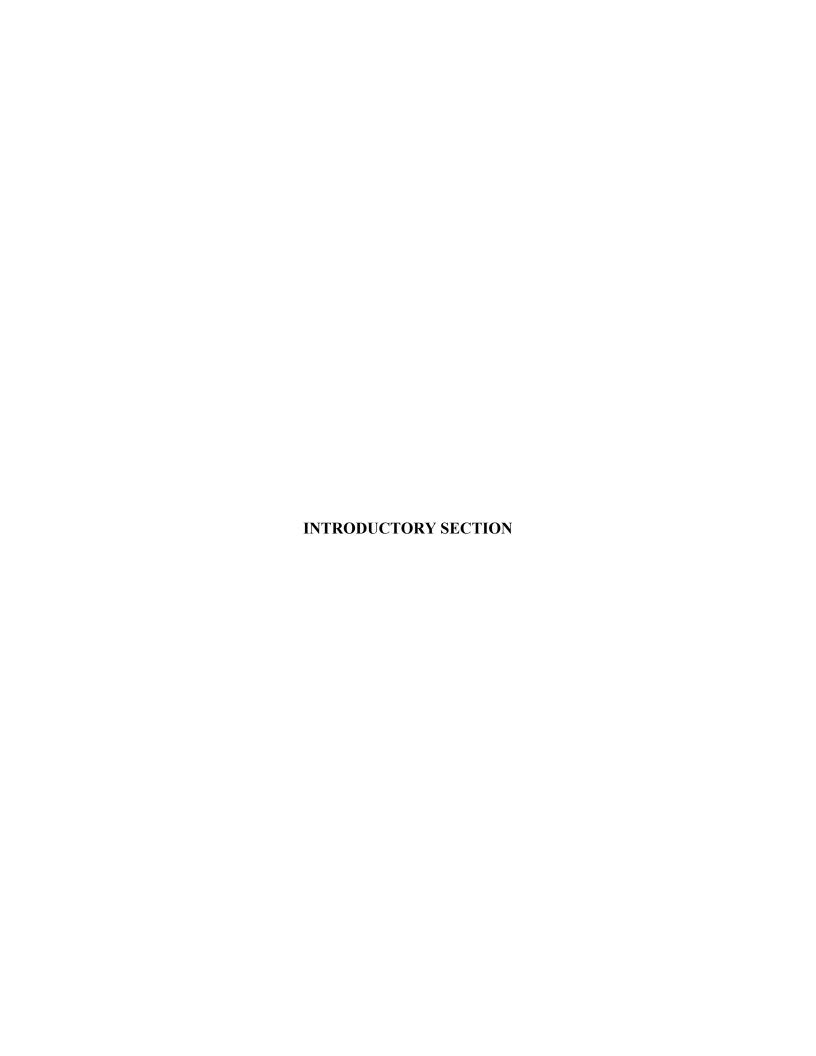
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ORGANIZATION SCHEDULE MORRISON COUNTY 2021

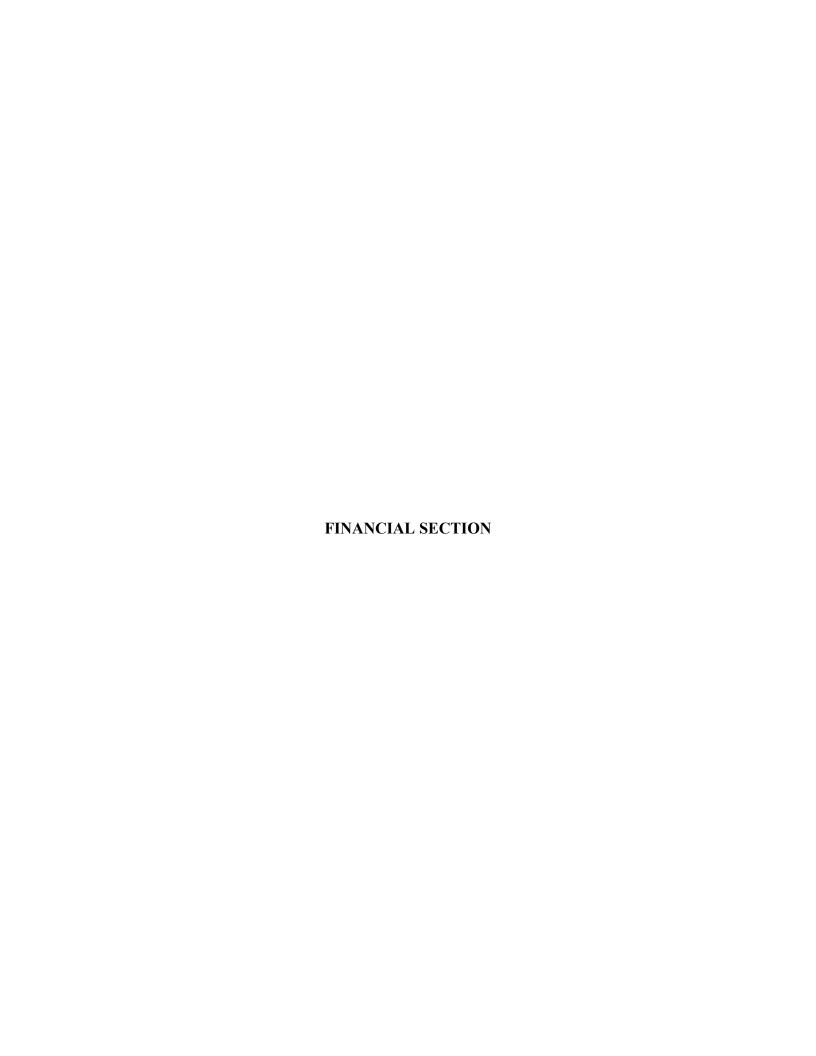
		Term of Office			
Office	Name	From	То		
Q					
Commissioners					
1st District	Mike LeMieur	January 2021	January 2024		
2nd District	Jeff Jelinski	January 2021	January 2024		
3rd District	Randy Winscher	January 2021	January 2024		
4th District	Mike Wilson ¹	January 2019	January 2023		
5th District	Greg Blaine	January 2019	January 2023		
Officers					
Elected					
Attorney	Brian Middendorf		January 2023		
Auditor-Treasurer	Chelsey Robinson	January 2019	January 2023		
Recorder	Eileen Holtberg ²	January 2019	May 2021		
Recorder	Jenny Sanders	May 2021	January 2023		
Sheriff	Shawn Larsen	January 2019	January 2023		
Appointed					
Assessor	Jean Popp	January 2021	December 2024		
Corrections	Nicole Kern	Ind	efinite		
County Administrator	Matt LeBlanc	Ind	efinite		
Court Administrator	Rhonda Bot	Ind	efinite		
Extension	Susanne Hinrichs	Ind	efinite		
Information Systems	Amy Middendorf	Ind	efinite		
Land Services Director	Amy Kowalzek	Ind	efinite		
Public Health Director	Brad Vold	Ind	efinite		
Public Works Director	Steven Backowski ³	May 2016	December 2021		
Public Works Director	Anthony Hennen	December 2021	May 2022		
Social Services Director	Brad Vold		efinite		
Veterans Service Officer	Kathy Marshik	May 2018	May 2022		

¹Chair

²Retired May 2021 ³Retired December 2021

ORGANIZATION SCHEDULE MORRISON COUNTY RURAL DEVELOPMENT FINANCE AUTHORITY $2021\,$

		Term	of Office
Position	Name	From	То
Chair	Greg Zylka	January 2019	January 2022
Member	Brad Hircock	January 2019	January 2022
Member	Andrea Lauer	January 2019	January 2022
Member	Rob Ronning	January 2020	January 2024
Member	Greg Blaine	January 2019	January 2022
Vice Chair	Mark Gerbi	January 2018	January 2023
Secretary/Treasurer	Mike Wilson	January 2020	January 2024



STATE OF MINNESOTA



Julie Blaha State Auditor Suite 500 525 Park Street Saint Paul, MN 55103

INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Morrison County Little Falls, Minnesota

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Morrison County, Minnesota, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, as listed in the table of contents.

In our opinion, based on our audit and the report of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Morrison County as of December 31, 2021, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Housing and Redevelopment Authority (HRA) of Morrison County, which is a discretely presented component unit and 19 percent, 12 percent, and 87 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units as of December 31, 2021, and the respective changes in financial position thereof for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the HRA of Morrison County, is based solely on the report of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County, and

to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit;
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed;

- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements; and
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, budgetary comparison schedules for the General Fund and Road and Bridge, Social Services, and Solid Waste Special Revenue Funds, Schedule of Changes in Total OPEB Liability and Related Ratios - Other Postemployment Benefits, PERA retirement plan schedules, and Notes to the Required Supplementary Information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Morrison County's basic financial statements. The combining and individual nonmajor fund financial statements and nonmajor special revenue funds budgetary comparison schedules, fiduciary funds combining statements, Schedule of Intergovernmental Revenue, Schedule of Expenditures of Federal Awards and related notes, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and the Morrison County Rural Development Finance Authority (RDFA) financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to

the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information as identified above is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our reports dated August 22, 2022, on our consideration of the County's and the Morrison County RDFA component unit's internal control over financial reporting and on our tests of their compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of these reports is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's and the Morrison County RDFA component unit's internal control over financial reporting or on compliance. Those reports are an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's and the Morrison County RDFA component unit's internal control over financial reporting and compliance.

/s/Julie Blaha

/s/Dianne Syverson

JULIE BLAHA STATE AUDITOR DIANNE SYVERSON, CPA DEPUTY STATE AUDITOR

August 22, 2022



MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2021 (Unaudited)

This section of Morrison County's annual financial report presents our discussion and analysis of the County's financial performance during the fiscal year that ended on December 31, 2021. The Management's Discussion and Analysis (MD&A) is required supplementary information specified in the Governmental Accounting Standard Board's (GASB) Statement No. 34, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments, issued in June 1999. Certain comparative information between the current year, 2021, and the prior year, 2020, is required to be presented in the MD&A.

FINANCIAL HIGHLIGHTS

Key financial highlights for the 2021 fiscal year include the following:

- County-wide net position increased 5.59 percent over the prior year.
- Overall fund level revenues totaled \$55,208,476 and were \$1,156,715 more than expenditures.
- General Fund revenues were \$1,382,788 more than budgeted.

OVERVIEW OF THE FINANCIAL STATEMENTS

The financial section of the annual report consists of four parts: Independent Auditor's Report; required supplementary information, which includes the MD&A (this section), certain budgetary comparison schedules, and information on the County's other postemployment benefits (OPEB) and net pension liability; the basic financial statements; and supplementary information. The basic financial statements include two kinds of statements that present different views of the County:

- The first two statements are government-wide financial statements, which provide both short-term and long-term information about the County's overall financial status.
- The remaining statements are fund financial statements, which focus on individual parts of the County, reporting the County's operations in more detail than the government-wide statements.
- The governmental funds' statements tell how basic services, such as general government, human services, and highways and streets, were financed in the short term as well as what remains for future spending.

• Fiduciary funds' statements provide information about the financial relationships in which the County acts solely as a trustee or custodian for the benefit of others to whom the resources belong.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data.

Figure A-1 shows how the various parts of this annual report are arranged and related to one another.

Figure A-1

Annual Report Format Required Supplementary Management's Basic Discussion Financial Information Statements and Analysis Notes Government-Wide Financial Financial to the Statements Statements Financial Statements Detail **Summary**

Figure A-2 summarizes the major features of the County's financial statements, including the portion of the County's activities they cover and the types of information they contain. The remainder of this overview section of the MD&A highlights the structure and contents of each of the statements.

Figure	Figure A-2. Major Features of the County's Government-Wide and Fund Financial Statements							
Type of Statements	Government-Wide	Governmental Funds	Fiduciary Funds					
Scope	Entire County's funds (except fiduciary funds) and the County's component units	The activities of the County that are not proprietary or fiduciary	Instances in which the County is the trustee or agent for someone else's resources					
Required financial statements	Statement of net position	Balance sheet	Statement of fiduciary net position					
	Statement of activities	Statement of revenues, expenditures, and changes in fund balances	Statement of changes in fiduciary net position					
Accounting basis and measurement focus	Full accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Full accrual accounting and economic resources focus					
Type of asset/liability information	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources, both financial and capital, short-term and long-term	Only assets and deferred outflows of resources expected to be used up and liabilities and deferred inflows of resources that come due during the year or soon thereafter; no capital assets included	All assets, deferred outflows of resources, liabilities, and deferred inflows of resources, both short-term and long-term; custodial funds do not currently contain capital assets, although they can					
Type of inflow/outflow information	All revenues and expenses during the year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year, and expenditures when goods or services have been received and payment is due during the year or soon thereafter	All additions and deductions during the year, regardless of when cash is received or paid					

Government-Wide Statements

The government-wide statements report information about the County as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the County's assets, deferred outflows of resources, liabilities, and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the County's net position and how it has changed. Net position—the sum of the County's assets and deferred outflows of resources, less the sum of its liabilities and deferred inflows of resources—is one way to measure the County's financial health or position.

- Over time, increases or decreases in the County's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the County, you need to consider additional nonfinancial factors, such as changes in the County's property tax base and the condition of County buildings and other facilities.

In the government-wide financial statements, the County's activities are shown in one category:

• Governmental activities – The County's basic services are included here. Property taxes and state aid finance most of these activities.

Fund Financial Statements

The fund financial statements provide more detailed information about the County's funds—focusing on its most significant or "major" funds—not the County as a whole. Funds are accounting devices the County uses to keep track of specific sources of funding and spending on particular programs:

- Some funds are required by state law and by bond covenants.
- The County establishes other funds to control and manage money for particular purposes (for example, repaying its long-term debts) or to show that it is properly using certain revenues (for example, federal grants).

The County has two kinds of funds:

Governmental funds – The County's basic services are included in governmental funds, which generally focus on: (1) how cash and other financial assets that can readily be converted to cash flow in and out, and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds' statements provide a detailed short-term view that helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the additional long-term focus of the County-wide statements, both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to explain the relationship (or differences) between them.

• Fiduciary funds – The County is the fiscal agent, or fiduciary, for assets that belong to others. The County is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the County's fiduciary activities are reported in statements of fiduciary net position and changes in fiduciary net position. We exclude these activities from the County-wide financial statements because the County cannot use these assets to finance its operations.

FINANCIAL ANALYSIS OF THE COUNTY AS A WHOLE

Net Position

The County's net position was \$149,708,932 on December 31, 2021. (See Table A-1.)

Table A-1 Net Position

	Governmental Activities				
		2021		2020	
Assets	ф	40.157.477	Ф	44.050.740	
Current and other assets	\$	49,157,477	\$	44,950,742	
Capital and noncurrent assets		141,839,849		137,154,167	
Total Assets	\$	190,997,326	\$	182,104,909	
Deferred Outflows of Resources					
Deferred OPEB outflows	\$	247,500	\$	235,261	
Deferred pension outflows		8,708,768		2,742,625	
Total Deferred Outflows of Resources	\$	8,956,268	\$	2,977,886	
				y y	
Liabilities					
Current liabilities	\$	6,159,744	\$	2,873,417	
Long-term liabilities		32,214,742		37,606,027	
Total Liabilities	\$	38,374,486	\$	40,479,444	
Deferred Inflows of Resources					
Deferred OPEB inflows	\$	637,649	\$	744,361	
	Ф		Ф		
Deferred pension inflows		11,232,527	-	2,074,662	
Total Deferred Inflows of Resources	\$	11,870,176	\$	2,819,023	
Net Position					
Net investment in capital assets	\$	129,641,736	\$	125,793,487	
Restricted	Ψ	3,551,339	Ψ	3,526,119	
Unrestricted		16,515,857		12,464,722	
Total Net Position	\$	149,708,932	\$	141,784,328	

Change in Net Position

The total County-wide revenues on a full accrual basis were \$55,582,573 for the year ended December 31, 2021. Property taxes and intergovernmental revenues accounted for 78.93 percent of total revenues for the year. (See Table A-2.)

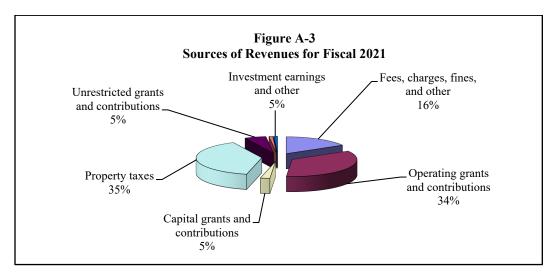
Table A-2 Change in Net Position

	Governmental Activities				
		2021	-	2020	
Revenues					
Program revenues					
Fees, charges, fines, and other	\$	8,772,263	\$	11,493,035	
Operating grants and contributions	~	18,881,700	•	22,412,479	
Capital grants and contributions		2,950,082		1,802,311	
General revenues		_,, _ ,,		-,,	
Property taxes		19,274,473		18,719,406	
Unrestricted grants and contributions		2,765,227		2,724,543	
Investment earnings		89,440		322,196	
Other		2,849,388	-	2,460,449	
Total Revenues	\$	55,582,573	\$	59,934,419	
))		, , -	
Expenses					
General government	\$	9,154,803	\$	10,199,128	
Public safety		6,621,299		7,841,091	
Highways and streets		11,773,607		9,627,863	
Sanitation		3,982,195		4,165,436	
Human services		11,592,790		13,846,628	
Health		2,245,982		2,307,852	
Culture and recreation		942,111		973,873	
Conservation of natural resources		758,465		599,639	
Economic development		113,146		113,464	
Interest		473,571		496,929	
Total Expenses	\$	47,657,969	\$	50,171,903	
Increase in Net Position	\$	7,924,604	\$	9,762,516	
Net Position – Beginning		141,784,328		132,021,812	
Net Position – Ending	\$	149,708,932	\$	141,784,328	

Total revenues were more than expenses, increasing net position \$7,924,604 over the prior year.

The County-wide cost of all governmental activities this year was \$47,657,969.

- Some of the cost was paid by the users of the County's programs (\$8,772,263).
- The federal and state governments subsidized certain programs with grants and contributions (\$21,831,782).
- The remaining County costs (\$17,053,924), however, were paid for by County taxpayers and the taxpayers of our state. This portion of governmental activities was paid for with \$19,274,473 in property taxes, \$2,362,834 in transportation tax, \$2,765,227 of state aid, and \$575,994 of investment earnings and other general revenues.



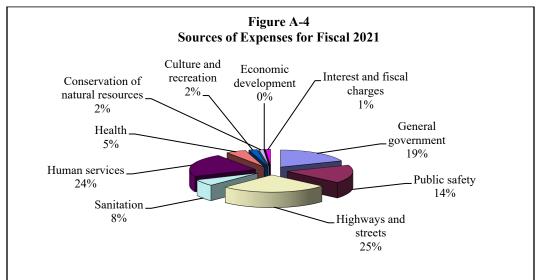


Table A-3
Cost of Services

			Percent			Percent	
	Total Co	ost of Services	(%)	Net Cost of (Rever	(%)		
	2021	2020	Change	2021	2020	Change	
General government	\$ 9,154,803	\$ 10,199,128	(10.2)	\$ 7,158,936	\$ 1,078,056	564.1	
Public safety	6,621,299	7,841,091	(15.6)	4,903,400	6,388,142	(23.2)	
Highways and streets	11,773,607	9,627,863	22.3	1,157,714	(838,526)	238.1	
Sanitation	3,982,195	4,165,436	(4.4)	473,483	745,367	(36.5)	
Human services	11,592,790	13,846,628	(16.3)	1,668,502	5,055,878	(67.0)	
Health	2,245,982	2,307,852	(2.7)	(146,526)	101,720	(244.1)	
Culture and recreation	942,111	973,873	(3.3)	643,267	742,137	(13.3)	
Conservation of natural							
resources	758,465	599,639	26.5	608,431	580,911	4.7	
Economic development	113,146	113,464	(0.3)	113,146	113,464	(0.3)	
Interest	473,571	496,929	(4.7)	473,571	496,929	(4.7)	
Total	\$ 47,657,969	\$ 50,171,903	(5.0)	\$ 17,053,924	\$ 14,464,078	17.9	

FINANCIAL ANALYSIS OF THE COUNTY AT THE FUND LEVEL

The financial performance of the County as a whole is reflected in its governmental funds as well. As the County completed the year, its governmental funds reported a combined fund balance of \$37,996,115.

Revenues for the County's governmental funds were \$55,208,476, while total expenditures were \$54,051,761.

GENERAL FUND

The General Fund includes the primary operations of the County in providing services to citizens and some capital outlay projects. The following schedule presents a summary of General Fund revenues.

Table A-4 General Fund Revenues

						Change	e	
		Year Ended December 31				Increase	Percent	
Fund		2021		2020		(Decrease)	(%)	
Taxes and special assessments	\$	11,484,349	\$	10,958,381	\$	525,968	4.8	
Licenses and permits		367,832		355,067		12,765	3.6	
Intergovernmental		5,045,249		9,531,304		(4,486,055)	(47.1)	
Charges for services		2,513,979		2,193,181		320,798	14.6	
Investment income		37,321		362,226		(324,905)	(89.7)	
Miscellaneous and other		840,256		757,975		82,281	10.9	
Total General Fund Revenues	\$	20,288,986	\$	24,158,134	\$	(3,869,148)	(16.0)	

Total General Fund revenues decreased by \$3,869,148, or 16.0 percent, from the previous year. The mix of property tax and state aid can change significantly from year to year without any net change in revenue. Intergovernmental revenue decreased significantly in 2021 due to the \$4.2 million in federal Coronavirus Relief Fund grant received in response to the COVID-19 pandemic in 2020 and not in 2021.

The following schedule presents a summary of General Fund expenditures.

Table A-5 General Fund Expenditures

	Year Ended December 31					Amount of Increase	Percent (%) Increase	
		2021		2020	(Decrease)		(Decrease)	
General government	\$	8,211,444	\$	9,284,901	\$	(1,073,457)	(11.6)	
Public safety		8,187,187		7,702,524		484,663	6.3	
Health		2,269,341		2,257,774		11,567	0.5	
Culture and recreation		255,571		254,202		1,369	0.5	
Conservation of natural resources		744,344		596,637		147,707	24.8	
Economic development		113,146		113,464		(318)	(0.3)	
Intergovernmental		503,001		506,845		(3,844)	(0.8)	
Total Expenditures	\$	20,284,034	\$	20,716,347	\$	(432,313)	(2.1)	

General Fund Budgetary Highlights

- Actual revenues were \$1,382,788 more than expected mainly due to an unexpected increase in funding and an increase in fees for services.
- The actual expenditures were \$141,003 more than budget, which is not a significant difference.

DEBT SERVICE

An annual levy is made to fund the bond payments for all previous bond issues.

CAPITAL ASSETS

By the end of 2021, the County had invested over \$141.8 million in a broad range of capital assets, including buildings, computers, equipment, and infrastructure. (See Table A-6.) More detailed information about capital assets can be found in Note 3.A.3 to the financial statements. Total depreciation expense for the year was \$6,770,608.

Table A-6 Capital Assets

	 2021	 2020	Percent (%) Change
Land	\$ 4,539,912	\$ 4,534,059	0.1
Construction in progress	-	10,763,339	(100.0)
Buildings	37,675,699	26,483,755	42.3
Machinery, furniture, and equipment	13,302,319	13,118,239	1.4
Infrastructure	191,105,570	180,948,894	5.6
Less: accumulated depreciation	 (104,783,651)	 (98,694,119)	6.2
Total	\$ 141,839,849	\$ 137,154,167	3.4

LONG-TERM LIABILITIES

At year-end, the County had \$33,069,617 in long-term liabilities outstanding.

Table A-7 Long-Term Liabilities

			Percent (%)	
	 2021	 2020	Change	
General obligation bonds	\$ 14,400,000	\$ 15,120,000	(4.8)	
Bond premiums	195,227	212,203	(8.0)	
Bond discounts	(1,887)	(1,998)	(5.6)	
Compensated absences	2,028,073	2,251,331	(9.9)	
OPEB obligation	2,031,810	1,800,022	12.9	
Net pension liability Estimated liability for landfill	9,383,174	13,940,897	(32.7)	
closure/postclosure care	 5,033,220	 4,283,572	17.5	
Total	\$ 33,069,617	\$ 37,606,027	(12.1)	

FACTORS BEARING ON THE COUNTY'S FUTURE

The County is dependent on the State of Minnesota for a significant portion of its revenue and, as such, the health of the state is of utmost importance. With the pandemic still holding with all the different variants, it is our hope that no future shutdowns will take place to adversely affect the economy of Morrison County. As inflation increases and possibly going into a recession, the County will need to pay close attention to make sure that we can adapt to any changes that this may have on Morrison County finances. The County is seeing a number of staff retiring or leaving for other positions, which will have an impact on future hiring if the County is unable to hire qualified staff to replace them.

Unfunded mandates from the State of Minnesota continue to be a major concern to counties and, with the onset of the pandemic, this may become even more of a problem. As the state pushes more costs down to the County, the property tax continues to be used to fund these programs that have not been funded with property tax dollars before. Maintaining current aid will hopefully slow down these unfunded mandates. The County is in excellent financial shape and would be able to handle any adverse conditions that would have any financial impact on the County.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Curt Bryniarski, Chief Financial Officer, at (320) 632-0136.

CONTACTING THE COUNTY'S DISCRETELY PRESENTED COMPONENT UNITS

The Morrison County Rural Development Finance Authority (RDFA) and the Housing and Redevelopment Authority (HRA) of Morrison County are component units of Morrison County and are reported in separate columns in the government-wide financial statements to emphasize that they are legally separate from Morrison County. Complete financial statements of the Morrison County RDFA can be obtained at 213 First Avenue Southeast, Little Falls, Minnesota 56345-3196. Complete financial statements of the HRA of Morrison County can be obtained by writing to the HRA of Morrison County, 304 Second Street Southeast, Little Falls, Minnesota 56345.





EXHIBIT 1

STATEMENT OF NET POSITION DECEMBER 31, 2021

	Primary	Component Units					
	 Government Governmental Activities	Red	ousing and levelopment Authority	Rural Development Finance Authority			
<u>Assets</u>							
Cash and pooled investments	\$ 40,566,829	\$	99,871	\$	421,359		
Restricted cash	-		97,280		-		
Petty cash and change funds	6,550		-		-		
Departmental cash	7,027		-		-		
Taxes receivable							
Delinquent	429,093		-		-		
Special assessments receivable							
Noncurrent	1,952		-		-		
Accounts receivable	3,062,161		8,194		-		
Settlement receivable	1,593,825		-		-		
Accrued interest receivable	81,831		-		_		
Due from other governments	2,224,186		-		1,202		
Loans receivable – net of allowance	165,000		-		472,404		
Inventories	935,059		-		_		
Prepaids	-		534		-		
Net pension asset	83,964		-		-		
Capital assets	/						
Non-depreciable	4,539,912		_		_		
Depreciable – net of accumulated depreciation	 137,299,937		7,239		-		
Total Assets	\$ 190,997,326	\$	213,118	\$	894,965		
Deferred Outflows of Resources							
Deferred other postemployment benefits outflows Deferred pension outflows	\$ 247,500 8,708,768	\$	- -	\$	-		
Total Deferred Outflows of Resources	\$ 8,956,268	\$		\$	-		

EXHIBIT 1 (Continued)

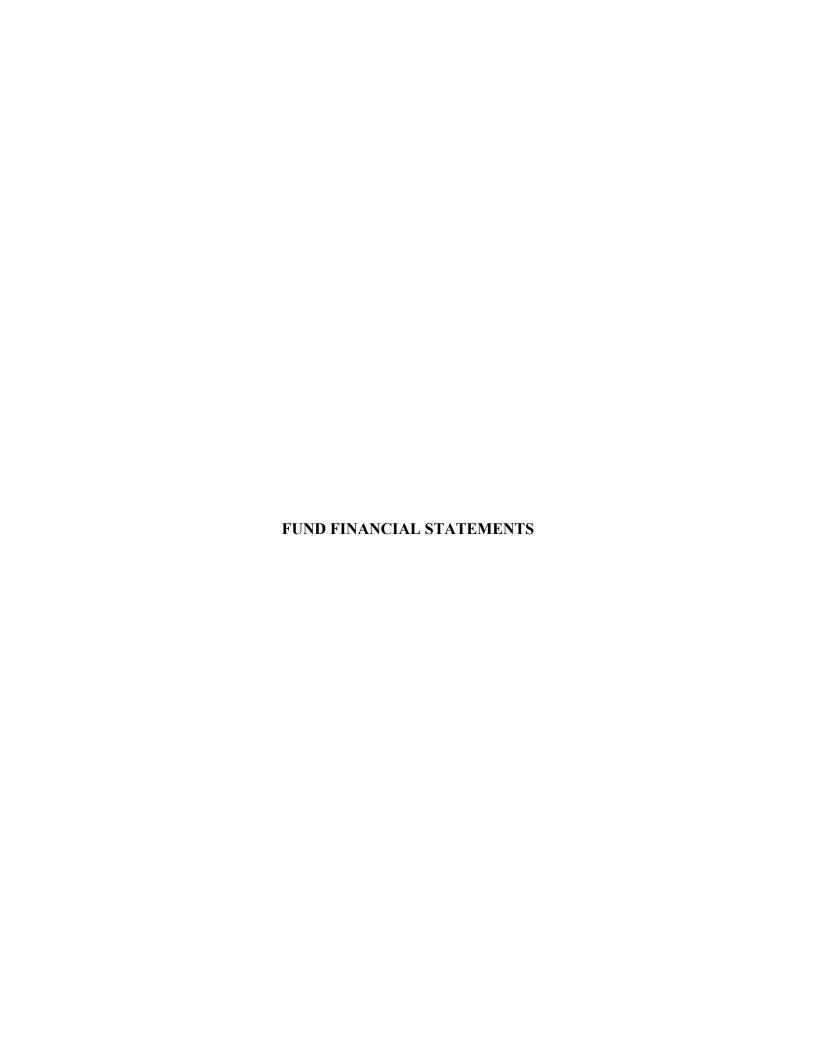
STATEMENT OF NET POSITION DECEMBER 31, 2021

		Primary	Component Units					
		Government Governmental Activities	Red	using and evelopment authority	Rural Development Finance Authority			
Liabilities								
Accounts payable	\$	637,425	\$	917	\$	-		
Salaries payable		861,838		12,990		-		
Contracts payable		138,943		-		_		
Due to other governments		77,732		-		_		
Accrued interest payable		154,409		-		-		
Unearned revenue		3,434,522		63,738		-		
Noncurrent liabilities								
Due within one year		854,875		2,738		-		
Due in more than one year		20,799,758		13,367		-		
Other postemployment benefits obligation		2,031,810		-		-		
Net pension liability		9,383,174						
Total Liabilities	\$	38,374,486	\$	93,750	\$			
<u>Deferred Inflows of Resources</u>								
Deferred other postemployment benefits inflows	\$	637,649	\$	-	\$	-		
Deferred pension inflows		11,232,527						
Total Deferred Inflows of Resources	<u>\$</u>	11,870,176	\$		\$			
Net Position								
Net investment in capital assets	\$	129,641,736	\$	7,239	\$	-		
Restricted for								
General government		1,052,705		-		-		
Public safety		88,708		-		-		
Opioid remediation activities		1,593,825		-		-		
Conservation of natural resources		816,101		-		-		
Economic development		-		-		894,965		
Housing assistance payments		-		66,961		-		
Unrestricted		16,515,857		45,168		-		
Total Net Position	\$	149,708,932	\$	119,368	\$	894,965		

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2021

	Expenses	Fees, Charges, Fines, and Other		
Functions/Programs				
Primary government				
Governmental activities				
General government	\$ 9,154,803	\$	1,481,747	
Public safety	6,621,299		465,119	
Highways and streets	11,773,607		418,32	
Sanitation	3,982,195		3,401,370	
Human services	11,592,790		1,737,669	
Health	2,245,982		1,182,720	
Culture and recreation	942,111		5,835	
Conservation of natural resources	758,465		79,478	
Economic development	113,146		-	
Interest	473,571		-	
Total Primary Government	\$ 47,657,969	\$	8,772,263	
Component units				
Housing and Redevelopment Authority	\$ 591,613	\$	107,11	
Rural Development Finance Authority	\$ 108,140	\$		
	General Revenues Property taxes Transit sales and use tax Payments in lieu of tax Grants and contributions specific programs Unrestricted investment Miscellaneous Gain on sale of capital as	not restr		
	Total general revenue	s		
	Change in net position			
	Net Position – Beginning	,		
	Net Position – Ending			

Pr	ogram Revenues			Primary		e) Revenue and Changes in Net Position Component Units					
(Operating Capital Grants and Grants and Contributions Contributions		Grants and		Government Governmental Activities		using and evelopment uthority		Rural evelopment nce Authority		
\$ \$	514,120 1,252,780 7,369,276 107,342 8,186,619 1,209,788 171,219 70,556	\$	2,828,292 - - - 121,790 - - - 2,950,082	\$ 	(7,158,936) (4,903,400) (1,157,714) (473,483) (1,668,502) 146,526 (643,267) (608,431) (113,146) (473,571) (17,053,924)						
\$	569,651	\$	<u>-</u>			\$	85,155				
\$		\$						\$	(108,140)		
				\$	19,274,473 2,362,834 180,324	\$	- - -	\$	95,444 - -		
					2,765,227 89,440 202,093 104,137		- 5 -		3,323 1,167 85		
				\$	24,978,528	\$	5	\$	100,019		
				\$	7,924,604	\$	85,160	\$	(8,121)		
					141,784,328		34,208		903,086		
				\$	149,708,932	\$	119,368	\$	894,965		



BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2021

	 General	Road and Bridge			Social Services		
<u>Assets</u>							
Cash and pooled investments	\$ 18,652,065	\$	6,514,994	\$	5,424,793		
Petty cash and change funds	6,325		175		50		
Departmental cash	6,580		-		-		
Taxes receivable – delinquent	247,879		66,532		84,095		
Special assessments receivable – noncurrent	1,952		-		-		
Accounts receivable	832,509		40,737		2,002,011		
Settlement receivable	-		-		-		
Accrued interest receivable	56,713		165,000		19,115		
Loans receivable	2.054		165,000		-		
Due from other funds	3,054		1 210 600		- 510166		
Due from other governments	332,930		1,319,609		548,466		
Inventories	 		935,059	-	-		
Total Assets	\$ 20,140,007	\$	9,042,106	\$	8,078,530		
<u>Liabilities, Deferred Inflows of Resources,</u> <u>and Fund Balances</u>							
Liabilities							
Accounts payable	\$ 126,890	\$	55,009	\$	345,777		
Salaries payable	526,380		96,630		236,678		
Contracts payable	-		138,943		· <u>-</u>		
Due to other funds	-		551		2,503		
Due to other governments	5,288		13,154		55,030		
Unearned revenue	 3,434,522						
Total Liabilities	\$ 4,093,080	\$	304,287	\$	639,988		
Deferred Inflows of Resources							
Unavailable revenue	\$ 1,025,998	\$	1,339,972	\$	1,936,556		
Fund Balances (Note 3.D)							
Nonspendable	\$ -	\$	935,059	\$	-		
Restricted	1,957,514		-		-		
Committed	385,887		-		-		
Assigned	4,743,662		6,462,788		5,501,986		
Unassigned	 7,933,866		-		-		
Total Fund Balances	\$ 15,020,929	\$	7,397,847	\$	5,501,986		
Total Liabilities, Deferred Inflows of	 			_			
Resources, and Fund Balances	\$ 20,140,007	\$	9,042,106	\$	8,078,530		

	Solid Waste	Opioid Settlement			Debt Service		Nonmajor Funds		Total
\$	7,195,029	\$	-	\$	961,263	\$	1,818,685	\$	40,566,829
	-		-		-		-		6,550
	433		-		14		-		7,027
	5,545		-		18,625		6,417		429,093
	-		-		-		-		1,952
	186,904		- 		-		-		3,062,161
	-		1,593,825		-		-		1,593,825
	6,003		-		-		-		81,831
	-		-		-		-		165,000
	-		-		-		-		3,054
	23,181		-		-		-		2,224,186
					-				935,059
\$	7,417,095	\$	1,593,825	\$	979,902	\$	1,825,102	\$	49,076,567
\$	109,644	\$	-	\$	-	\$	105	\$	637,425
	2,150		-		-		-		861,838
	-		-		-		-		138,943
	-		-		-		-		3,054
	4,260		-		-		-		77,732
					-				3,434,522
\$	116,054	\$		\$		\$	105	\$	5,153,514
\$	5,545	\$	1,593,825	\$	18,625	\$	6,417	\$	5,926,938
\$	-	\$	_	\$	-	\$	_	\$	935,059
*	4,012,460	*	_	*	961,277	*	_	*	6,931,251
	-		_		-		1,818,580		2,204,467
	3,283,036		_		_		-		19,991,472
				-					7,933,866
\$	7,295,496	\$		\$	961,277	\$	1,818,580	\$	37,996,115
\$	7,417,095	\$	1,593,825	\$	979,902	\$	1,825,102	\$	49,076,567

EXHIBIT 4

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION--GOVERNMENTAL ACTIVITIES DECEMBER 31, 2021

Fund balances – total governmental funds (Exhibit 3)		\$ 37,996,115
Amounts reported for governmental activities in the statement of net position are different because:		
Net pension assets are not current financial resources and, therefore, are not reported in government funds		83,964
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		141,839,849
Deferred outflows of resources are not available resources and, therefore, are not reported in the governmental funds.		
Deferred other postemployment benefits outflows Deferred pension outflows	\$ 247,500 8,708,768	8,956,268
Revenues in the statement of activities that do not provide current financial resources are not reported in the governmental funds.		5,926,938
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
General obligation bonds, net of premium and discount Accrued interest payable Compensated absences Estimated liability for landfill closure/postclosure Other postemployment benefits obligation Net pension liability	\$ (14,593,340) (154,409) (2,028,073) (5,033,220) (2,031,810) (9,383,174)	(33,224,026)
Deferred inflows of resources are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
Deferred other postemployment benefits inflows Deferred pension inflows	\$ (637,649) (11,232,527)	 (11,870,176)
Net Position of Governmental Activities (Exhibit 1)		\$ 149,708,932

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021

	General		Road and Bridge		
Revenues					
Taxes	\$	11,398,742	\$	5,203,924	
Special assessments	*	85,607	*	-	
Licenses and permits		367,832		_	
Intergovernmental		5,045,249		10,793,592	
Charges for services		2,513,979		337,835	
Fines and forfeits		11,467		-	
Investment income		37,321		_	
Miscellaneous		828,789		177,292	
Total Revenues	\$	20,288,986	\$	16,512,643	
Expenditures					
Current					
General government	\$	8,211,444	\$	-	
Public safety		8,187,187		-	
Highways and streets		_		16,372,950	
Sanitation		-		-	
Human services		-		-	
Health		2,269,341		-	
Culture and recreation		255,571		-	
Conservation of natural resources		744,344		12,438	
Economic development		113,146		-	
Intergovernmental					
Highways and streets		-		555,223	
Culture and recreation		503,001		=	
Capital outlay					
General government		-		-	
Debt service					
Principal		-		-	
Interest		-		-	
Administrative (fiscal) charges		-		-	
Total Expenditures	\$	20,284,034	\$	16,940,611	
Excess of Revenues Over (Under) Expenditures	\$	4,952	\$	(427,968)	
Other Financing Sources (Uses)					
Transfers in	\$	-	\$	-	
Transfers out		(562,747)			
Total Other Financing Sources (Uses)	\$	(562,747)	\$	<u>-</u>	
Net Change in Fund Balances	\$	(557,795)	\$	(427,968)	
Fund Balances – January 1 Increase (decrease) in inventories		15,578,724		7,815,346 10,469	
		-			
Fund Balances – December 31	\$	15,020,929	\$	7,397,847	

 Social Services	Solid Waste	 Debt Service		Nonmajor Funds		Total
\$ 3,740,581	\$ 244,930 - 17,825	\$ 792,944 - -	\$	301,825	\$	21,682,946 85,607 385,657
7,127,901 879,412	142,316 3,355,825	113,480		165,323		23,387,861 7,087,051
-	44,202	137		- 41		11,467 81,701
 1,120,773	 27,720	 301,195		30,417		2,486,186
\$ 12,868,667	\$ 3,832,818	\$ 1,207,756	\$	497,606	\$	55,208,476
\$ _	\$ _	\$ -	\$	196,656	\$	8,408,100
-	-	-		-		8,187,187
-	2 072 206	-		-		16,372,950
11,834,968	3,072,896	-		-		3,072,896 11,834,968
-	- -	- -		-		2,269,341
_	-	_		297,237		552,808
-	-	_				756,782
-	-	-		-		113,146
-	-	-		-		555,223
-	-	-		-		503,001
-	-	-		225,288		225,288
-	-	720,000		-		720,000
- -	- -	479,081 990		-		479,081 990
\$ 11,834,968	\$ 3,072,896	\$ 1,200,071	\$	719,181	\$	54,051,761
\$ 1,033,699	\$ 759,922	\$ 7,685	\$	(221,575)	\$	1,156,715
\$ - -	\$ - -	\$ - -	\$	562,747	\$	562,747 (562,747)
\$ 	\$ 	\$ 	\$	562,747	\$	
\$ 1,033,699	\$ 759,922	\$ 7,685	\$	341,172	\$	1,156,715
4,468,287	6,535,574	 953,592 -		1,477,408		36,828,931 10,469
\$ 5,501,986	\$ 7,295,496	\$ 961,277	\$	1,818,580	\$	37,996,115

EXHIBIT 6

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES—GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2021

Net change in fund balances – total governmental funds (Exhibit 5)		\$ 1,156,715
Amounts reported for governmental activities in the statement of activities are different because:		
In the funds, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment to revenue between the fund statements and the statement of activities is the increase or decrease in unavailable revenue.		
Unavailable revenue – December 31 Unavailable revenue – January 1	\$ 5,926,938 (5,409,303)	517,635
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. In the statement of activities, only the gain or loss on the disposal of capital assets is reported; whereas, in the governmental funds, the proceeds from the sale increase financial resources. Therefore, the change in net position differs from the change in fund balance by the net book value of the assets disposed of.		
Expenditures for general capital assets and infrastructure Net book value of capital asset disposals Current year depreciation	\$ 11,495,200 (38,910) (6,770,608)	4,685,682
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, the governmental funds report the effect of premiums and discounts when debt is first issued; whereas, these amounts are deferred and amortized in the statement of activities.		
Principal repayments General obligation bonds	\$ 720,000	
Current year amortization of premiums and discounts	 16,865	736,865

EXHIBIT 6 (Continued)

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES—GOVERNMENTAL ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2021

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds

ange in Net Desition of Covernmental Activities (Euclibit 2)	c	7 024 604
Change in inventories	10,469	827,707
Change in deferred pension inflows	(9,157,865)	
Change in deferred other postemployment benefits inflows	106,712	
Change in deferred pension outflows	5,966,143	
Change in deferred other postemployment benefits outflows	12,239	
Change in net pension liability	4,557,723	
Change in net pension asset	83,964	
Change in other postemployment benefits obligation	(231,788)	
Change in estimated liability for landfill closure/postclosure	(749,648)	
Change in compensated absences	223,258	
Change in accrued interest payable	\$ 6,500	

Change in Net Position of Governmental Activities (Exhibit 2)

7,924,604

EXHIBIT 7

STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2021

	Priva	al Welfare ite-Purpose ust Fund	Custodial Funds		
Assets					
Cash and pooled investments	\$	14,471	\$	970,515	
Due from other governments		-		423,862	
Accounts receivable for other governments		-		191,789	
Interest receivable for other governments		-		318	
Taxes and special assessments receivable for other governments				604,511	
Total Assets	\$	14,471	\$	2,190,995	
<u>Liabilities</u>					
Due to other governments	\$		\$	1,172,771	
Net Position					
Restricted for					
Individuals, organizations, and other governments	\$	14,471	\$	1,018,224	

EXHIBIT 8

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2021

	Priv	ial Welfare ate-Purpose rust Fund	Custodial Funds		
Additions					
Contributions from individuals	\$	147,505	\$	143,402	
Investment earnings		-		2,845	
Property tax and special assessment collections for other governments		-		26,022,025	
Tax-forfeited land sales		-		37,812	
Federal/State revenue		-		1,995,166	
Other taxes collected for other governments		-		1,474,357	
Fees collected for other governments		-		1,207,016	
Mortgage foreclosure sales		-		443,528	
Miscellaneous		579		11,000	
Total Additions	\$	148,084	\$	31,337,151	
Deductions					
Beneficiary payments to individuals	\$	157,174	\$	60,381	
Payments of property tax and special assessments to other governments		-		25,937,610	
Payments to state		-		2,656,998	
Administrative expense		590		1,687	
Payments to other individuals/entities		-		2,890,349	
Total Deductions	\$	157,764	\$	31,547,025	
Change in net position	\$	(9,680)	\$	(209,874)	
Net Position – January 1		24,151		1,228,098	
Net Position – December 31	\$	14,471	\$	1,018,224	

NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2021

1. Summary of Significant Accounting Policies

The County's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as of and for the year ended December 31, 2021. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The more significant accounting policies established in GAAP and used by the County are discussed below.

A. Financial Reporting Entity

Morrison County was established February 23, 1855, and is an organized county having the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. As required by GAAP, these financial statements present Morrison County (the primary government) and its component units for which the County is financially accountable. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year. The County Administrator, who is appointed by the County Board, serves as its clerk.

Discretely Presented Component Units

The Morrison County Rural Development Finance Authority (RDFA) is a component unit of Morrison County and is reported in a separate column in the government-wide financial statements to emphasize that the RDFA is legally separate from Morrison County. The RDFA was established to promote economic development in rural areas in Morrison County. The RDFA's Board of Commissioners consists of seven members: two are Morrison County Commissioners, two are City of Little Falls Council members, two are appointed by the County Board of Commissioners, and one is appointed by the Little Falls City Council. The RDFA is reported as a component unit of the County because the County can significantly influence the operations of the RDFA.

The Housing and Redevelopment Authority (HRA) of Morrison County is a component unit of Morrison County and is reported in a separate column in the County's government-wide financial statements to emphasize that the HRA is legally separate from Morrison County. The HRA operates as a local government unit for the purpose of

1. Summary of Significant Accounting Policies

A. Financial Reporting Entity

<u>Discretely Presented Component Units</u> (Continued)

providing housing and redevelopment services to Morrison County. The governing board consists of a five-member Board appointed by the Morrison County Commissioners. Although it is legally separate from the County, the activity is included as a discrete component unit because the County appoints the members and a financial burden exists. The financial statements included are as of and for the year ended December 31, 2021.

Complete financial statements of the HRA of Morrison County can be obtained by writing to the Housing and Redevelopment Authority of Morrison County, 304 Second Street Southeast, Little Falls, Minnesota 56345.

Joint Ventures and Jointly Governed Organizations

The County participates in several joint ventures, which are described in Note 5.B. The County also participates in jointly-governed organizations, which are described in Note 5.C.

B. Basic Financial Statements

1. Government-Wide Statements

The government-wide financial statements (the statement of net position and the statement of activities) display information about the primary government and its component units. These statements include the financial activities of the overall County government, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities, which normally are supported by taxes and intergovernmental revenue, are reported in a single column.

In the government-wide statement of net position, the governmental activities column: (a) is presented on a consolidated basis; and (b) is reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net position is reported in

1. Summary of Significant Accounting Policies

B. Basic Financial Statements

1. Government-Wide Statements (Continued)

three parts: (1) net investment in capital assets, (2) restricted net position, and (3) unrestricted net position. The County first utilizes restricted resources to finance qualifying activities.

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category—governmental and fiduciary—are presented. The emphasis of governmental fund financial statements is on major individual governmental funds, with each displayed as separate columns in the fund financial statements.

The County reports the following major governmental funds:

The <u>General Fund</u> is the County's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The <u>Road and Bridge Special Revenue Fund</u> is used to account for revenues and expenditures of the County Highway Department, which is responsible for the construction and maintenance of roads, bridges, and other projects affecting County roadways.

The <u>Social Services Special Revenue Fund</u> is used to account for economic assistance and community social services programs.

1. Summary of Significant Accounting Policies

B. Basic Financial Statements

2. <u>Fund Financial Statements</u> (Continued)

The <u>Solid Waste Special Revenue Fund</u> is used to account for all funds to be used for solid waste. Financing comes primarily from fees.

The Opioid Settlement Special Revenue Fund is used to retain and account for the County's share of settlement proceeds from the national settlement agreement of the state and national litigation related to the opioid industry.

The <u>Debt Service Fund</u> is used to account for the accumulation of resources for, and the payments of, principal, interest, and related costs of the County's long-term bonds.

Additionally, the County reports the following fund types:

The <u>Private-Purpose Trust Fund</u> accounts for funds in trust that the County is holding for individuals receiving social welfare assistance.

<u>Custodial funds</u> account for monies held in a fiduciary capacity on behalf of school districts, and special districts that use the County as a depository; property taxes and fees collected on behalf of other governments; individual inmate accounts from the county jail; monies held as a result of civil actions; and local and state contributions for the Morrison-Todd-Wadena Community Health Board and the Morrison County Collaborative.

C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

1. Summary of Significant Accounting Policies

C. Measurement Focus and Basis of Accounting (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Morrison County considers all revenues as available if collected within 60 days after the end of the current period. Property and other taxes, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources. When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed.

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

1. <u>Deposits and Investments</u>

The cash balances of substantially all funds are pooled and invested by the County Auditor-Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2021. A market approach is used to value all investments other than external investment pools, which are measured at the net asset value. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments of governmental and fiduciary funds are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. Pooled investment earnings for 2021 were \$37,321.

Morrison County invests in an external investment pool, the Minnesota Association of Governments Investing for Counties (MAGIC) Fund, which is created under a joint powers agreement pursuant to Minn. Stat. § 471.59. The investment in the pool is measured at the net asset value per share provided by the pool.

1. Summary of Significant Accounting Policies

D. <u>Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity</u> (Continued)

2. Receivables and Payables

Activity between funds representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (the current portion of interfund loans) or "advances to/from other funds" (the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

Accounts receivable are shown net of an allowance for doubtful accounts.

Property Taxes

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable.

Taxes receivable consist of uncollected taxes payable in the years 2015 through 2021. Taxes receivable are offset by unavailable revenue for the amount not collectible within 60 days of December 31 to indicate they are not available to pay current expenditures. No provision has been made for an estimated uncollectible amount.

Special Assessments

Special assessments receivable consist of delinquent special assessments payable in the years 2015 through 2021, and noncurrent special assessments payable in 2022 and after. No provision has been made for an estimated uncollectible amount.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

2. <u>Receivables and Payables</u> (Continued)

Loans

Loans may be made to private enterprises or individuals as per the parameters of the specific programs. The Rural Development Finance Authority component unit provides loans to promote business expansion in the area. Loans receivable are reported as an asset in the amount of loan proceeds, less collections on principal. An allowance for uncollectible loans, which offsets the total gross loans receivable, is recognized for the amount of loans receivable for which collection is doubtful or questionable. This allowance is based on management's expectation for collectability. Interest earned on the loans is recognized as revenue.

3. <u>Inventories</u>

All inventories are valued at cost using the first-in/first-out method. The inventories in governmental funds are recorded as expenditures when purchased rather than when consumed. Reported inventories are equally offset by non-spendable fund balance to indicate that they do not constitute available spendable resources. Inventories at the government-wide level are recorded as expenses when consumed.

4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (for example, roads, bridges, sidewalks, and similar items), are reported in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed.

Donated capital assets are recorded at acquisition value (entry price) at the date of donation.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

4. <u>Capital Assets</u> (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant, and equipment of the County are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	25 to 50
Building improvements	40
Public domain infrastructure	50 to 75
Furniture, equipment, and vehicles	5 to 25

5. <u>Compensated Absences</u>

The liability for compensated absences reported in the financial statements consists of unpaid, accumulated annual vacation and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Compensated absences are accrued when incurred in the government-wide financial statements.

The government-wide statement of net position reports both current and noncurrent portions of compensated absences. The current portion consists of an amount based on a trend analysis of current usage of vacation and sick leave. The noncurrent portion consists of the remaining amount of vacation and sick leave. The compensated absences liability is primarily liquidated by the General Fund and the Road and Bridge and Social Services Special Revenue Funds.

1. Summary of Significant Accounting Policies

D. <u>Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity</u> (Continued)

6. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed entirely in the year the debt was issued.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as an other financing source. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

7. Deferred Outflows/Inflows of Resources and Unearned Revenue

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. The County reports deferred outflows of resources only under the full accrual basis of accounting associated with pension plans and other postemployment benefits (OPEB) and, accordingly, they are reported only in the statement of net position.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. Currently, the County has three types of deferred inflows. The governmental funds report unavailable revenue from delinquent taxes receivable,

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

7. <u>Deferred Outflows/Inflows of Resources and Unearned Revenue</u> (Continued)

delinquent and noncurrent special assessments receivable, a settlement receivable resulting from opioid litigation, and grants receivable for amounts that are not considered to be available to liquidate liabilities of the current period. Unavailable revenue arises only under the modified accrual basis of accounting and, accordingly, is reported only in the governmental funds balance sheet. The unavailable revenue amount is deferred and recognized as an inflow of resources in the period that the amount becomes available. The County also reports deferred pension and deferred OPEB inflows. These inflows arise only under the full accrual basis of accounting and, accordingly, are reported only in the statement of net position.

Governmental funds and government-wide financial statements report unearned revenue in connection with resources that have been received, but not yet earned.

8. Pension Plan

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA, except that PERA's fiscal year-end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Plan investments are reported at fair value. The net pension liability is liquidated primarily by the General Fund and the Road and Bridge and Social Services Special Revenue Funds.

9. Classification of Net Position

Net position in the government-wide financial statements is classified in the following categories:

<u>Net investment in capital assets</u> – the amount of net position representing capital assets, net of accumulated depreciation, and reduced by outstanding debt attributed to the acquisition, construction, or improvement of the assets.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

9. <u>Classification of Net Position</u> (Continued)

<u>Restricted net position</u> – the amount of net position for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net position</u> – the amount of net position that does not meet the definition of restricted or net investment in capital assets.

10. Classification of Fund Balances

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources reported in governmental funds. These classifications are as follows:

<u>Nonspendable</u> is the amount of fund balance that cannot be spent because it is either not in spendable form or is legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

<u>Restricted</u> is the amount of fund balance subject to external constraints imposed by creditors (such as through debt covenants), grantors, contributors, laws or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> is the amount of fund balance that can only be used for the specific purposes imposed by formal action (resolution) of the County Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

10. <u>Classification of Fund Balances</u> (Continued)

<u>Assigned</u> is the amount of fund balance the County intends to use for specific purposes that does not meet the criteria to be classified as "restricted" or "committed." In governmental funds other than the General Fund, assigned fund balance represents the remaining amount not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the County Board. The County Board has also adopted a fund balance policy that delegates authority to assign fund balance to the County Administrator and the Accounting and Finance Manager.

<u>Unassigned</u> is the residual classification for the General Fund and includes all spendable amounts not contained in the other fund balance classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

Further detail on fund balance classifications is available in Note 3.D.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance amounts, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

The County has adopted a minimum fund balance policy for the General Fund, the Road and Bridge and Social Services Special Revenue Funds, and the Debt Service Fund, as follows:

General Fund – the County is to maintain a spendable, unassigned portion of fund balance in a range equal to 20 to 50 percent of the current year's General Fund operating expenditures.

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity

10. Classification of Fund Balances (Continued)

Road and Bridge and Social Services Special Revenue Funds – the County is to maintain spendable, assigned portions of fund balance in a range equal to 20 to 50 percent of the subsequent year's budgeted expenditures.

<u>Debt Service Fund</u> – the County is to maintain a spendable, restricted portion of fund balance equal to the subsequent year's debt service payments.

11. <u>Use of Estimates</u>

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources; and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

2. Stewardship, Compliance, and Accountability

Excess of Expenditures Over Budget

The following nonmajor governmental fund had expenditures in excess of budget for the year ended December 31, 2021:

	Expenditures						
Special Revenue Fund	Fir	Final Budget		Actual		Excess	
County Parks Current Culture and recreation	\$	261,950	\$	297,237	\$	35,287	

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

Reconciliation of Morrison County's total cash and investments to the basic financial statements follows:

Government-wide statement of net position	
Governmental activities	
Cash and pooled investments	\$ 40,566,829
Petty cash and change funds	6,550
Departmental cash	7,027
Discretely presented component units	
Cash and pooled investments	521,230
Restricted cash	97,280
Statement of fiduciary net position	
Cash and pooled investments	 984,986
Total Cash and Investments	\$ 42,183,902

a. Deposits

The County is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to designate a depository for public funds and to invest in certificates of deposit. The County is required by Minn. Stat. § 118A.03 to protect deposits with insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better and revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution not owned or controlled by the financial institution furnishing the collateral.

3. <u>Detailed Notes on All Funds</u>

A. Assets

1. <u>Deposits and Investments</u>

a. Deposits (Continued)

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to it. It is the County's policy to minimize custodial credit risk by obtaining collateral or bond for all uninsured amounts on deposit and obtaining necessary documentation to show compliance with state law and a perfected security interest under federal law. At December 31, 2021, none of the County's deposits were exposed to custodial credit risk.

b. Investments

The County may invest in the following types of investments as authorized by Minn. Stat. §§ 118A.04 and 118A.05:

- (1) securities which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as "high risk" by Minn. Stat. § 118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers' acceptances of United States banks;

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

b. <u>Investments</u> (Continued)

- (5) commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities in the possession of an outside party. It is the County's policy to minimize investment custodial credit risk by permitting brokers that obtained investments for Morrison County to hold them only to the extent there is Securities Investor Protection Corporation (SIPC) coverage and excess SIPC coverage available. Securities purchased that exceed available SIPC coverage shall be transferred to Morrison County's custodian. At December 31, 2021, none of the County's investments were subject to custodial credit risk.

Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the County's investment in a single issuer. The County does not have a policy on concentration of credit risk.

Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. It is the County's policy to minimize its exposure to interest rate risk by investing in both short-term and

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u>

b. <u>Investments</u>

Interest Rate Risk (Continued)

long-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the County's policy to invest only in securities that meet the ratings requirements set by state statute.

The following table presents the County's deposit and investment balances at December 31, 2021, and information relating to potential investment risk:

	Cre	dit Risk	Concentration Risk	Interest Rate Risk	Carrying
Investment Type	Credit Rating	Rating Agency	Over 5 Percent of Portfolio	Maturity Date	 (Fair) Value
Primary government					
Fixed Income – FHLB	AAA/AA+	Moody/S&P	-	<1 yr 5 yrs.	\$ 716,023
Negotiable certificates of deposit Investment pools/mutual funds	N/A	N/A	18.12%	<1 yr 5 yrs.	5,872,090
MAGIC fund – Portfolio and Term	N/A	N/A	N/A	N/A	25,039,967
Money market account with broker	N/A	N/A	N/A	N/A	 58,194
Total investments					\$ 31,686,274
Deposits					3,315,237
Non-negotiable certificates of deposit					5,822,304
MAGIC certificates of deposit					728,000
Petty cash and change funds					6,550
Departmental cash					 7,027
Total cash and investments - primary government					\$ 41,565,392
Component units					
Deposits					 618,510
Total Cash and Investments					\$ 42,183,902

3. Detailed Notes on All Funds

A. Assets

1. <u>Deposits and Investments</u> (Continued)

The County measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than quoted market prices; and
- Level 3: Unobservable inputs.

At December 31, 2021, the County had the following recurring fair value measurements.

			Fair Value Measurements Using					
	December 31, 2021		Quoted Prices in Active Markets for Identical Assets (Level 1)		Significant Other Observable Inputs (Level 2)		Unob Ir	nificant servable aputs evel 3)
Investments by fair value level								
Debt securities U.S. government securities Money market funds	\$	716,023 58,194	\$	-	\$	716,023 58,194	\$	-
Negotiable certificates of deposit		5,872,090		-		5,872,090		-
Total Investments Included in the Fair Value Hierarchy	\$	6,646,307	\$		\$	6,646,307	\$	
Investments measured at the net asset value (NAV)								
MAGIC Portfolio MAGIC Term	\$	24,039,967 1,000,000						
Total Investments Measured at the NAV	\$	25,039,967						
Total Investments	\$	31,686,274						

3. <u>Detailed Notes on All Funds</u>

A. Assets

1. <u>Deposits and Investments</u> (Continued)

Debt securities classified in Level 2 are valued using the following approaches:

- U.S. government agency securities, municipal securities, and commercial paper are valued using a market approach by utilizing quoted prices for identical securities in markets that are not active; and
- money market funds and negotiable certificates of deposit are valued using matrix pricing based on the securities' relationship to benchmark quoted prices.

MAGIC is a local government investment pool which is quoted at NAV. The County invests in this pool for the purpose of the joint investment of the County's money with those of other counties to enhance the investment earnings accruing to each member.

MAGIC Portfolio is valued using amortized cost. Shares of the MAGIC Portfolio are available to be redeemed upon proper notice without restrictions under normal operating conditions. There are no limits to the number of redemptions that can be made as long as the County has a sufficient number of shares to meet the redemption request. The MAGIC Fund's Board of Trustees can suspend the right of withdrawal or postpone the date of payment if the Trustees determine that there is an emergency that makes the sale of a Portfolio's securities or determination of its NAV not reasonably practical.

Shares of MAGIC Term Series are purchased to mature upon pre-determined maturity dates selected by the County at the time of purchase. Should the County need to redeem shares in a MAGIC Term Series prematurely, they must provide notice at least seven days prior to premature redemption date. The value of a premature redemption is equal to the original price for such share, plus dividends thereon, at the projected yield, less such share's allocation of any losses incurred by the series, less a premature redemption penalty, if any.

3. Detailed Notes on All Funds

A. Assets (Continued)

2. Receivables

Accounts receivable include an allowance for doubtful accounts. The total allowance for doubtful accounts for the year ended December 31, 2021, is \$236,743. Amounts not scheduled for collection during the subsequent year were as follows:

			Aı	nounts Not	
			Sc	heduled for	
	Total Receivables –		Collection		
			During the		
		Net	Sub	sequent Year	
Taxes – delinquent	\$	429,093	\$	-	
Special assessments – noncurrent		1,952		-	
Accounts		3,062,161		1,575,724	
Settlement		1,593,825		1,593,825	
Accrued interest		81,831		-	
Loans		165,000		135,000	
Due from other governments		2,224,186		_	

Loans Receivable

The County entered into an agreement with Pierz Township to fund a road project. The original amount of the loan was \$150,000 and is to be repaid over ten years with no interest. The balance of the loan at December 31, 2021, was \$105,000. Payments equal to \$15,000 are due on January 15 of each year with the last payment due in 2028.

The County entered into an agreement with Buckman Township to fund a road project. The original amount of the loan was \$75,000 and is to be repaid over five years with no interest. The balance of the loan at December 31, 2021, was \$60,000. Payments equal to \$15,000 are due on January 15 of each year with the last payment due in 2025.

Loans receivable reported in the Rural Development Finance Authority component unit for the year ended December 31, 2021, were \$472,404. The amount due within one year is \$51,823.

3. <u>Detailed Notes on All Funds</u>

A. Assets (Continued)

3. Capital

Capital asset activity for the year ended December 31, 2021, was as follows:

	Beginning Balance		Increase		Decrease		Ending Balance	
Capital assets not depreciated Land – infrastructure right-of-way Land Construction in progress	\$	2,060,350 2,473,709 10,763,339	\$	5,853	\$	10,763,339	\$	2,066,203 2,473,709
Total capital assets not depreciated	\$	15,297,398	\$	5,853	\$	10,763,339	\$	4,539,912
Capital assets depreciated Buildings Machinery, furniture, and equipment Infrastructure	\$	26,483,755 13,118,239 180,948,894	\$	11,191,944 904,066 10,156,676	\$	- 719,986 -	\$	37,675,699 13,302,319 191,105,570
Total capital assets depreciated	\$	220,550,888	\$	22,252,686	\$	719,986	\$	242,083,588
Less: accumulated depreciation for Buildings Machinery, furniture, and equipment Infrastructure	\$	12,960,299 8,522,192 77,211,628	\$	802,787 1,079,602 4,888,219	\$	- 681,076 -	\$	13,763,086 8,920,718 82,099,847
Total accumulated depreciation	\$	98,694,119	\$	6,770,608	\$	681,076	\$	104,783,651
Total capital assets depreciated, net	\$	121,856,769	\$	15,482,078	\$	38,910	\$	137,299,937
Governmental Activities Capital Assets, Net	\$	137,154,167	\$	15,487,931	\$	10,802,249	\$	141,839,849

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities	
General government	\$ 634,305
Public safety	263,052
Highways and streets, including infrastructure assets	5,498,508
Sanitation	193,820
Human services	95,649
Health	16,919
Culture and recreation	 68,355
Total Depreciation Expense – Governmental Activities	\$ 6,770,608

3. <u>Detailed Notes on All Funds</u> (Continued)

B. Interfund Receivables, Payables, and Transfers

The composition of interfund balances as of December 31, 2021, was as follows:

Due To/From Other Funds

The Social Services Special Revenue Fund owed the General Fund for miscellaneous costs in the amount of \$2,503. The Road and Bridge Fund owed the General Fund \$551 for miscellaneous costs.

Transfers

The County transferred \$562,747 from the General Fund to the County Building Fund. This transfer was made to allocate Sheriff project funds to offset annex costs.

C. Liabilities

1. <u>Payables</u>

Payables at December 31, 2021, were as follows:

	 Governmental Activities			
Accounts	\$ 637,425			
Salaries	861,838			
Contracts	138,943			
Due to other governments	77,732			
Accrued interest	 154,409			
Total Payables	\$ 1,870,347			

2. Unearned Revenue/Deferred Inflows of Resources

Unearned revenue and deferred inflows of resources consist of taxes and special assessments receivable, a settlement receivable resulting from opioid litigation, state grants not collected soon enough after year-end to pay liabilities of the current period, and state and federal grants received but not yet earned. Unearned revenue and deferred inflows of resources at December 31, 2021, are summarized by fund, as follows:

3. <u>Detailed Notes on All Funds</u>

C. <u>Liabilities</u>

2. <u>Unearned Revenue/Deferred Inflows of Resources</u> (Continued)

		pecial essments		Taxes	Grants/Loans			Other		Total
Major governmental funds										
General	\$	1,952	\$	247,879	\$	3,434,522	\$	776,167	\$	4,460,520
Special Revenue								4 6 7 000		4 220 072
Road and Bridge		-		66,532		1,108,440		165,000		1,339,972
Social Services		-		84,095		-		1,852,461		1,936,556
Solid Waste		-		5,545		-		- -		5,545
Opioid Settlement		-		-		-		1,593,825		1,593,825
Debt Service		-		18,625		-		-		18,625
Nonmajor governmental funds										
Special Revenue County Building				4,278						4,278
County Building County Parks				2,139		<u>-</u>		<u>-</u>		2,139
Total	\$	1,952	\$	429,093	\$	4,542,962	\$	4,387,453	\$	9,361,460
Liabilities	¢		¢		¢	2 424 522	¢		ø	2 424 522
Unearned revenue Deferred inflows of resources	\$	-	\$	-	\$	3,434,522	\$	-	\$	3,434,522
Unavailable revenue		1,952		429,093		1,108,440		4,387,453		5,926,938
Total	\$	1,952	\$	429,093	\$	4,542,962	\$	4,387,453	\$	9,361,460

3. <u>Vacation and Sick Leave</u>

County employees are granted paid time off, in varying amounts, depending on union/non-union status and length of service.

The County pays unused accumulated paid time off to employees upon termination based on two different severance plans. Unvested paid time off valued at \$59,459 at December 31, 2021, is available to employees in the event of an absence but is not paid to them at termination.

3. <u>Detailed Notes on All Funds</u>

C. <u>Liabilities</u> (Continued)

4. <u>Long-Term Debt – Bonds</u>

Information on individual bonds payable at December 31, 2021, was as follows:

Final Type of Indebtedness Maturity		Installment Amounts	Interest Rate (%)	Original Issue Amount	Outstanding Balance December 31, 2021	
2019A G.O. Utility Improvement Refunding Plan Bonds	2033	\$175,000 - \$290,000	3.00 - 4.00	\$ 3,285,000	\$ 2,720,000	
2017A G.O. Capital Improvement Bonds	2038	\$345,000 - \$875,000	2.00 - 3.50	12,735,000	11,680,000	
Total General Obligation Bonds				\$ 16,020,000	\$ 14,400,000	

5. <u>Debt Service Requirements</u>

Debt service requirements at December 31, 2021, were as follows:

Year Ending	General Obl	General Obligation Bonds				
December 31	Principal	Interest	_			
2022 2023	\$ 735,000 765,000	\$ 455,256 430,981				
2024	790,000	405,656				
2025 2026	815,000 840,000	379,406 352,431				
2027 - 2031	4,615,000	1,351,083				
2032 - 2036 2037 - 2040	4,120,000 1,720,000	636,728 60,725				
Total	\$ 14,400,000	\$ 4,072,266	_			

3. <u>Detailed Notes on All Funds</u>

C. Liabilities (Continued)

6. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2021, was as follows:

	Beginning Balance			Ending Balance		Due Within One Year		
General obligation bonds	\$ 15,120,000	\$	-	\$ 720,000	\$	14,400,000	\$	735,000
Bond premiums	212,203		-	16,976		195,227		-
Bond discount	(1,998)		-	(111)		(1,887)		-
Compensated absences Estimated liability for landfill	2,251,331		2,089,004	2,312,262		2,028,073		119,875
closure/postclosure	4,283,572		749,648	 		5,033,220		
Total Long-Term Liabilities	\$ 21,865,108	\$	2,838,652	\$ 3,049,127	\$	21,654,633	\$	854,875

7. Landfill Closure and Postclosure Care Costs

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. Although closure and postclosure care costs will be paid only near or after the date the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$5,033,220 landfill closure and postclosure care liability at December 31, 2021, represents the cumulative amount reported to date based on the use of 67.84 percent of the estimated capacity of the landfill. The County will recognize the remaining estimated cost of closure and postclosure care of \$1,618,867 as the remaining estimated capacity is filled. These amounts are based on what it would cost to perform all closure and postclosure care in 2021. Actual costs may be higher due to inflation, or changes in technology or regulations.

The County is required by state and federal laws and regulations to make annual contributions to a trust to finance closure and postclosure care. The County is in compliance with these requirements and is currently making monthly payments for financial assurance to the Solid Waste Special Revenue Fund under financial hardship status. Hardship was granted based on the current Solid Waste Management Plan, which is based on a five-year planning period. In the spring of

3. Detailed Notes on All Funds

C. Liabilities

7. <u>Landfill Closure and Postclosure Care Costs</u> (Continued)

1994, Morrison County received approval of its Solid Waste Management Plan, which granted Morrison County ten years of Certificate of Need for solid waste management. At December 31, 2021, the County has restricted fund balance of \$4,012,460 in the Solid Waste Special Revenue Fund to finance closure and postclosure care. The County expects that future inflation costs will be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional postclosure care requirements are determined (due to changes in technology or applicable laws or regulations, for example), these costs may need to be covered by charges to future landfill users or from future tax revenues.

8. Other Postemployment Benefits (OPEB)

a. <u>Plan Description</u>

Morrison County provides a single-employer defined benefit health care plan to eligible retirees and their spouses. The plan offers medical and dental insurance benefits. The County provides benefits for retirees as required by Minn. Stat. § 471.61, subd. 2b. For employees who were hired on or before March 1, 1986, who have at least 20 years of continuous service with the County at retirement, the County will pay \$200 per month for ten years, or until the retiree's 65th birthday if earlier.

No assets have been accumulated in a trust that meets the criteria in paragraph four of GASB Statement 75. The OPEB plan does not issue a stand-alone financial report.

3. Detailed Notes on All Funds

C. Liabilities

8. Other Postemployment Benefits (OPEB) (Continued)

b. Participants

Participants of the plan consisted of the following at January 1, 2020, the most recent actuarial valuation date:

Active employees	264
Retired employees	10
Total Plan Participants	274

c. Total OPEB Liability

The County's total OPEB liability of \$2,031,810 was measured as of December 31, 2020, and was determined by an actuarial valuation as of January 1, 2020.

The total OPEB liability in the fiscal year-end December 31, 2021, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified.

Discount rate 2.12 percent Payroll growth 3.25 percent

Health care cost trend 7.67 percent, decreasing 0.33 percent per year to an ultimate

rate of 5.00 percent

Mortality rates were based on the RP-2014 employee mortality table for males or females, as appropriate, with adjustments for mortality improvements based on Scale MP-2018.

The actuarial assumptions are currently based on a combination of historical information and the most recent actuarial valuation as of January 1, 2020.

3. <u>Detailed Notes on All Funds</u>

C. Liabilities

8. Other Postemployment Benefits (OPEB)

c. <u>Total OPEB Liability</u> (Continued)

The contribution requirements of the plan members and the County are established and may be amended by the Morrison County Board of Commissioners. The required contribution is based on projected pay-as-you-go financing requirements. Retirees and their spouses contribute to the health care plan at the same rate as County employees. This results in the retirees receiving an implicit rate subsidy.

	Total OPEB Liability			
Balance at December 31, 2020	\$	1,800,022		
Changes for the year				
Service cost	\$	151,907		
Interest		52,647		
Difference between expected and actual experience		(3,805)		
Changes in assumptions		92,073		
Benefit payments		(61,034)		
Net change	\$	231,788		
Balance at December 31, 2021	\$	2,031,810		

d. OPEB Liability Sensitivity

The following table presents the total OPEB liability of the County, calculated using the discount rate previously disclosed, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current discount rate:

3. Detailed Notes on All Funds

C. Liabilities

8. Other Postemployment Benefits (OPEB)

d. OPEB Liability Sensitivity (Continued)

	Discount Rate	T	otal OPEB Liability
1% Decrease	1.12%	\$	2,179,077
Current	2.12		2,031,810
1% Increase	3.12		1,890,781

The following table presents the total OPEB liability of the County, calculated using the health care trend rate previously disclosed, as well as what the County's total OPEB liability would be if it were calculated using a health care trend rate that is one percentage point lower or one percentage point higher than the current health care trend rate:

		T	Total OPEB		
	Health Care Trend Rate	Liability			
1% Decrease	6.67% decreasing to 4.00%	\$	1,805,630		
Current	7.67% decreasing to 5.00%		2,031,810		
1% Increase	8.67% decreasing to 6.00%		2,302,165		

e. OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the year ended December 31, 2021, the County recognized OPEB expense of \$127,476. The County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Oı	Deferred utflows of esources	Deferred Inflows of Resources		
Differences between expected and actual experience Changes in actuarial assumptions	\$	- 232,861	\$	574,111 63,538	
Contributions paid to OPEB plan subsequent to measurement date		14,639		-	
Total	\$	247,500	\$	637,649	

3. Detailed Notes on All Funds

C. Liabilities

8. Other Postemployment Benefits (OPEB)

e. <u>OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB</u> (Continued)

The \$14,639 reported as a deferred outflow of resources relating to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended December 31, 2022.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPEB		
Year Ended	I	Expense	
December 31	Amount		
		_	
2022	\$	(70,607)	
2023		(70,607)	
2024		(70,607)	
2025		(72,384)	
2026		(73,755)	
Thereafter		(46,828)	

f. Changes in Actuarial Assumptions

• The discount rate was changed from 2.74 percent to 2.12 percent.

9. Contract Commitment

As of December 31, 2021, the Road and Bridge Special Revenue Fund has active road construction projects with remaining commitments of \$66,528.

3. <u>Detailed Notes on All Funds</u> (Continued)

D. Fund Balance

1. Nonspendable Fund Balance

The detail of nonspendable fund balance at December 31, 2021, is as follows:

Road and Bridge Special Revenue Fund inventory

\$ 935,059

2. Restricted Fund Balance

The detail of restricted fund balance at December 31, 2021, is as follows:

	 General	 Solid Waste	 Debt Service
Recorder's technology	\$ 327,430	\$ -	\$ -
Recorder's compliance	573,483	-	-
Landfill closure/postclosure	-	4,012,460	-
Law library	87,034	-	-
Prosecutorial purposes	64,758	-	-
Law enforcement	46,111	-	-
DARE	40,079	-	-
Enhanced 911 programs	2,518	-	-
Aquatic invasive species	490,010	-	-
Riparian protection aid	326,091	-	-
Debt service	 	 <u>-</u> _	 961,277
Total Restricted	\$ 1,957,514	\$ 4,012,460	\$ 961,277

3. Committed Fund Balance

The detail of committed fund balance at December 31, 2021, is as follows:

	 General	 County Building	 County Parks
Park projects County building projects Insurance	\$ - - 385,887	\$ - 1,595,226 -	\$ 223,354
Total Committed	\$ 385,887	\$ 1,595,226	\$ 223,354

3. <u>Detailed Notes on All Funds</u>

D. Fund Balance (Continued)

4. <u>Assigned Fund Balance</u>

The detail of assigned fund balance at December 31, 2021, is as follows:

	 General	 Road and Bridge	 Social Services	S	olid Waste
800-megahertz project	\$ 84,976	\$ -	\$ -	\$	-
General government	188,560	-	-		-
Revolving loan	114,525	-	-		-
Septic program	25,000	-	-		-
Jail inmate programs	184,957	-	-		-
Jail upgrades	1,839,972	-	-		-
Sentencing to Service programs	57,884	-	-		-
Corrections	287,586	-	-		-
Sheriff's programs	384,817	-	-		-
Technology upgrades	214,565	-	-		-
Veterans' programs	66,154	-	-		-
Jail PX	155,127	-	-		-
Human services	-	-	5,501,986		-
Attorney's contingency	24,816	-	-		-
Solid waste	-	-	-		3,283,036
Boat and water	29,650	-	-		-
Capital equipment	805,711	-	-		-
Election programs	279,362	-	-		-
Highways and streets	 	 6,462,788	 		
Total Assigned	\$ 4,743,662	\$ 6,462,788	\$ 5,501,986	\$	3,283,036

E. Pension Plans

1. <u>Defined Benefit Pension Plans</u>

a. Plan Description

All full-time and certain part-time employees of Morrison County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the General Employees Retirement Plan (the General Employees Plan), the Public Employees Police and Fire Plan (the Police and Fire Plan), and the Public Employees Local Government Correctional Service Retirement Plan (the

3. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

a. <u>Plan Description</u> (Continued)

Correctional Plan), which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. chs. 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

The General Employees Plan (accounted for in the General Employees Fund) has multiple benefit structures with members belonging to the Coordinated Plan, the Basic Plan, or the Minneapolis Employees Retirement Fund. Coordinated Plan members are covered by Social Security, and the Basic Plan and Minneapolis Employees Retirement Fund members are not. The Basic Plan was closed to new members in 1967. The Minneapolis Employees Retirement Fund was closed to new members during 1978 and merged into the General Employees Plan in 2015. All new members must participate in the Coordinated Plan, for which benefits vest after five years of credited service. No Morrison County employees belong to either the Basic Plan or the Minneapolis Employees Retirement Fund.

Police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Police and Fire Plan (accounted for in the Police and Fire Fund). For members first hired after June 30, 2010, but before July 1, 2014, benefits vest on a prorated basis starting with 50 percent after five years and increasing ten percent for each year of service until fully vested after ten years. Benefits for members first hired after June 30, 2014, vest on a prorated basis from 50 percent after ten years and increasing five percent for each year of service until fully vested after 20 years.

Local government employees of a county-administered facility who are responsible for the direct security, custody, and control of the county correctional facility and its inmates are covered by the Correctional Plan (accounted for in the Correctional Fund). For members hired after June 30, 2010, benefits vest on a prorated basis starting with 50 percent after five years and increasing ten percent for each year of service until fully vested after ten years.

3. Detailed Notes on All Funds

E. Pension Plans

1. <u>Defined Benefit Pension Plans</u> (Continued)

b. Benefits Provided

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefit provisions are established by state statute and can be modified only by the state legislature. Benefit increases are provided to benefit recipients each January.

General Employees Plan benefit recipients will receive a post-retirement increase equal to 50 percent of the cost of living adjustment announced by the Social Security Administration, with a minimum increase of at least 1.00 percent and maximum of 1.50 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. For members retiring on January 1, 2024, or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under the Rule of 90 are exempt from the delay to normal retirement.

Police and Fire Plan benefit recipients will receive a 1.00 percent post-retirement increase. Recipients that have been receiving the annuity or benefit for at least 36 months as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least 25 months but less than 36 months as of the June 30 before the effective date of the increase will receive a reduced prorated increase.

Correctional Plan benefit recipients will receive a post-retirement increase equal to 100 percent of the cost of living adjustment announced by the Social Security Administration, with a minimum increase of at least 1.00 percent and maximum of 2.50 percent. If the Correctional Plan's funding status declines to 85 percent or below for two consecutive years, or 80 percent for one year, the maximum will be lowered from 2.50 percent to 1.50 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the

3. Detailed Notes on All Funds

E. Pension Plans

1. <u>Defined Benefit Pension Plans</u>

b. Benefits Provided (Continued)

June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase.

The benefit provisions stated in the following paragraph of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits, but are not yet receiving them, are bound by the provisions in effect at the time they last terminated their public service.

Benefits are based on a member's highest average salary for any 60 consecutive months of allowable service, age, and years of credit at termination of service. In the General Employees Plan, two methods are used to compute benefits for Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Coordinated Plan member is 1.20 percent of average salary for each of the first ten years of service and 1.70 percent of average salary for each remaining year. Under Method 2, the annuity accrual rate is 1.70 percent for Coordinated Plan members for each year of service. Only Method 2 is used for members hired after June 30, 1989. For Police and Fire Plan members, the annuity accrual rate is 3.00 percent of average salary for each year of service. For Correctional Plan members, the annuity accrual rate is 1.90 percent of average salary for each year of service.

3. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

b. Benefits Provided (Continued)

For General Employees Plan members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90, and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66. For Police and Fire Plan and Correctional Plan members, normal retirement age is 55, and for members who were hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90. Disability benefits are available for vested members and are based on years of service and average high-five salary.

c. <u>Contributions</u>

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. These statutes are established and amended by the state legislature. Rates did not change from 2020.

In 2021, the County and members were required to contribute the following percentages of annual covered salary:

	Member Required Contribution	Employer Required Contribution
General Employees Plan – Coordinated Plan members Police and Fire Plan Correctional Plan	6.50% 11.80 5.83	7.50% 17.70 8.75

The County's contributions for the year ended December 31, 2021, to the pension plans were:

General Employees Plan	\$ 1,063,077
Police and Fire Plan	317,311
Correctional Plan	100,809

3. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

c. <u>Contributions</u> (Continued)

The contributions are equal to the statutorily required contributions as set by state statute.

d. Pension Costs

General Employees Plan

At December 31, 2021, the County reported a liability of \$8,301,751 for its proportionate share of the General Employees Plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2020, through June 30, 2021, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2021, the County's proportion was 0.1944 percent. It was 0.1955 percent measured as of June 30, 2020. The County recognized pension expense of \$339,799 for its proportionate share of the General Employees Plan's pension expense.

The County also recognized \$20,451 as revenue, which results in a reduction of the net pension liability, for its proportionate share of the State of Minnesota's expense related to its contribution to the General Employees Plan, which qualifies as a special funding situation. Legislation requires the State of Minnesota to contribute \$16 million to the General Employees Plan annually until September 15, 2031.

\$ 8,301,751
 253,472
\$ 8,555,223
\$ \$

3. <u>Detailed Notes on All Funds</u>

E. Pension Plans

1. <u>Defined Benefit Pension Plans</u>

d. Pension Costs

General Employees Plan (Continued)

The County reported its proportionate share of the General Employees Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	O	Deferred outflows of Resources	-	Deferred Inflows of Resources
Differences between expected and actual				
economic experience	\$	47,488	\$	254,223
Changes in actuarial assumptions		5,068,877		180,323
Difference between projected and actual				•
investment earnings		-		7,173,726
Changes in proportion		400,836		73,040
Contributions paid to PERA subsequent to		,		,
the measurement date		530,664		-
Total	\$	6,047,865	\$	7,681,312

The \$530,664 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

	Pension
Year Ended	Expense
December 31	Amount
	·
2022	\$ (182,780)
2023	59,227
2024	(79,560)
2025	(1.960.998)

3. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs (Continued)

Police and Fire Plan

At December 31, 2021, the County reported a liability of \$1,081,423 for its proportionate share of the Police and Fire Plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2020, through June 30, 2021, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2021, the County's proportion was 0.1401 percent. It was 0.1615 percent measured as of June 30, 2020. The County recognized pension expense of (\$41,028) for its proportionate share of the Police and Fire Plan's pension expense.

The State of Minnesota also contributed \$18 million to the Police and Fire Plan in the plan fiscal year ended June 30, 2021. The contribution consisted of \$9 million in direct state aid that meets the definition of a special funding situation and \$9 million in supplemental state aid that does not meet the definition of a special funding situation.

Legislation requires the State of Minnesota to pay direct state aid of \$9 million on October 1, 2020, and to pay \$9 million by October 1 of each subsequent year until full funding is reached, or July 1, 2048, whichever is earlier. The County recognized an additional \$8,854 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's pension expense related to the special funding situation.

The County's proportionate share of the net pension liability	2	1,081,423
State of Minnesota's proportionate share of the net pension		
liability associated with the County		48,618
Total	\$	1,130,041
10001	Ψ	1,130,071

3. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs

Police and Fire Plan (Continued)

Legislation also requires the State of Minnesota to contribute \$9 million to the Police and Fire Plan each year, starting in fiscal year 2014, until the plan is 90 percent funded, or until the State Patrol Plan is 90 percent funded, whichever occurs later. The County also recognized \$12,609 as revenue, which results in a reduction of the net pension liability, for its proportionate share of the State of Minnesota's on-behalf contribution to the Police and Fire Plan.

The County reported its proportionate share of the Police and Fire Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	C	Deferred Outflows of Resources	I	Deferred Inflows of Resources		
Differences between expected and actual						
economic experience	\$	212,340	\$	-		
Changes in actuarial assumptions		1,589,409		590,863		
Difference between projected and actual						
investment earnings		_		2,037,076		
Changes in proportion		121,921		193,322		
Contributions paid to PERA subsequent to		,		,		
the measurement date		158,745	-			
Total	\$	2,082,415	\$	2,821,261		
= = :::=		=,===,		=,531,201		

The \$158,745 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

3. <u>Detailed Notes on All Funds</u>

E. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs

Police and Fire Plan (Continued)

		Pension		
Year Ended]	Expense		
December 31		Amount		
2022	\$	(698,546)		
2023		(125,422)		
2024		(139,233)		
2025		(243,678)		
2026		309,288		

Correctional Plan

At December 31, 2021, the County reported an asset of \$83,964 for its proportionate share of the Correctional Plan's net pension asset. The net pension asset was measured as of June 30, 2021, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of that date. The County's proportion of the net pension asset was based on the County's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2020, through June 30, 2021, relative to the total employer contributions received from all of PERA's participating employers. At June 30, 2021, the County's proportion was 0.5111 percent. It was 0.5201 percent measured as of June 30, 2020. The County recognized pension expense of (\$225,516) for its proportionate share of the Correctional Plan's pension expense.

The County reported its proportionate share of the Correctional Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

3. Detailed Notes on All Funds

E. Pension Plans

1. <u>Defined Benefit Pension Plans</u>

d. Pension Costs

Correctional Plan (Continued)

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual				
economic experience	\$	-	\$	48,363
Changes in actuarial assumptions		525,590		7,884
Difference between projected and actual				
investment earnings		-		671,875
Changes in proportion		2,131		1,832
Contributions paid to PERA subsequent to				
the measurement date		50,767		
Total	\$	578,488	\$	729,954

The \$50,767 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2022. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31	Pension Expense Amount	
2022 2023	\$ (26,035 (4,897	
2024 2025	11,930 (183,231	

3. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

d. Pension Costs (Continued)

Total Pension Expense

The total pension expense for all plans recognized by the County for the year ended December 31, 2021, was \$73,255.

e. Actuarial Assumptions

The total pension liability in the June 30, 2021, actuarial valuation was determined using the individual entry-age normal actuarial cost method and the following additional actuarial assumptions:

	General Employees Fund	Police and Fire Fund	Correctional Fund		
Inflation	2.25% per year	2.25% per year	2.25% per year		
Active Member Payroll Growth	3.00% per year	3.00% per year	3.00% per year		
Investment Rate of Return	6.50%	6.50%	6.50%		

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants were based on the Pub-2010 General Employee Mortality table for the General Employees Plan and the Pub-2010 Public Safety Employee Mortality tables for the Police and Fire and the Correctional Plans, with slight adjustments. Cost of living benefit increases for retirees are assumed to be 1.25 percent for the General Employees Plan and 2.00 percent for the Correctional Plan. For the Police and Fire Plan, cost of living benefit increases for retirees are 1.00 percent as set by state statute.

Actuarial assumptions used in the June 30, 2021, valuation were based on the results of actuarial experience studies. The experience study for the General Employees Plan was dated June 27, 2019. The experience study for the Police and Fire Plan was dated July 14, 2020. The experience study for the Correctional Plan was dated July 10, 2020. For all plans, a review of inflation and investment assumptions dated June 24, 2021, was utilized.

3. Detailed Notes on All Funds

E. Pension Plans

1. Defined Benefit Pension Plans

e. <u>Actuarial Assumptions</u> (Continued)

The long-term expected rate of return on pension plan investments is 6.50 percent. The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equities	33.50%	5.10%
International equities	16.50	5.30
Fixed income	25.00	0.75
Private markets	25.00	5.90

f. Discount Rate

The discount rate used to measure the total pension liability was 6.50 percent in 2021, which is a decrease of one percent from 2020. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rate specified in statute. Based on that assumption, the fiduciary net positions of the General Employees Plan, the Police and Fire Plan, and the Correctional Plan were projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

3. Detailed Notes on All Funds

E. Pension Plans

- 1. <u>Defined Benefit Pension Plans</u> (Continued)
 - g. Changes in Actuarial Assumptions and Plan Provisions

The following changes in actuarial assumptions occurred in 2021:

General Employees Plan

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

Police and Fire Plan

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent.
- The inflation assumption was changed from 2.50 percent to 2.25 percent.
- The payroll growth assumption was changed from 3.25 percent to 3.00 percent.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 Public Safety Mortality table. The mortality improvement scale was changed from Scale MP-2019 to Scale MN-2020.
- The base mortality table for disabled annuitants was changed from the RP-2014 Healthy Annuitant Mortality table (with future mortality improvement according to Scale MP-2019) to the Pub-2010 Public Safety Disabled Annuitant Mortality table (with future mortality improvement according to Scale MP-2020).

3. <u>Detailed Notes on All Funds</u>

E. Pension Plans

1. <u>Defined Benefit Pension Plans</u>

g. Changes in Actuarial Assumptions and Plan Provisions

Police and Fire Plan (Continued)

- Assumed rates of salary increase were modified as recommended in the July 14, 2020, experience study. The overall impact is a decrease in gross salary increase rates.
- Assumed rates of retirement were changed as recommended in the July 14, 2020, experience study. The changes result in slightly more unreduced retirements and fewer assumed early retirements.
- Assumed rates of withdrawal were changed from select and ultimate rates to service-based rates. The changes result in more assumed terminations.
- Assumed rates of disability were increased for ages 25 44 and decreased for ages over 49. Overall, proposed rates result in more projected disabilities.
- Assumed percent married for active female members was changed from 60 percent to 70 percent. Minor changes to form of payment assumptions were applied.

Correctional Plan

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent.
- The inflation assumption was changed from 2.50 percent to 2.25 percent.
- The payroll growth assumption was changed from 3.25 percent to 3.00 percent.

3. Detailed Notes on All Funds

E. Pension Plans

- 1. Defined Benefit Pension Plans
 - g. Changes in Actuarial Assumptions and Plan Provisions

Correctional Plan (Continued)

- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 Public Safety Mortality table. The mortality improvement scale was changed from Scale MP-2019 to Scale MN-2020.
- The base mortality table for disabled annuitants was changed from the RP-2014 Healthy Annuitant Mortality table (with future mortality improvement according to Scale MP-2019) to the Pub-2010 Public Safety Disabled Annuitant Mortality table (with future mortality improvement according to Scale MP-2020).
- Assumed rates of salary increase were modified as recommended in the July 10, 2020, experience study. The overall impact is a decrease in gross salary increase rates.
- Assumed rates of retirement were changed as recommended in the July 10, 2020, experience study. The changes result in slightly more unreduced retirements and fewer assumed early retirements.
- Assumed rates of withdrawal were changed as recommended in the July 10, 2020, experience study. The new rates predict more terminations, both in the three-year select period (based on service) and the ultimate rates (based on age).
- Assumed rates of disability were lowered.
- Assumed percent married for active members was lowered from 85 percent to 75 percent.
- Minor changes to form of payment assumptions were applied.

3. Detailed Notes on All Funds

E. Pension Plans

1. <u>Defined Benefit Pension Plans</u> (Continued)

h. Pension Liability Sensitivity

The following presents the County's proportionate share of the net pension liability calculated using the discount rate previously disclosed, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current discount rate:

	Proportionate Share of the									
	General	Emplo	yees Plan	Police	and Fi	re Plan	Correctional Plan			
	Discount Net Pension Rate Liability/(Asset)		Discount Rate	Net Pension Liability/(Asset)		Discount Rate	Net Pension Liability (Asset)			
1% Decrease	5.50%	\$	16,931,334	5.50%	\$	3,433,337	5.50%	\$	873,833	
Current	6.50		8,301,751	6.50		1,081,423	6.50		(83,964)	
1% Increase	7.50		1,220,651	7.50		(846,563)	7.50		(844,077)	

i. Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at www.mnpera.org.

2. <u>Defined Contribution Plan</u>

Five employees of Morrison County are covered by the Public Employees Defined Contribution Plan, a multiple-employer deferred compensation plan administered by PERA. The plan is established and administered in accordance with Minn. Stat. ch. 353D, which may be amended by the state legislature. The plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

3. <u>Detailed Notes on All Funds</u>

E. Pension Plans

2. <u>Defined Contribution Plan</u> (Continued)

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. For those qualified personnel who elect to participate, Minn. Stat. § 353D.03 specifies plan provisions, including the employee and employer contribution rates. An eligible elected official who decides to participate contributes five percent of salary, which is matched by the employer. Employee and employer contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives two percent of employer contributions and 0.25 percent of the assets in each member account annually.

Total contributions by dollar amount and percentage of covered payroll made by Morrison County during the year ended December 31, 2021, were:

	En	nployee	Employer		
Contribution amount	\$	8,466	\$	8,466	
Percentage of covered payroll	5.00%			5.00%	

5. Summary of Significant Contingencies and Other Items

A. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. To manage these risks, the County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Intergovernmental Trust (MCIT). MCIT is a public entity risk pool currently operated as a common risk management and insurance program for its members. The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. For other risk, the County carries commercial insurance. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

5. Summary of Significant Contingencies and Other Items

A. Risk Management (Continued)

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$500,000 per claim in 2021 and 2022. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

B. Joint Ventures

1. Little Falls-Morrison County Airport Commission

The Little Falls-Morrison County Airport Commission was established in 1965, under the authority of Minn. Stat. § 360.042, for the purpose of constructing, operating, and maintaining an airport facility. The City of Little Falls maintains the accounting records of the Commission. The financial activity of the Commission is reported as the Airport Special Revenue Fund, a blended component unit, in the City of Little Falls' annual financial report.

The governing board is composed of six members: three members appointed by the City of Little Falls and three members appointed by Morrison County. The Commission is financed through federal and state grants, earnings from concessions, leases, and charges made for the use of airport facilities. The City and the County share the remainder of the costs equally.

In the event of dissolution of the Commission, all property acquired, including surplus funds, will be divided between the City and the County as follows:

5. Summary of Significant Contingencies and Other Items

B. Joint Ventures

1. <u>Little Falls-Morrison County Airport Commission</u> (Continued)

- a. All assets, other than capital improvement assets, will be disposed of in any manner agreed upon by the City of Little Falls and Morrison County. If no agreement is reached within three months after termination, the County Board will appoint an individual as its representative, and the City Council will appoint an individual, who may be a City official, as its representative. The Minnesota Commissioner of Aeronautics will appoint a third person who, together with the City and County appointees, will constitute an advisory board on disposition of the airport property. This board will, as soon as possible, prepare and recommend to the City Council and County Board a complete plan for the disposition of the property. The plan will provide for the continuation of the use of the property as a public airport, if practicable.
- b. If the agreement is terminated by action of Morrison County, all capital improvement assets will belong to the City of Little Falls free and clear of any claim by the County.
- c. If the agreement is terminated by action of the City of Little Falls, all capital improvement assets jointly owned by the City and County will belong to the City of Little Falls, provided the City pays the County 50 percent of the depreciated value of the capital improvement assets.

Morrison County provided \$60,000 in funding to the Commission during 2021. Financial information for the Commission can be obtained from the Little Falls-Morrison County Airport Commission, Little Falls City Hall, 100 Northeast 7th Avenue, Little Falls, Minnesota 56345.

2. Morrison-Todd-Wadena Community Health Services Board

The County Boards of Cass, Morrison, Todd, and Wadena Counties formed a Board of Health in 1977, via a joint powers agreement, for the purpose of maintaining an integrated system of community health services under Minn. Stat. ch. 145. On January 1, 2006, Cass County withdrew from the Board of Health, and Morrison County became the new fiscal agent. The full Board of Health is composed of five County Commissioners from each of the three counties. The Board appoints an

5. Summary of Significant Contingencies and Other Items

B. Joint Ventures

2. <u>Morrison-Todd-Wadena Community Health Services Board</u> (Continued)

executive committee of two County Commissioners from each of the three counties. An advisory committee composed of three representatives from each of the single county advisory committees makes recommendations to the Board of Health throughout the year. An administrative task force of the three public health directors meets on a monthly basis.

The three counties share responsibility to provide secretarial and financial services and to carry out the administrative requirements of the Board of Health. The three public health directors rotate the administrator position each year. Separate financial information is not available.

3. Morrison County Interagency Coordinating Council

The Morrison County Interagency Coordinating Council (MCICC) was established pursuant to Minn. Stat. § 124D.23. Participants include Mid-State Education District 6979; Tri-County Community Action; Morrison County Public Health; Morrison County Social Services; Morrison County Corrections; and Independent School Districts 482, 484, 485, 486, and 487.

The purpose of the MCICC is to strengthen the network of prevention, early identification, and intervention services for children, youth, and families in Morrison County.

Control of the MCICC is vested in a governing board composed of the Morrison County Social Services Director, the Morrison County Public Health Director, a Morrison County Corrections representative, and the Mid-State Education District Director. Morrison County Social Services is the fiscal agent for the MCICC. Financial information for the MCICC is accounted for in the Local Collaborative Custodial Fund of Morrison County.

Morrison County did not contribute to the Council during 2021. Financial information for the Council can be obtained by calling 320-632-0246.

5. Summary of Significant Contingencies and Other Items

B. Joint Ventures (Continued)

4. <u>Central Minnesota Emergency Medical Services Region</u>

The Central Minnesota Emergency Medical Services Region was established in 2001, under Minn. Stat. § 471.59, to improve access, delivery, and effectiveness of the emergency medical services system; promote systematic and cost-effective delivery of services; and identify and address system needs within the member counties, which include Benton, Cass, Crow Wing, Kanabec, Mille Lacs, Morrison, Pine, Stearns, Todd, Wadena, and Wright Counties. The Region established a Board comprising one Commissioner from each member county. The Region's Board has financial responsibility, and Stearns County is the fiscal agent.

5. Central Minnesota Violent Offender Task Force

Benton, Morrison, Sherburne, Stearns, and Todd Counties, and the Cities of Little Falls, Sartell, Sauk Rapids, St. Cloud, St. Joseph, and Waite Park, have entered into a joint powers agreement to investigate, identify, and disrupt illegal drug and gang activity through multi-jurisdictional investigations in Central Minnesota.

The Stearns County Sheriff's Office is the fiscal agent for the Central Minnesota Violent Offender Task Force. Members provide officers to the Task Force in lieu of appropriations; Morrison County provided no cash funding to this organization during 2021.

Control of the Task Force is vested in a Board of Directors. The members of the Board comprise the Sheriff of each member county; a County Attorney from a member party as the legal advisor to the Task Force; the Chief of Police for the Little Falls Police Department; the Chief of Police for the City of St. Cloud; and one representative from among the Chiefs of Police of Sartell, Sauk Rapids, St. Joseph, and Waite Park, selected annually by a majority vote of the Chiefs of Police.

Complete financial information can be obtained from the City of St. Cloud Police Department, 101 – 11th Avenue North, PO Box 1616, St. Cloud, Minnesota 56303.

5. Summary of Significant Contingencies and Other Items

B. Joint Ventures (Continued)

6. <u>Central Minnesota Emergency Services Board</u>

The Central Minnesota Regional Radio Board was established in 2007, under the authority conferred upon the member parties by Minn. Stat. §§ 471.59 and 403.39. As of June 1, 2011, the Central Minnesota Regional Radio Board changed its name to the Central Minnesota Emergency Services Board. Members include the City of St. Cloud and the Counties of Benton, Big Stone, Douglas, Grant, Kandiyohi, Meeker, Mille Lacs, Morrison, Otter Tail, Pope, Sherburne, Stearns, Stevens, Swift, Todd, Traverse, Wadena, Wilkin, and Wright.

The purpose of the Central Minnesota Emergency Services Board is to provide for regional administration of enhancements to the Statewide Public Safety Radio and Communication System (ARMER) owned and operated by the State of Minnesota.

The Central Minnesota Emergency Services Board is composed of one Commissioner of each county appointed by their respective County Board and one City Council member from the City appointed by the City Council, as provided in the Central Minnesota Emergency Services Board's by-laws.

In the event of dissolution of the Central Minnesota Emergency Services Board, all property, assets, and funds of the Board shall be distributed to the parties of the agreement upon termination in direct proportion to their participation and contribution. Any city or county that has withdrawn from the agreement prior to termination of the Board shall share in the distribution of property, assets, and funds of the Board only to the extent they shared in the original expense.

The Central Minnesota Emergency Services Board has no long-term debt. Financing is provided by the appropriations from member parties and by state and federal grants.

Complete financial information can be obtained from the Central Minnesota Emergency Services Board, St. Cloud City Hall, Office of the Mayor, 400 Second Street South, St. Cloud, Minnesota 56303.

5. Summary of Significant Contingencies and Other Items

B. Joint Ventures (Continued)

7. Great River Regional Library

On September 25, 1969, the Great River Regional Library was formed under a joint powers agreement, creating a regional public library system with Benton, Morrison, Stearns, and Wright Counties. It has expanded to include library services in Sherburne and Todd Counties.

The Board of Directors consists of 15 members, representing all six of the member counties. Morrison County provided \$503,001 to this organization during 2021.

Separate financial information can be obtained from the Great River Regional Library, 1300 West St. Germain Street, St. Cloud, Minnesota 56301.

8. <u>Mississippi Headwaters Board</u>

The Mississippi Headwaters Board was established on February 22, 1980, by Aitkin, Beltrami, Cass, Clearwater, Crow Wing, Hubbard, Itasca, and Morrison Counties, pursuant to the provisions of Minn. Stat. § 471.59. The purpose of the Board is to prepare, adopt, and implement a comprehensive land use plan designed to protect and enhance the Mississippi River and related shoreland areas within the counties.

The Mississippi Headwaters Board consists of eight members, one appointed from each participating county. Funding is obtained through federal, state, local, and private sources. Crow Wing County maintains the accounting records of the Board. Morrison County provided \$1,500 to this organization during 2021.

Complete financial information can be obtained from the Mississippi Headwaters Board, Land Services Building, 322 Laurel Street, Brainerd, Minnesota 56401; Email: mhb@co.crow-wing.mn.us.

5. Summary of Significant Contingencies and Other Items

B. Joint Ventures (Continued)

9. <u>Rural Minnesota Concentrated Employment Programs, Inc., (Workforce Investment Act – Rural Minnesota Workforce Service Area 2)</u>

The Rural Minnesota Concentrated Employment Programs, Inc. (RMCEP), is a private non-profit corporation that provides workforce development services in a 19-county area in North Central and West Central Minnesota. The agency was incorporated in 1968 to operate employment and training programs which include Workforce Investment Act (WIA) services. The RMCEP was established to create job training and employment opportunities for economically disadvantaged, underemployed and unemployed persons, and youthful persons in both the private and the public sector.

Morrison County provided \$220,636 to this organization in 2021.

C. Jointly-Governed Organizations

1. Community Health Information Collaborative

The Community Health Information Collaborative (CHIC) Joint Powers Board promotes an implementation and maintenance of a regional immunization information system to ensure age-appropriate immunizations through complete and accurate records. Morrison County did not contribute to the CHIC during 2021.

2. <u>Region Four – West Central Minnesota Homeland Security Emergency</u> <u>Management Organization</u>

The Region Four — West Central Minnesota Homeland Security Emergency Management Organization was established to provide for regional coordination of planning, training, purchase of equipment, and allocating emergency services and staff in order to better respond to emergencies and natural or other disasters within the region. Control is vested in the Board, which is composed of representatives appointed by each Board of County Commissioners. Morrison County's responsibility does not extend beyond making this appointment.

5. Summary of Significant Contingencies and Other Items

C. Jointly-Governed Organizations (Continued)

3. <u>Minnesota Counties Computer Cooperative</u>

Under Minnesota Joint Powers Law, Minn. Stat. § 471.59, Minnesota counties have created the Minnesota Counties Computer Cooperative (MCCC) to jointly provide for the establishment, operation, and maintenance of data processing systems, facilities, and management information systems. During the year, Morrison County paid the MCCC \$177,770 for services provided.

4. Minnesota Criminal Justice Data Communications Network

The Minnesota Criminal Justice Data Communications Network Joint Powers Agreement exists to create access for the County Sheriff and County Attorney to systems and tools available from the State of Minnesota, Department of Public Safety, and the Bureau of Criminal Apprehension to carry out criminal justice. During the year, Morrison County made no payments to the Network.

5. Sentencing to Service

Morrison County, in conjunction with other local governments, participates in the State of Minnesota's Sentencing to Service (STS) Program. STS is a project of the State Department of Administration's Strive Toward Excellence in Performance (STEP) Program. STEP's goal is a statewide effort to make positive improvements in public services. It gives the courts an alternative to jail or fines for the nonviolent offenders who can work on a variety of community or state projects. Private funding, funds from various foundations, and initiative funds, as well as the Departments of Corrections and Natural Resources, provide the funds needed to operate the STS Program. Although Morrison County has no operational or financial control over the STS Program, Morrison County budgets for a percentage of this program.

The STS Program is a joint effort of Morrison County and the Minnesota Departments of Corrections and Natural Resources. It is designed to have a positive effect by helping inmates meet their court orders and by providing work projects, which improve the management of the state's natural resources. The Morrison County STS Program will enter into agreements with entities qualified as non-profit 501(c)(3) to provide labor for projects.

5. <u>Summary of Significant Contingencies and Other Items</u> (Continued)

D. Tax Abatements

The County is subject to tax abatements granted by cities and other districts within the County, pursuant to Minn. Stat. §§ 469.174-.1794, through a pay-as-you-go note program. Tax increment financing (TIF) can be used to encourage private development, redevelopment, renovation and renewal, growth in low-to-moderate-income housing, and economic development within the city or other district. TIF captures the increase in tax capacity and property taxes (of most taxing jurisdictions, including the County) from development or redevelopment to provide funding for the related project.

The pay-as-you-go note provides for payment to the developer of a percentage of all tax increment received in the prior six months. The payment reimburses the developer for certain public improvements. During 2021, Morrison County had 12 pay-as-you-go notes within the County. The tax increment taxes collected during 2021 totaled \$101,412 for the County and \$48,583 for the Morrison County RDFA component unit. The County's portion of the captured tax capacity and related property taxes was approximately 54 percent.

E. Subsequent Events

On March 11, 2021, the American Rescue Plan Act of 2021 (ARPA) was signed into law. The recovery package provides funding in several areas such as state and local aid, education, rental assistance, transit, stimulus payments for individuals, and other provisions. The local funding portion is approximately \$130 billion, equally divided between cities and counties. Localities will receive the funds in two tranches – the first, after the U.S. Treasury certifies the proceeds to each jurisdiction and the second, one year later. Funding must be spent by the end of calendar year 2024. Morrison County is to receive a total of \$6.5 million over the next three years.

During 2022, final settlement agreements were reached with pharmaceutical companies and distributors as part of the National Prescription Opiate Litigation. For Morrison County, the amount to be received as a result of this litigation is \$1,593,825, to be received over 18 years, which has been recorded as a settlement receivable in the current year. The Minnesota Opioids State-Subdivision Memorandum of Agreement was signed January 24, 2022.

6. Housing and Redevelopment Authority of Morrison County

A. Summary of Significant Accounting Policies

1. <u>Financial Reporting Entity</u>

The Housing and Redevelopment Authority (HRA) of Morrison County is a component unit of Morrison County and is reported in a separate column in the County's financial statements to emphasize that the HRA is a legally separate entity from Morrison County. The HRA of Morrison County operates as a local government unit for the purpose of providing housing and redevelopment services to the local area. The governing body consists of a five-member Board appointed by the County. The financial statements included are as of and for the year ended December 31, 2021.

2. Budget Information

The HRA adopts estimated revenue and expense budgets. Comparisons of estimated revenues and budgeted expenses to actual are not presented in the financial statements. Amendments to the original budget require Board approval. Appropriations lapse at year-end. The HRA does not use encumbrance accounting.

3. Assets, Liabilities, and Equity Accounts

Cash and Cash Equivalents

The HRA's cash and cash equivalents are considered to be cash on hand, negotiable certificates of deposit, money market funds, savings accounts, demand deposits, share accounts, and short-term investments with original maturities of three months or less.

Investments are stated at fair value, except for non-negotiable certificates of deposit, which are on a cost basis, and short-term money market investments, which are stated at amortized cost. The fair value of investments is based on quoted market prices. Short-term investments are valued at cost, which approximates fair value.

Accounts Receivable

Accounts receivable have been adjusted for all known uncollectible accounts.

6. Housing and Redevelopment Authority of Morrison County

A. Summary of Significant Accounting Policies

3. Assets, Liabilities, and Equity Accounts (Continued)

Prepaid Items

Certain payments made for insurance reflect costs applicable to future accounting periods and are recorded as prepaid items in the financial statements.

Restricted Cash

Mandatory segregations of assets are presented as restricted cash. Such segregations are required by grantors and other external parties.

Capital Assets

Capital assets include furniture and equipment. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as expenses. Renewals and betterments greater than \$500 are capitalized. Depreciation is recorded using the straight-line method over the various lives of the assets, which range from three to ten years.

<u>Liabilities</u>

All liabilities are recorded as incurred in the appropriate program.

Unearned Revenue

Unearned revenues arise when resources are received by the HRA before it has a legal claim to them, as when grant monies are received prior to the occurrence of qualifying expenditures. In subsequent periods, when the HRA has a legal claim to the resources, the liability for unearned revenue is removed from the statement of net position and the revenue is recognized.

6. Housing and Redevelopment Authority of Morrison County

A. Summary of Significant Accounting Policies

3. Assets, Liabilities, and Equity Accounts (Continued)

Compensated Absences

Under the HRA's personnel policies, employees are granted vacation and sick leave in varying amounts based on status and length of service. Vacation leave accruals vary from one day to two days per month with a maximum carryover of 30 days.

All unused vacation pay is generally paid at the time of separation from employment. Sick leave accruals vary from eight to ten hours per month based on years of service. If an employee terminates employment due to retirement, death, or resignation and has worked for the HRA for five years, one-half of sick leave (if accrued) shall be paid, not to exceed \$1,000.

Net Position

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvements of those assets, and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislations adopted by the HRA or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position is reported as unrestricted when the funds do not meet the definition of restricted or net investment in capital assets.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles required management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and reported amounts of revenues and expenses during the period. Actual results could differ from those estimates.

6. Housing and Redevelopment Authority of Morrison County

A. Summary of Significant Accounting Policies

3. Assets, Liabilities, and Equity Accounts (Continued)

Subsequent Events

On March 11, 2020, the World Health Organization classified the coronavirus (COVID-19) outbreak as a pandemic. The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. As such, it is uncertain as to the full magnitude that the pandemic will have on the HRA's financial condition, liquidity, and future results of operations. Management is actively monitoring the global and local situation on its financial condition, liquidity, operations, suppliers, industry, and workforce. Given the daily evolution of the COVID-19 outbreak and the global responses to curb its spread, the Authority is not able to estimate the effects of the COVID-19 outbreak on its results of operations, financial condition, or liquidity.

B. Detailed Notes

1. Deposits and Investments

The HRA's cash and cash equivalents at December 31, 2021, were comprised of demand deposits, savings accounts, and money market accounts. The HRA had no investments as of December 31, 2021.

Custodial Credit Risk – Deposits: This is the risk that in the event of a bank failure, the HRA's deposits may not be returned to it. The HRA's deposits must be collateralized as required by Minnesota statutes for an amount exceeding FDIC or NCUA coverage. As of December 31, 2021, the HRA's bank balances of \$207,292 were not exposed to custodial credit risk and were fully collateralized.

2. Restricted Assets

The HRA maintains restricted cash in the amount of housing assistance payments equity as required by the grantor. As of December 31, 2021, the restricted cash was \$97,280.

6. Housing and Redevelopment Authority of Morrison County

B. Detailed Notes (Continued)

3. Capital Assets

A summary of the HRA's capital assets at December 31, 2021, follows:

	Beginning Balance		In	crease	De	crease	Ending Salance
Capital assets depreciated Equipment and other	\$	4,888	\$	5,299	\$	-	\$ 10,187
Less: accumulated depreciation		1,796		1,152		-	 2,948
Capital Assets, Net	\$	3,092	\$	4,147	\$	-	\$ 7,239

Depreciation expense was charged to Housing Choice Vouchers in the amount of \$665 and State/Local Program in the amount of \$487.

4. Long-Term Obligations

The summary of long-term obligation transactions for the year-ended December 31, 2021, is as follows:

Beginning Description Balance				Increases Decreases			Ending Balance	Due Within One Year		
Compensated absences	\$	15,954	\$	3,614	\$	3,463	\$ 16,105	\$ 2,738		

5. Employees Retirement Plan

The HRA has established a 401(a), defined contribution retirement plan. Currently there is one eligible employee. The HRA pays a contribution of 8.00 percent and the employee must pay 5.50 percent of the gross wages. Employer contributions for the year ended December 31, 2021, were \$4,176.

6. Housing and Redevelopment Authority of Morrison County

B. Detailed Notes (Continued)

6. Risk Management

The HRA is exposed to various risks of loss to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; workers' compensation claims; and natural disasters. Property and casualty and workers' compensation liabilities are insured. The HRA retains risk for the deductible portions of the insurance. The amounts of these deductibles are considered immaterial to the general-purpose financial statements.

7. Contingencies

Under the terms of federal grants, periodic audits are required and certain costs may be quested as not being appropriate expenses under the terms of the grants. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenses which may be disallowed by the grantor cannot be determined at this time, although the HRA expects such amounts, if any, to be immaterial.

8. Economic Dependency

The HRA is economically dependent on annual contributions and grants from the U.S. Department of Housing and Urban Development. The HRA operates at a loss prior to receiving contributions and grants from HUD.



EXHIBIT A-1

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgeted Amounts				Actual	Variance with		
	Original		Final		Amounts	Fi	inal Budget	
Revenues								
Taxes	\$ 11,259,473	\$	11,259,473	\$	11,398,742	\$	139,269	
Special assessments	-		-		85,607		85,607	
Licenses and permits	301,000		301,000		367,832		66,832	
Intergovernmental	4,453,013		4,453,013		5,045,249		592,236	
Charges for services	2,062,512		2,062,512		2,513,979		451,467	
Fines and forfeits	2,000		2,000		11,467		9,467	
Investment income	400,000		400,000		37,321		(362,679)	
Miscellaneous	 428,200		428,200	-	828,789		400,589	
Total Revenues	\$ 18,906,198	\$	18,906,198	\$	20,288,986	\$	1,382,788	
Expenditures								
Current								
General government								
Commissioners	\$ 316,009	\$	316,009	\$	308,413	\$	7,596	
Courts	130,000		130,000		119,308		10,692	
Law library	35,000		35,000		38,488		(3,488)	
Administrator	640,630		640,630		583,844		56,786	
Risk management administration	308,000		308,000		302,095		5,905	
Auditor-treasurer	1,119,198		1,119,198		859,993		259,205	
Motor vehicle/license bureau	493,365		493,365		490,850		2,515	
Information services	852,643		852,643		648,097		204,546	
Attorney	1,093,948		1,093,948		1,080,391		13,557	
Recorder	469,416		469,416		452,930		16,486	
Surveyor	2,400		2,400		-		2,400	
Planning and zoning	1,257,000		1,257,000		1,246,337		10,663	
Buildings and plant	985,231		985,231		931,444		53,787	
Veterans service officer	217,064		217,064		223,224		(6,160)	
Other general government	 90,000		90,000		926,030		(836,030)	
Total general government	\$ 8,009,904	\$	8,009,904	\$	8,211,444	\$	(201,540)	
Public safety								
Sheriff	\$ 4,327,402	\$	4,327,402	\$	4,333,840	\$	(6,438)	
Boat and water safety	15,874		15,874		35,424		(19,550)	
Coroner	76,500		76,500		42,500		34,000	
E-911 system	112,000		112,000		156,855		(44,855)	
County jail	2,322,395		2,322,395		2,332,291		(9,896)	
Civil defense	92,281		92,281		91,551		730	
Community corrections	1,027,680		1,027,680		981,447		46,233	
Other public safety	 99,028		99,028		213,279		(114,251)	
Total public safety	\$ 8,073,160	\$	8,073,160	\$	8,187,187	\$	(114,027)	

EXHIBIT A-1 (Continued)

BUDGETARY COMPARISON SCHEDULE GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgeted	l Amoı	unts	Actual	Variance with	
	Original		Final	 Amounts	Final Budget	
Expenditures						
Current (Continued)						
Health						
Nursing service	\$ 2,608,080	\$	2,608,080	\$ 2,269,341	\$	338,739
Culture and recreation						
Historical society	\$ 54,000	\$	54,000	\$ 53,802	\$	198
Other	 40,275		40,275	 201,769		(161,494)
Total culture and recreation	\$ 94,275	\$	94,275	\$ 255,571	\$	(161,296)
Conservation of natural resources						
County extension	\$ 211,806	\$	211,806	\$ 202,648	\$	9,158
Soil and water conservation	124,000		124,000	127,918		(3,918)
Agricultural society	30,000		30,000	29,895		105
Water planning	20,779		20,779	7,170		13,609
Ditch	-		-	45,983		(45,983)
Other	 355,376		355,376	 330,730		24,646
Total conservation of natural						
resources	\$ 741,961	\$	741,961	\$ 744,344	\$	(2,383)
Economic development						
Community development	\$ 112,650	\$	112,650	\$ 113,146	\$	(496)
Intergovernmental						
Culture and recreation						
Library	\$ 503,001	\$	503,001	\$ 503,001	\$	-
Total Expenditures	\$ 20,143,031	\$	20,143,031	\$ 20,284,034	\$	(141,003)
Excess of Revenues Over (Under)						
Expenditures	\$ (1,236,833)	\$	(1,236,833)	\$ 4,952	\$	1,241,785
Other Financing Sources (Uses)						
Transfers out	 -		-	 (562,747)		(562,747)
Net Change in Fund Balance	\$ (1,236,833)	\$	(1,236,833)	\$ (557,795)	\$	679,038
Fund Balance – January 1	 15,578,724		15,578,724	 15,578,724		
Fund Balance – December 31	\$ 14,341,891	\$	14,341,891	\$ 15,020,929	\$	679,038

EXHIBIT A-2

BUDGETARY COMPARISON SCHEDULE ROAD AND BRIDGE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgeted Amounts			unts	Actual	Variance with	
		Original		Final	 Amounts	F	inal Budget
Revenues							
Taxes	\$	4,334,462	\$	4,334,462	\$ 5,203,924	\$	869,462
Intergovernmental		10,923,920		10,923,920	10,793,592		(130,328)
Charges for services		180,000		180,000	337,835		157,835
Miscellaneous		-		-	 177,292		177,292
Total Revenues	\$	15,438,382	\$	15,438,382	\$ 16,512,643	\$	1,074,261
Expenditures							
Current							
Highways and streets							
Administration	\$	442,988	\$	442,988	\$ 529,967	\$	(86,979)
Maintenance		2,888,973		2,888,973	3,521,180		(632,207)
Construction		12,518,141		12,518,141	11,072,150		1,445,991
Equipment maintenance and shop		1,276,114		1,276,114	1,243,649		32,465
Other		<u> </u>		<u> </u>	 6,004		(6,004)
Total highways and streets	\$	17,126,216	\$	17,126,216	\$ 16,372,950	\$	753,266
Conservation of natural resources							
Agricultural inspector		12,166		12,166	12,438		(272)
Intergovernmental							
Highways and streets					 555,223		(555,223)
Total Expenditures	\$	17,138,382	\$	17,138,382	\$ 16,940,611	\$	197,771
Net Change in Fund Balance	\$	(1,700,000)	\$	(1,700,000)	\$ (427,968)	\$	1,272,032
Fund Balance – January 1		7,815,346		7,815,346	7,815,346		-
Increase (decrease) in inventories				-	 10,469		10,469
Fund Balance – December 31	\$	6,115,346	\$	6,115,346	\$ 7,397,847	\$	1,282,501

EXHIBIT A-3

BUDGETARY COMPARISON SCHEDULE SOCIAL SERVICES SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgeted Amounts					Actual		Variance with	
		Original		Final		Amounts	Final Budget		
Revenues									
Taxes	\$	3,735,093	\$	3,735,093	\$	3,740,581	\$	5,488	
Intergovernmental		6,935,607		6,935,607		7,127,901		192,294	
Charges for services		725,000		725,000		879,412		154,412	
Miscellaneous		717,600		717,600		1,120,773		403,173	
Total Revenues	\$	12,113,300	\$	12,113,300	\$	12,868,667	\$	755,367	
Expenditures									
Current									
Human services									
Income maintenance	\$	4,038,650	\$	4,038,650	\$	3,754,516	\$	284,134	
Social services		8,149,650		8,149,650		8,080,452		69,198	
Total Expenditures	\$	12,188,300	\$	12,188,300	\$	11,834,968	\$	353,332	
Net Change in Fund Balance	\$	(75,000)	\$	(75,000)	\$	1,033,699	\$	1,108,699	
Fund Balance – January 1		4,468,287		4,468,287		4,468,287			
Fund Balance – December 31	\$	4,393,287	\$	4,393,287	\$	5,501,986	\$	1,108,699	

EXHIBIT A-4

BUDGETARY COMPARISON SCHEDULE SOLID WASTE SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgete	d Amou	ınts		Actual	Variance with	
	Original		Final	Amounts		Final Budget	
Revenues							
Taxes	\$ 243,442	\$	243,442	\$	244,930	\$	1,488
Licenses and permits	14,000		14,000		17,825		3,825
Intergovernmental	140,377		140,377		142,316		1,939
Charges for services	3,044,200		3,044,200		3,355,825		311,625
Investment income	-		-		44,202		44,202
Miscellaneous	 108,500		108,500		27,720		(80,780)
Total Revenues	\$ 3,550,519	\$	3,550,519	\$	3,832,818	\$	282,299
Expenditures							
Current							
Sanitation							
Solid waste	 3,550,519		3,550,519		3,072,896		477,623
Net Change in Fund Balance	\$ -	\$	-	\$	759,922	\$	759,922
Fund Balance – January 1	 6,535,574		6,535,574		6,535,574		
Fund Balance – December 31	\$ 6,535,574	\$	6,535,574	\$	7,295,496	\$	759,922

EXHIBIT A-5

SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS OTHER POSTEMPLOYMENT BENEFITS DECEMBER 31, 2021

2021		2020		2019		2018	
\$	151,907	\$	122,352	\$	161,331	\$	147,236
	52,647		95,271		79,392		79,545
	(3,805)		(764,023)		-		-
	92,073		170,542		(103,792)		51,823
	(61,034)		(62,241)		(90,795)		(87,488)
\$	231,788	\$	(438,099)	\$	46,136	\$	191,116
	1,800,022		2,238,121		2,191,985		2,000,869
\$	2,031,810	\$	1,800,022	\$	2,238,121	\$	2,191,985
\$	16,600,000	\$	16,000,000	\$	15,100,000	\$	14,500,000
	12.24%		11.25%		14.82%		15.12%
	\$	\$ 151,907 52,647 (3,805) 92,073 (61,034) \$ 231,788 1,800,022 \$ 2,031,810 \$ 16,600,000	\$ 151,907 \$ 52,647 \$ (3,805) 92,073 (61,034) \$ 231,788 \$ 1,800,022 \$ 2,031,810 \$ \$ 16,600,000 \$	\$ 151,907 \$ 122,352 95,271 (3,805) (764,023) 170,542 (61,034) (62,241) \$ 231,788 \$ (438,099) 1,800,022 2,238,121 \$ 2,031,810 \$ 1,800,022 \$ 16,600,000 \$ 16,000,000	\$ 151,907 \$ 122,352 \$ 52,647 95,271 (3,805) (764,023) 92,073 170,542 (61,034) (62,241) \$ 231,788 \$ (438,099) \$ 1,800,022 2,238,121 \$ 2,031,810 \$ 1,800,022 \$ \$	\$ 151,907 \$ 122,352 \$ 161,331 79,392 (3,805) (764,023) - (103,792) (61,034) (62,241) (90,795) \$ 231,788 \$ (438,099) \$ 46,136 1,800,022 2,238,121 2,191,985 \$ 2,031,810 \$ 1,800,022 \$ 2,238,121 \$ 16,600,000 \$ 16,000,000 \$ 15,100,000	\$ 151,907 \$ 122,352 \$ 161,331 \$ 79,392 \$ (3,805) (764,023) - 92,073 (170,542 (103,792) (61,034) (62,241) (90,795) \$ 231,788 \$ (438,099) \$ 46,136 \$ 1,800,022 2,238,121 2,191,985 \$ 2,031,810 \$ 1,800,022 \$ 2,238,121 \$ \$ 16,600,000 \$ 16,000,000 \$ 15,100,000 \$

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

EXHIBIT A-6

SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY PERA GENERAL EMPLOYEES RETIREMENT PLAN DECEMBER 31, 2021

Measurement Date	· · · · · · · · · · · · · · · · · · ·		State's Proportionate Share of the Net Pension Liability Associated with Morrison County (b)		Proportionate Share of the Net Pension Liability and the State's Related Share of the Net Pension Liability (Asset) (a + b)		Covered Payroll (c)		Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (a/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2021	0.1944 %	\$ 8,301,751	\$	253,472	\$	8,555,223	\$	14,020,740	59.21 %	87.00 %
2020	0.1955	11,721,118		361,566		12,082,684		13,943,942	84.06	79.06
2019	0.1810	10,007,085		310,986		10,318,071		12,806,819	78.14	80.23
2018	0.1827	10,135,447		332,473		10,467,920		12,281,974	82.52	79.53
2017	0.1790	11,427,242		143,718		11,570,960		11,534,045	99.07	75.90
2016	0.1728	14,030,503		183,184		14,213,687		10,721,283	130.87	68.91
	0.1761	9,126,416		N/A		9,126,416		10,350,204	88.18	78.19

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The measurement date for each year is June 30.

N/A - Not Applicable

EXHIBIT A-7

SCHEDULE OF CONTRIBUTIONS PERA GENERAL EMPLOYEES RETIREMENT PLAN DECEMBER 31, 2021

Year Ending			in S	Actual Contributions in Relation to Statutorily Required Contributions (b)		Contribution Deficiency) Excess (b - a)	Covered Payroll (c)	Actual Contributions as a Percentage of Covered Payroll (b/c)
2021	\$	1,063,077	\$	1,063,077	\$	-	\$ 14,165,058	7.50 %
2020		1,029,491		1,029,491		-	13,726,554	7.50
2019		987,642		987,642		-	13,168,565	7.50
2018		980,549		980,549		-	13,073,990	7.50
2017		887,535		887,535		-	11,833,810	7.50
2016		835,107		835,107		-	11,134,758	7.50
2015		789,631		789,631		-	10,528,415	7.50

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The County's year-end is December 31.

EXHIBIT A-8

SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY PERA PUBLIC EMPLOYEES POLICE AND FIRE PLAN DECEMBER 31, 2021

Measurement Date	Employer's Proportion of the Net Pension Liability/ Asset	Employer's Proportionate Share of the Net Pension Liability (Asset) (a)		State's Proportionate Share of the Net Pension Liability Associated with Morrison County (b)		Pr S N L	Employer's Proportionate Share of the Net Pension Liability and the State's Related Share of the Net Pension Liability (Asset) (a + b)		Covered Payroll (c)	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (a/c)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2021	0.1401 %	\$	1,081,423	\$	48,618	\$	1,130,041	\$	1,741,920	62.08 %	93.66 %
2020	0.1615		2,078,655		48,995		2,127,650		1,781,440	116.68	87.19
2019	0.1529		1,627,775		N/A		1,627,775		1,615,149	100.78	89.26
2018	0.1440		1,534,892		N/A		1,534,892		1,517,285	101.16	88.84
2017	0.1380		1,863,164		N/A		1,863,164		1,412,986	131.86	85.43
2016	0.1360		5,457,917		N/A		5,457,917		1,369,334	398.58	63.88
2015	0.1370		1,556,641		N/A		1,556,641		1,256,015	123.93	86.61

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

The measurement date for each year is June 30.

N/A - Not Applicable

EXHIBIT A-9

SCHEDULE OF CONTRIBUTIONS PERA PUBLIC EMPLOYEES POLICE AND FIRE PLAN DECEMBER 31, 2021

Year Ending	F	tatutorily Required ntributions (a)	in S	Actual Contributions in Relation to Statutorily Required Contributions (b)		ontribution Deficiency) Excess (b - a)	 Covered Payroll (c)	Actual Contributions as a Percentage of Covered Payroll (b/c)
2021	\$	317,311	\$	317,311	\$	-	\$ 1,792,727	17.70 %
2020		302,209		302,209		-	1,707,394	17.70
2019		284,462		284,462		-	1,678,241	16.95
2018		266,790		266,790		-	1,646,849	16.20
2017		233,204		233,204		-	1,439,532	16.20
2016		221,832		221,832		-	1,369,333	16.20
2015		204,151		204,151		-	1,260,189	16.20

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The County's year-end is December 31.

EXHIBIT A-10

SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY PERA PUBLIC EMPLOYEES LOCAL GOVERNMENT CORRECTIONAL SERVICE RETIREMENT PLAN DECEMBER 31, 2021

Measurement Date	Employer's Proportion of the Net Pension Liability/ Asset	Pr S	Employer's coportionate hare of the let Pension Liability (Asset)	Covered Payroll (b)	Employer's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll (a/b)	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2021	0.5111 %	\$	(83,964)	\$ 1,135,926	(7.39) %	101.61 %
2020	0.5201		141,124	1,131,783	12.47	96.67
2019	0.4974		68,865	1,083,945	6.35	98.17
2018	0.4838		79,571	988,078	8.05	97.64
2017	0.5100		1,453,505	1,011,741	143.66	67.89
2016	0.5500		2,009,227	1,036,779	193.80	58.16
2015	0.5400		83,484	969,324	8.61	96.95

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The measurement date for each year is June 30.

EXHIBIT A-11

SCHEDULE OF CONTRIBUTIONS PERA PUBLIC EMPLOYEES LOCAL GOVERNMENT CORRECTIONAL SERVICE RETIREMENT PLAN DECEMBER 31, 2021

Year Ending	Actual Contributions in Relation to Statutorily Required Contributions (a) Actual Contributions in Relation to Statutorily Required Contributions (b)				Contribution (Deficiency) Excess (b - a)			Covered Payroll (c)	Actual Contributions as a Percentage of Covered Payroll (b/c)	
2021	\$	100,809	\$	100,809	\$	-	\$	1,152,059	8.75 %	
2020		97,271		97,271		-		1,111,665	8.75	
2019		94,846		94,846		-		1,083,945	8.75	
2018		93,839		93,839		-		1,072,439	8.75	
2017		85,604		85,604		-		978,321	8.75	
2016		90,808		90,808		-		1,037,943	8.75	
2015		86,792		86,792		-		991,903	8.75	

This schedule is intended to show information for ten years. Additional years will be displayed as they become available. The County's year-end is December 31.

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2021

1. <u>Budgetary Information</u>

The County Board adopts annual budgets for the General Fund and all special revenue funds, except the Opioid Settlement Fund, which was new in 2021. These budgets are prepared on the modified accrual basis of accounting. Annual budgets are not adopted for the Debt Service Fund or the Capital Projects Fund.

Based on a process established by the County Board, all departments of the County submit requests for appropriations to the County Administrator each year. After review, analysis, and discussions with the departments, the County Administrator's proposed budget is presented to the County Board for review. The County Board holds public hearings, and a final budget must be prepared and adopted no later than December 31.

The overall budget is prepared by fund, function, and department. The legal level of budgetary control—the level at which expenditures may not legally exceed appropriations—is the function level. Budgets may be amended during the year with proper approval.

2. Excess of Expenditures Over Budget

The following major governmental funds had expenditures in excess of budget at the function level for the year ended December 31, 2021:

	<u>Expenditures</u>									
		Actual	Fi	nal Budget	Excess					
General Fund										
Current General government	\$	8,211,444	\$	8,009,904	\$	201,540				
Public safety	Ψ	8,187,187	Ψ	8,073,160	Ψ	114,027				
Culture and recreation		255,571		94,275		161,296				
Conservation of natural resources		744,344		741,961		2,383				
Economic development		113,146		112,650		496				
Road and Bridge Special Revenue Fund										
Current										
Conservation of natural resources		12,438		12,166		272				
Intergovernmental										
Highways and streets		555,223		-		555,223				

3. Other Postemployment Benefits Funding Status

See Note 3.C.8 in the notes to the financial statements for additional information regarding the County's other postemployment benefits.

4. Employer Contributions to Other Postemployment Benefits

Assets have not been accumulated in a trust that meets the criteria in paragraph four of GASB Statement 75 to pay related benefits.

5. Other Postemployment Benefits – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions

The discount rate was changed from 2.74 percent to 2.12 percent.

6. <u>Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial Methods, and Assumptions</u>

The following changes were reflected in the valuation performed on behalf of the Public Employees Retirement Association for the fiscal year June 30:

General Employees Retirement Plan

2021

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

<u>2020</u>

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.

6. <u>Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial</u> Methods, and Assumptions

General Employees Retirement Plan

2020 (Continued)

- Assumed salary increase rates were changed as recommended in the June 30, 2019, experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019, experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019, experience study. The new rates are based on service and are generally lower than the previous rates for years two to five and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019, experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Employee Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality table to the Pub-2010 General/Teacher Disabled Retiree Mortality table, with adjustments.
- The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100 percent Joint and Survivor option changed from 35 percent to 45 percent. The assumed number of married female new retirees electing the 100 percent Joint and Survivor option changed from 15 percent to 30 percent. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

6. <u>Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial</u> Methods, and Assumptions

General Employees Retirement Plan

2020 (Continued)

• Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020, through December 31, 2023, and 0.00 percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

<u>2019</u>

• The mortality projection scale was changed from MP-2017 to MP-2018.

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase rate was changed from 1.00 percent per year through 2044 and 2.50 percent per year thereafter, to 1.25 percent per year.
- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90 percent funding to 50 percent of the Social Security cost of living adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.

6. <u>Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial</u> Methods, and Assumptions

General Employees Retirement Plan

<u>2018</u> (Continued)

- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to the Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

<u>2017</u>

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60 percent for vested and non-vested deferred members (30 percent for deferred Minneapolis Employees Retirement Fund members). The revised CSA loads are now 0.00 percent for active member liability, 15 percent for vested deferred member liability, and 3.00 percent for non-vested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years to 1.00 percent per year through 2044 and 2.50 percent per year thereafter.
- Minneapolis Employees Retirement Fund plan provisions change the employer supplemental contribution to \$21 million in calendar years 2017 and 2018 and returns to \$31 million through calendar year 2031. The state's required contribution is \$16 million in PERA's fiscal years 2018 and 2019 and returns to \$6 million annually through calendar year 2031.

2016

• The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter, to 1.00 percent for all future years.

6. <u>Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial</u> Methods, and Assumptions

General Employees Retirement Plan

<u>2016</u> (Continued)

- The assumed investment rate was changed from 7.90 percent to 7.50 percent. The single discount rate was also changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed payroll growth and inflation were decreased by 0.25 percent. Payroll growth was reduced from 3.50 percent to 3.25 percent. Inflation was reduced from 2.75 percent to 2.50 percent.

Public Employees Police and Fire Plan

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent.
- The inflation assumption was changed from 2.50 percent to 2.25 percent.
- The payroll growth assumption was changed from 3.25 percent to 3.00 percent.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 Public Safety Mortality table. The mortality improvement scale was changed from Scale MP-2019 to Scale MN-2020.
- The base mortality table for disabled annuitants was changed from the RP-2014 Healthy Annuitant Mortality table (with future mortality improvement according to Scale MP-2019) to the Pub-2010 Public Safety Disabled Annuitant Mortality table (with future mortality improvement according to Scale MP-2020).
- Assumed rates of salary increase were modified as recommended in the July 14, 2020, experience study. The overall impact is a decrease in gross salary increase rates.

6. <u>Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial</u> Methods, and Assumptions

Public Employees Police and Fire Plan

<u>2021</u> (Continued)

- Assumed rates of retirement were changed as recommended in the July 14, 2020, experience study. The changes result in slightly more unreduced retirements and fewer assumed early retirements.
- Assumed rates of withdrawal were changed from select and ultimate rates to service-based rates. The changes result in more assumed terminations.
- Assumed rates of disability were increased for ages 25 44 and decreased for ages over 49. Overall, proposed rates result in more projected disabilities.
- Assumed percent married for active female members was changed from 60 percent to 70 percent. Minor changes to form of payment assumptions were applied.

2020

• The mortality projection scale was changed from MP-2018 to MP-2019.

2019

• The mortality projection scale was changed from MP-2017 to MP-2018.

- The mortality projection scale was changed from MP-2016 to MP-2017.
- Post-retirement benefit increases changed to 1.00 percent for all years, with no trigger.
- An end date of July 1, 2048, was added to the existing \$9.0 million state contribution. Additionally, annual state aid will equal \$4.5 million in fiscal years 2019 and 2020, and \$9.0 million thereafter, until the plan reaches 100 percent funding, or July 1, 2048, if earlier.

6. <u>Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial</u> Methods, and Assumptions

Public Employees Police and Fire Plan

<u>2018</u> (Continued)

- Member contributions were changed effective January 1, 2019, and January 1, 2020, from 10.80 percent to 11.30 and 11.80 percent of pay, respectively. Employer contributions were changed effective January 1, 2019, and January 1, 2020, from 16.20 percent to 16.95 and 17.70 percent of pay, respectively. Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

- The assumed salary increases were changed as recommended in the June 30, 2016, experience study. The net effect is proposed rates that average 0.34 percent lower than the previous rates.
- The assumed rates of retirement were changed, resulting in fewer retirements.
- The CSA load was 30 percent for vested and non-vested, deferred members. The CSA load has been changed to 33 percent for vested members and 2.00 percent for non-vested members.
- The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the mortality table assumed for healthy retirees.

6. <u>Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial</u> Methods, and Assumptions

Public Employees Police and Fire Plan

<u>2017</u> (Continued)

- The assumed termination rates were decreased to 3.00 percent for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall.
- The assumed percentage of married female members was decreased from 65 percent to 60 percent.
- The assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females.
- The assumed percentage of female members electing joint and survivor annuities was increased.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent for all years to 1.00 percent per year through 2064 and 2.50 percent thereafter.
- The single discount rate was changed from 5.60 percent per annum to 7.50 percent per annum.

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2037 and 2.50 percent per year thereafter, to 1.00 percent for all future years.
- The assumed investment rate was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 5.60 percent.
- The assumed payroll growth and inflation were decreased by 0.25 percent. Payroll growth was reduced from 3.50 percent to 3.25 percent. Inflation was reduced from 2.75 percent to 2.50 percent.

6. <u>Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial</u> Methods, and Assumptions (Continued)

Public Employees Local Government Correctional Service Retirement Plan

<u>2021</u>

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent.
- The inflation assumption was changed from 2.50 percent to 2.25 percent.
- The payroll growth assumption was changed from 3.25 percent to 3.00 percent.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 Public Safety Mortality table. The mortality improvement scale was changed from Scale MP-2019 to Scale MN-2020.
- The base mortality table for disabled annuitants was changed from the RP-2014 Healthy Annuitant Mortality table (with future mortality improvement according to Scale MP-2019) to the Pub-2010 Public Safety Disabled Annuitant Mortality table (with future mortality improvement according to Scale MP-2020).
- Assumed rates of salary increase were modified as recommended in the July 10, 2020, experience study. The overall impact is a decrease in gross salary increase rates.
- Assumed rates of retirement were changed as recommended in the July 10, 2020, experience study. The changes result in slightly more unreduced retirements and fewer assumed early retirements.
- Assumed rates of withdrawal were changed as recommended in the July 10, 2020, experience study. The new rates predict more terminations, both in the three-year select period (based on service) and the ultimate rates (based on age).
- Assumed rates of disability were lowered.
- Assumed percent married for active members was lowered from 85 percent to 75 percent.

6. <u>Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial</u> Methods, and Assumptions

Public Employees Local Government Correctional Service Retirement Plan

<u>2021</u> (Continued)

Minor changes to form of payment assumptions were applied.

2020

• The mortality projection scale was changed from MP-2018 to MP-2019.

2019

• The mortality projection scale was changed from MP-2017 to MP-2018.

- The single discount rate was changed from 5.96 percent per annum to 7.50 percent per annum.
- The mortality projection scale was changed from MP-2016 to MP-2017.
- The assumed post-retirement benefit increase was changed from 2.50 percent per year to 2.00 percent per year.
- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.

6. <u>Defined Benefit Pension Plans – Changes in Significant Plan Provisions, Actuarial</u> Methods, and Assumptions

Public Employees Local Government Correctional Service Retirement Plan

<u>2018</u> (Continued)

- Post-retirement benefit increases were changed from 2.50 percent per year with a provision to reduce to 1.00 percent if the funding status declines to a certain level, to 100 percent of the Social Security cost of living adjustment, not less than 1.00 percent and not more than 2.50 percent, beginning January 1, 2019. If the funding status declines to 85 percent for two consecutive years, or 80 percent for one year, the maximum increase will be lowered to 1.50 percent.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

<u>2017</u>

- The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016 and is applied to healthy and disabled members. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the RP-2014 disabled annuitant mortality table (with future mortality improvement according to Scale MP-2016).
- The CSA load was 30 percent for vested and non-vested, deferred members. The CSA load has been changed to 35 percent for vested members and 1.00 percent for non-vested members.
- The single discount rate was changed from 5.31 percent per annum to 5.96 percent per annum.

- The assumed investment rate was changed from 7.90 percent to 7.50 percent. The single discount rate was changed from 7.90 percent to 5.31 percent.
- The assumed payroll growth and inflation were decreased by 0.25 percent. Payroll growth was reduced from 3.50 percent to 3.25 percent. Inflation was reduced from 2.75 percent to 2.50 percent.



COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

The special revenue funds are used to account for the proceeds of specific revenue sources that are legally or administratively restricted to expenditures for specified purposes.

<u>County Building</u> – to account for funds accumulated for the repair of buildings used for County administration. Financing is provided primarily by an annual property tax levy.

<u>County Parks</u> – to account for the operation, maintenance, and development of the County's park system, including acquisition of land, park development, park maintenance, and administration of park activities. Financing is provided primarily by an annual property tax levy, and state and federal grants.

EXHIBIT B-1

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2021

	Special Revenue Funds							
	County Building			County Parks		Total		
<u>Assets</u>								
Cash and pooled investments Delinquent taxes receivable	\$	1,595,226 4,278	\$	223,459 2,139	\$	1,818,685 6,417		
Total Assets	\$	1,599,504	\$	225,598	\$	1,825,102		
<u>Liabilities, Deferred Inflows of</u> <u>Resources, and Fund Balances</u>								
Liabilities								
Accounts payable	\$	-	\$	105	\$	105		
Deferred Inflows of Resources								
Unavailable revenue	\$	4,278	\$	2,139	\$	6,417		
Fund Balances Committed								
Park projects	\$	-	\$	223,354	\$	223,354		
County building projects		1,595,226				1,595,226		
Total Fund Balances	\$	1,595,226	\$	223,354	\$	1,818,580		
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$	1,599,504	\$	225,598	\$	1,825,102		

EXHIBIT B-2

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021

Special Revenue Funds County Capital County **Building Projects Parks** Total Revenues Taxes \$ 191,967 \$ 109,858 \$ \$ 301,825 165,323 Intergovernmental 27,569 137,754 Investment income 41 41 Miscellaneous 28,286 2,131 30,417 **Total Revenues** 247,822 249,743 \$ 41 \$ 497,606 **Expenditures** Current \$ 196,656 196,656 General government \$ \$ \$ Culture and recreation 297,237 297,237 Capital outlay General government 225,288 225,288 **Total Expenditures** 196,656 297,237 \$ 225,288 \$ 719,181 **Excess of Revenues Over (Under)** \$ **Expenditures** 51,166 \$ (47,494)\$ (225,247)\$ (221,575)Other Financing Sources (Uses) Transfers in 562,747 562,747 **Net Change in Fund Balances** \$ \$ (47,494)\$ (225,247)\$ 613,913 341,172 Fund Balances - January 1 981,313 270,848 225,247 1,477,408 Fund Balances - December 31 1,595,226 223,354 1,818,580

EXHIBIT B-3

BUDGETARY COMPARISON SCHEDULE COUNTY BUILDING SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgeted Amounts					Actual		Variance with	
	Original		Final		Amounts		Final Budget		
Revenues									
Taxes	\$	192,431	\$	192,431	\$	191,967	\$	(464)	
Intergovernmental		27,569		27,569		27,569		-	
Miscellaneous		-		-		28,286		28,286	
Total Revenues	\$	220,000	\$	220,000	\$	247,822	\$	27,822	
Expenditures									
Current									
General government		220,000		220,000		196,656		23,344	
Total Expenditures	\$	220,000	\$	220,000	\$	196,656	\$	23,344	
Excess of Revenues Over (Under)									
Expenditures	\$	-	\$	-	\$	51,166	\$	51,166	
Other Financing Sources (Uses)									
Transfers in				-		562,747		562,747	
Net Change in Fund Balance	\$	-	\$	-	\$	613,913	\$	613,913	
Fund Balance – January 1		981,313		981,313		981,313			
Fund Balance – December 31	\$	981,313	\$	981,313	\$	1,595,226	\$	613,913	

EXHIBIT B-4

BUDGETARY COMPARISON SCHEDULE COUNTY PARKS SPECIAL REVENUE FUND FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgeted Amounts					Actual		Variance with	
	Original		Final		Amounts		Final Budget		
Revenues									
Taxes	\$	98,141	\$	98,141	\$	109,858	\$	11,717	
Intergovernmental		163,809		163,809		137,754		(26,055)	
Miscellaneous		-		-		2,131		2,131	
Total Revenues	\$	261,950	\$	261,950	\$	249,743	\$	(12,207)	
Expenditures									
Current									
Culture and recreation									
Parks		261,950		261,950		297,237		(35,287)	
Net Change in Fund Balance	\$	-	\$	-	\$	(47,494)	\$	(47,494)	
Fund Balance – January 1		270,848		270,848		270,848			
Fund Balance – December 31	\$	270,848	\$	270,848	\$	223,354	\$	(47,494)	

FIDUCIARY FUNDS

CUSTODIAL FUNDS

The custodial funds are used to account for assets held by the County as an agent for other governmental units, individuals, or private organizations.

<u>Taxes and Penalties</u> – to account for the collection and distribution of taxes and penalties to the various taxing districts.

<u>Jail Inmate</u> – to account for the collection and payment of monies on behalf of individuals held in the Morrison County jail.

<u>Forfeited Land</u> – to account for the collection and apportionment of fees and taxes collected on behalf of the State of Minnesota and other taxing districts.

<u>Local Collaborative</u> – to account for the collection and payment of amounts due to the Morrison County Interagency Coordinating Council.

<u>Morrison-Todd-Wadena Board of Health</u> – to account for the activity of grants and expenditures on behalf of the Morrison-Todd-Wadena Board of Health.

<u>State Taxes and Fees</u> – to account for the collection and apportionment of fees and taxes collected on behalf of the State of Minnesota.

<u>Civil Action</u> – to account for the collection and payment of monies collected through civil law procedures on behalf of external entities.

COMBINING STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS – CUSTODIAL FUNDS DECEMBER 31, 2021

	Taxes and Penalties		Jail Inmate	Forfeited Land	
Assets					
Cash and pooled investments Due from other governments Accounts receivable for other governments	\$	418,890	\$ 7,827 - -	\$	37,812 - -
Interest receivable for other governments Taxes and special assessments receivable		-	-		-
for other governments		604,511	 -		-
Total Assets	\$	1,023,401	\$ 7,827	\$	37,812
<u>Liabilities</u>					
Due to other governments	\$	418,836	\$,	\$	37,812
Net Position					
Restricted for Individuals, organizations, and other governments	\$	604,565	\$ 7,827	\$	-

C	Local Collaborative		Morrison-Todd- Wadena Board of Health		State Taxes and Fees		il Action	Total Custodial Funds		
\$	185,422 30,609 - 318	\$	144,975 393,253 - -	\$	175,589 - 191,789	\$	- - - -	\$	970,515 423,862 191,789 318	
									604,511	
\$	216,349	\$	538,228	\$	367,378	\$	-	\$	2,190,995	
\$	<u>-</u>	<u>\$</u>	538,228	\$	177,895	\$	-	\$	1,172,771	
\$	216,349	\$	<u>-</u>	\$	189,483	\$	-	\$	1,018,224	

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS - CUSTODIAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021

	 Taxes and Penalties	 Jail Inmate	Forfeited Land	
Additions				
Contributions from individuals	\$ -	\$ 143,402	\$	-
Investment earnings	-	-		-
Property tax and special assessment collections				
for other governments	26,022,025	-		=
Tax-forfeited land sales		-		37,812
Federal/State revenue	77,344	-		-
Other taxes collected for other governments	-	-		=
Fees collected for other governments	-	-		-
Mortgage foreclosure sales Miscellaneous	-	-		-
Miscenaneous	 	 		
Total Additions	\$ 26,099,369	\$ 143,402	\$	37,812
Deductions				
Beneficiary payments to individuals	\$ -	\$ 60,381	\$	-
Payments of property tax and special assessments				
to other governments	25,901,485	-		36,125
Payments to state	-	-		-
Administrative expense	-	-		1,687
Payments to other individuals/entities	 233,078	 80,622		-
Total Deductions	\$ 26,134,563	\$ 141,003	\$	37,812
Change in net position	\$ (35,194)	\$ 2,399	\$	-
Net Position – January 1	 639,759	 5,428		
Net Position – December 31	\$ 604,565	\$ 7,827	\$	-

Co	Local Collaborative		Morrison-Todd- Wadena Board of Health		State Taxes and Fees		Civil Action		Total Custodial Funds
\$	-	\$	-	\$	-	\$	-	\$	143,402
	2,845		-		-		-		2,845
	_		-		<u>-</u>		_		26,022,025
	_		-		-		_		37,812
	118,457		1,799,365		-		_		1,995,166
	-		-		1,474,357		-		1,474,357
	-		-		1,207,016		-		1,207,016
	-		-		-		443,528		443,528
	11,000								11,000
\$	132,302	\$	1,799,365	\$	2,681,373	\$	443,528	\$	31,337,151
\$	-	\$	-	\$	-	\$	-	\$	60,381
	_		_		_		_		25,937,610
	-		-		2,656,998		_		2,656,998
	-		-		, , , <u>-</u>		_		1,687
	153,954		1,979,167		-		443,528		2,890,349
\$	153,954	\$	1,979,167	\$	2,656,998	\$	443,528	\$	31,547,025
\$	(21,652)	\$	(179,802)	\$	24,375	\$	-	\$	(209,874)
	238,001		179,802		165,108				1,228,098
\$	216,349	\$	-	\$	189,483	\$	-	\$	1,018,224



EXHIBIT D-1

SCHEDULE OF INTERGOVERNMENTAL REVENUE FOR THE YEAR ENDED DECEMBER 31, 2021

Shared Revenue		
State		
Highway users tax	\$	7,644,196
County program aid		2,061,957
Market value credit – real property		617,851
PERA state aid		56,322
Disparity reduction aid		29,097
Aquatic invasive species		126,877
Riparian protection aid		121,711
Police aid		191,512
SCORE		97,372
Enhanced 911		164,920
Total shared revenue	<u>\$</u>	11,111,815
Reimbursement for Services		
Minnesota Department of Human Services	\$	1,452,499
Winnesota Department of Human Services	Ψ	1,432,477
Payments – Local		
Local grants	\$	371,606
Local share of construction	Ψ	1,041,837
Payments in lieu of taxes		180,324
r ayments in nea or taxes		100,324
Total payments – local	<u>\$</u>	1,593,767
Grants		
State		
Minnesota Department/Board of		
Corrections	\$	637,241
Public Safety	Ψ	7,422
Health		464,475
Veterans Affairs		10,000
Natural Resources		209,964
Human Services		2,447,150
Revenue		2,447,130
Water and Soil Resources		91,452
		80,526
Pollution Control Agency Trial Courts		,
Peace Officer Standards and Training Board		81,265 23,698
Teace Officer Standards and Training Board		23,098
Total state	<u>\$</u>	4,053,290
Federal		
Department of		
Agriculture	\$	483,789
Justice		91,902
Transportation		1,838,263
Education		2,100
Health and Human Services		2,734,727
Homeland Security		25,709
Total federal	<u> </u>	5,176,490
Total state and federal grants	\$	9,229,780
Total Intergovernmental Revenue	\$	23,387,861

EXHIBIT D-2

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2021

Federal Grantor Pass-Through Agency Program or Cluster Title	Assistance Listing Number	Pass-Through Grant Numbers	Expenditures		Passed Through to Subrecipients	
U.C. Donorden and of A and only						
U.S. Department of Agriculture Passed Through Minnesota Department of Health						
Special Supplemental Nutrition Program for Women, Infants,						
and Children	10.557	212MN004W1003	\$	180,730	\$	_
and Children	10.557	21211111004111003	Ψ	100,750	Ψ	
Passed Through Minnesota Department of Human Services						
SNAP Cluster						
State Administrative Matching Grants for the Supplemental						
Nutrition Assistance Program	10.561	212MN1015214		303,059		_
Tradition russistance riogram	10.501	212111111013211		303,037		
Total U.S. Department of Agriculture			\$	483,789	\$	
U.S. Department of Justice						
Direct						
Bulletproof Vest Partnership Program	16.607		\$	1,183	\$	-
Comprehensive Opioid Abuse Site-Based Program	16.838			90,719		_
				· ·		
Total U.S. Department of Justice			\$	91,902	\$	
U.S. Department of Transportation						
Passed Through Minnesota Department of Transportation						
Highway Planning and Construction Cluster						
Highway Planning and Construction	20.205	00049	\$	1,576,555	\$	_
Recreational Trails Program	20.219	0028-20-3A	Ψ	230,075	Ψ	_
recreational Trans Program	20.21)	0020 20 371		230,073		
Passed Through Minnesota Department of Public Safety						
Highway Safety Cluster						
		A-SAFE21-2021-				
State and Community Highway Safety	20.600	MORRISPH-033		14,123		_
		A-ENFRC21-2021-		- 1,		
State and Community Highway Safety	20.600	MORRISSO-037		6,558		5,567
(Total State and Community Highway Safety 20.600 \$20,681)				2,223		-,,
, , , , , , , , , , , , , , , , , , ,		A-ENFRC21-2021-				
National Priority Safety Programs	20.616	MORRISSO-037		448		448
- · · · · · · · · · · · · · · · · · · ·						
Passed Through City of St. Cloud, Minnesota		A-DECN-NGGIS-				
E-911 Grant Program	20.615	2019-CMESB-1		10,504		_
_ ,						
Total U.S. Department of Transportation			\$	1,838,263	\$	6,015
U.S. Department of Education						
Passed Through Minnesota Department of Health						
Special Education – Grants for Infants and Families	84.181	B04MC32551	\$	2,100	\$	-
					-	

EXHIBIT D-2 (Continued)

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2021

Federal Grantor Pass-Through Agency Program or Cluster Title	Assistance Listing Number	Pass-Through Grant Numbers	Expenditures	Passed Through to Subrecipients
U.S. Department of Health and Human Services				
Direct				
Provider Relief Fund	93.498		\$ 23,324	\$ -
Passed Through Minnesota Department of Human Services				
Promoting Safe and Stable Families (Total Promoting Safe and Stable Families 93.556 \$4,754)	93.556	2101MNFPSS	4,719	-
Temporary Assistance for Needy Families (Total Temporary Assistance for Needy Families 93.558 \$339,963)	93.558	2101MNTANF	297,565	-
Child Support Enforcement	93.563	2101MNCSES	128,274	
Child Support Enforcement Child Support Enforcement	93.563	2101MNCSES 2101MNCEST	497,149	-
(Total Child Support Enforcement 93.563 \$625,423) Refugee and Entrant Assistance – State Administered	93.303	2101MINCES1	497,149	-
Programs	93.566	2101MNRCMA	686	_
Community-Based Child Abuse Prevention Grants CCDF Cluster	93.590	1901MNBCAP	2,848	-
Child Care and Development Block Grant	93.575	2001MNCCDF	4,473	_
Stephanie Tubbs Jones Child Welfare Services Program	93.645	2001MNCWSS	1,760	_
COVID-19 – Stephanie Tubbs Jones Child Welfare Services Program	93.645	2001MNCWSS	2,479	_
(Total Stephanie Tubbs Jones Child Welfare Services Program 93.645 \$4,239)	75.015	2001111111011135	2,179	
Foster Care – Title IV-E	93.658	2101MNFOST	174,904	-
Social Services Block Grant	93.667	2101MNSOSR	190,115	-
John H. Chafee Foster Care Program for Successful Transition			ŕ	
to Adulthood	93.674	2101MNCILP	19,050	-
COVID-19 - John H. Chafee Foster Care Program for Successful				
Transition to Adulthood (Total John H. Chafee Foster Care Program for Successful	93.674	2101MNCILC	19,513	-
Transition to Adulthood 93.674 \$38,563)				
Children's Health Insurance Program	93.767	2105MN5021	435	-
Medicaid Cluster				
Medical Assistance Program	93.778	2105MN5ADM	1,175,111	-
Medical Assistance Program (Total Medical Assistance Program 93.778 \$1,199,558)	93.778	2105MN5MAP	24,447	-
Passed Through Minnesota Department of Health				
Public Health Emergency Preparedness	93.069	NUSOLK00058	28,057	-
COVID 19 – Immunization Cooperative Agreements	93.268	NH2311P992628	43,982	-
COVID-19 – Epidemiology and Laboratory Capacity for Infectious				
Diseases (ELC)	93.323	NH2311P992628	35,396	-
Temporary Assistance for Needy Families (Total Temporary Assistance for Needy Families 93.558	93.558	2101MNTANF	42,398	-
\$339,963) Maternal and Child Health Services Block Grant to the States	93.994	B04MC32551	41,331	-
Passed Through Becker County, Minnesota				
Promoting Safe and Stable Families	93.556	2101MNFPSS	35	_
(Total Promoting Safe and Stable Families 93.556 \$4,754)	75.550	210111111155		
Total U.S. Department of Health and Human Services			\$ 2,758,051	<u>\$</u> -

EXHIBIT D-2 (Continued)

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2021

Federal Grantor Pass-Through Agency	Assistance Listing	Pass-Through				Passed rough to
Program or Cluster Title	Number	Grant Numbers	Expenditures		Subrecipients	
U.S. Department of Homeland Security						
Passed Through Minnesota Department of Natural Resources						
Boating Safety Financial Assistance	97.012	R29G70CGBIA19	\$	2,493	\$	-
Passed Through Minnesota Department of Public Safety		A-EMPG-2021-				
Emergency Management Performance Grants	97.042	MORRISCO-051		23,216		
Total U.S. Department of Homeland Security			\$	25,709	\$	
Total Federal Awards			\$	5,199,814	\$	6,015
Totals by Cluster						
Total expenditures for SNAP Cluster			\$	303,059		
Total expenditures for Highway Planning and Construction Cluster				1,806,630		
Total expenditures for Highway Safety Cluster				21,129		
Total expenditures for CCDF Cluster				4,473		
Total expenditures for Medicaid Cluster				1,199,558		

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2021

1. Summary of Significant Accounting Policies

A. Reporting Entity

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by Morrison County. The County's reporting entity is defined in Note 1 to the financial statements. The schedule does not include \$569,651 in federal awards expended by the Housing and Redevelopment Authority of Morrison County component unit. The component unit is legally separate from the primary government and expended less than \$750,000 of federal awards for the year ended December 31, 2021; therefore, was not subject to the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).

B. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Morrison County under programs of the federal government for the year ended December 31, 2021. The information in this schedule is presented in accordance with the requirements of the Uniform Guidance. Because the schedule presents only a selected portion of the operations of Morrison County, it is not intended to and does not present the financial position, changes in net position, or cash flows of Morrison County.

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

2. <u>De Minimis Cost Rate</u>

Morrison County has elected to use the ten percent de minimis indirect cost rate allowed under the Uniform Guidance.

3.	Reconciliation to Schedule of Intergovernmental Revenue		
	Federal grant revenue per Schedule of Intergovernmental Revenue	\$	5,176,490

2020 expenditures to be included in the 2021 Schedule of Expenditures of Federal Awards per federal requirements
Provider Relief Fund (ALN 93.498)

23,324

Expenditures Per Schedule of Expenditures of Federal Awards

\$___5,199,814

MORRISON COUNTY RURAL DEVELOPMENT FINANCE AUTHORITY

EXHIBIT E-1

GENERAL FUND BALANCE SHEET AND GOVERNMENTAL ACTIVITIES STATEMENT OF NET POSITION MORRISON COUNTY RURAL DEVELOPMENT FINANCE AUTHORITY DECEMBER 31, 2021

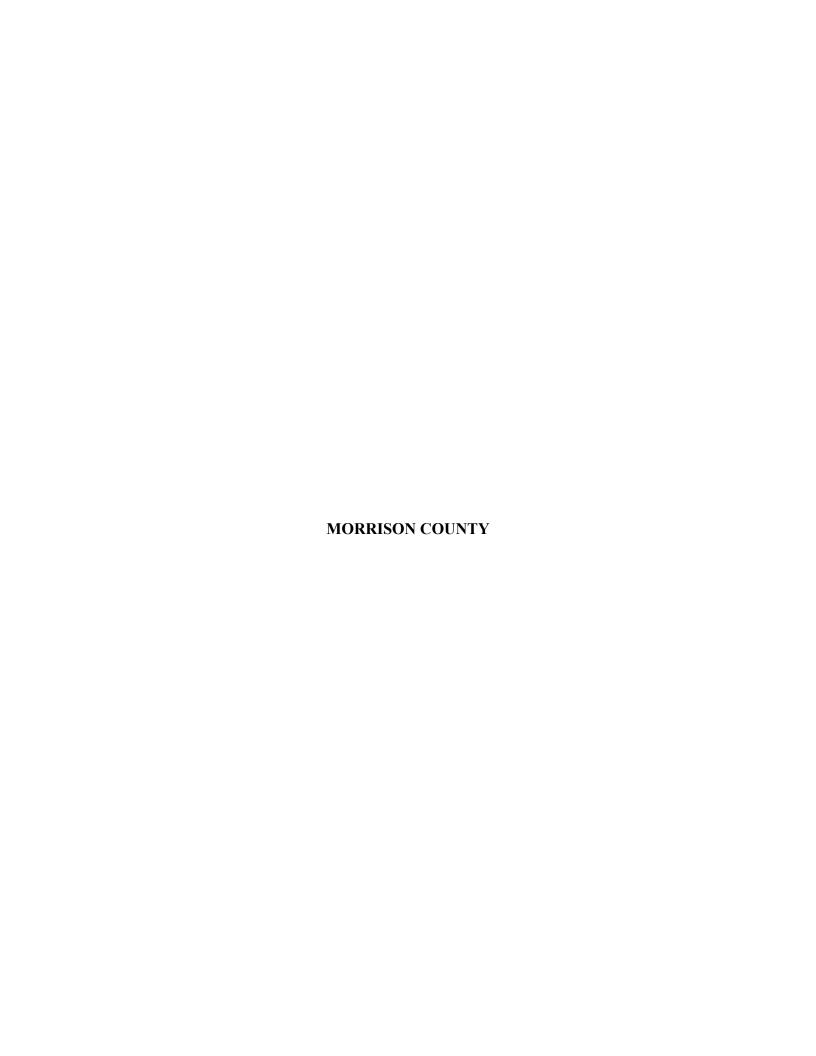
	General Fund		Re	conciliation	Governmental Activities	
<u>Assets</u>						
Current assets Cash Due from other governments Loans receivable	\$	421,359 1,202 472,404	\$	- - -	\$	421,359 1,202 472,404
Total Assets	\$	894,965	\$		\$	894,965
Deferred Inflows of Resources and Fund Balance/Net Position						
Deferred Inflows of Resources						
Unavailable revenue	\$	472,404	\$	(472,404)	\$	-
Fund Balance Restricted for economic development		422,561		(422,561)		
Net Position Restricted for economic development				894,965		894,965
Total Deferred Inflows of Resources and Fund Balance/Net Position	\$	894,965	\$		\$	894,965
Reconciliation of the General Fund Balance to Net Position Fund Balance – General Fund					\$	422,561
Revenues in the statement of activities that do not provide current financial resources are not reported in the governmental funds.						472,404
Net Position – Governmental Activities					\$	894,965

EXHIBIT E-2

GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE AND STATEMENT OF ACTIVITIES – GOVERNMENTAL ACTIVITIES MORRISON COUNTY RURAL DEVELOPMENT FINANCE AUTHORITY FOR THE YEAR ENDED DECEMBER 31, 2021

	General Fund Reconciliation			Governmental Activities		
Revenues						
Taxes	\$	95,444	\$	-	\$	95,444
Intergovernmental						
State-shared revenues		3,323		-		3,323
Investment earnings		1,167		-		1,167
Insurance dividends		85		-		85
Miscellaneous		22,630		(22,630)		-
Total Revenues	\$	122,649	\$	(22,630)	\$	100,019
Expenditures/Expenses						
Current						
Economic development		108,140		-		108,140
Net Change in Fund Balance/Change in Net Position	\$	14,509	\$	(22,630)	\$	(8,121)
Fund Balance/Net Position – January 1		408,052		495,034		903,086
Fund Balance/Net Position – December 31	\$	422,561	\$	472,404	\$	894,965
Reconciliation of the Statement of General Fund Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities Net Change in Fund Balance					\$	14,509
In the fund, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment to revenue and expenses between the fund statement and the statement of activities is the increase or decrease in unavailable revenue.						(22,630)
						, , , , , , , , , , , , , , , , , , , ,
Change in Net Position of Governmental Activities					\$	(8,121)





STATE OF MINNESOTA



Julie Blaha State Auditor Suite 500 525 Park Street Saint Paul, MN 55103

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

Board of County Commissioners Morrison County Little Falls, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Morrison County, Minnesota, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated August 22, 2022. Our report includes a reference to other auditors who audited the financial statements of the Housing and Redevelopment Authority of Morrison County, a discretely presented component unit, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. This report does not include the results of our audit testing of the Morrison County Rural Development Finance Authority component unit's internal control over financial reporting or compliance and other matters that are reported on separately within the Management and Compliance Section.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Morrison County's internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. We identified a deficiency in internal control over financial reporting, described in the accompanying Schedule of Findings and Questioned Costs as item 2021-001, that we consider to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Morrison County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

In connection with our audit, nothing came to our attention that caused us to believe that Morrison County failed to comply with the provisions of the contracting – bid laws, depositories of public funds and public investments, conflicts of interest, public indebtedness, claims and disbursements, and miscellaneous provisions of the *Minnesota Legal Compliance Audit Guide for Counties*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the County's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

Morrison County's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures on Morrison County's response to the internal control finding identified in our audit and described in the accompanying Corrective Action Plan. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting, compliance, and the provisions of the *Minnesota Legal Compliance Audit Guide for Counties* and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance. Accordingly, this communication is not suitable for any other purpose.

/s/Julie Blaha

/s/Dianne Syverson

JULIE BLAHA STATE AUDITOR DIANNE SYVERSON, CPA DEPUTY STATE AUDITOR

August 22, 2022

STATE OF MINNESOTA



Julie Blaha State Auditor Suite 500 525 Park Street Saint Paul, MN 55103

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Independent Auditor's Report

Board of County Commissioners Morrison County Little Falls, Minnesota

Report on Compliance for the Major Federal Program

Opinion on the Major Federal Program

We have audited Morrison County's compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on Morrison County's major federal program for the year ended December 31, 2021. Morrison County's major federal program is identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

In our opinion, Morrison County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2021.

Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Morrison County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of Morrison County's compliance with the compliance requirements referred to above.

Other Matter – Federal Expenditures Not Included in the Compliance Audit

Morrison County's basic financial statements include the operations of the Housing and Redevelopment Authority (HRA) of Morrison County component unit, which expended \$569,651 in federal awards which are not included in Morrison County's Schedule of Expenditures of Federal Awards during the year ended December 31, 2021. Our compliance audit, described in the "Opinion on the Major Federal Program," does not include the operations of the HRA of Morrison County component unit because the component unit is legally separate from the primary government, and because it expended less than \$750,000 of federal awards for the year ended December 31, 2021, it was not subject to Uniform Guidance audit requirements.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Morrison County's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Morrison County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Morrison County's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with auditing standards generally accepted in the United States of America, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit;
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Morrison County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances; and

obtain an understanding of Morrison County's internal control over compliance relevant to
the audit in order to design audit procedures that are appropriate in the circumstances and to
test and report on internal control over compliance in accordance with the Uniform Guidance,
but not for the purpose of expressing an opinion on the effectiveness of Morrison County's
internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit, we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

/s/Julie Blaha

/s/Dianne Syverson

JULIE BLAHA STATE AUDITOR DIANNE SYVERSON, CPA DEPUTY STATE AUDITOR

August 22, 2022

SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2021

I. SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: **Unmodified**

Internal control over financial reporting:

- Material weaknesses identified? **No**
- Significant deficiencies identified? Yes

Noncompliance material to the financial statements noted? No

Federal Awards

Internal control over the major program:

- Material weaknesses identified? No
- Significant deficiencies identified? None reported

Type of auditor's report issued on compliance for the major federal program: Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? **No**

The major federal program is:

Assistance
Listing Number Name
93.778

Name of Federal Program or Cluster

Medicaid Cluster

The threshold for distinguishing between Types A and B programs was \$750,000.

Morrison County qualified as a low-risk auditee? Yes

SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2021

II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

2021-001 Departmental Internal Accounting Control

Prior Year Finding Number: 2020-001

Repeat Finding Since: 1996

Type of Finding: Internal Control Over Financial Reporting

Severity of Deficiency: Significant deficiency

Criteria: A good system of internal control provides for an adequate segregation of duties so that no one individual handles a transaction from its inception to completion.

Condition: Several County departments that collect fees lack proper segregation of duties, including the Attorney, Land Services, Sheriff, and Extension Departments. These departments generally have one staff person who is responsible for billing, collecting, recording, and depositing receipts, as well as reconciling bank accounts.

Context: Due to the limited number of office personnel within the County, segregation of the accounting functions necessary to ensure adequate internal accounting control is not possible. This is not unusual in operations the size of Morrison County; however, the County's management should constantly be aware of this condition and realize that concentration of duties and responsibilities in a limited number of individuals is not desirable from an accounting point of view.

Effect: Inadequate segregation of duties could adversely affect the County's ability to detect misstatements in amounts that would be material in relation to the financial statements in a timely period by employees in the normal course of performing their assigned functions.

Cause: The County does not have the economic resources needed to hire additional qualified accounting staff in order to segregate duties in every department.

Recommendation: We recommend the County's elected officials and management be aware of the lack of segregation of the accounting functions and, where possible, implement oversight procedures to ensure that the internal control policies and procedures are being implemented by staff to the extent possible.

View of Responsible Official: Acknowledged

SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2021

III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS

None.



County Auditor-Treasurer CHELSEY ROBINSON

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REPRESENTATION OF MORRISON COUNTY LITTLE FALLS, MINNESOTA

CORRECTIVE ACTION PLAN FOR THE YEAR ENDED DECEMBER 31, 2021

Finding Number: 2021-001

Finding Title: Departmental Internal Accounting Control

Name of Contact Person Responsible for Corrective Action:

Chelsey Robinson, County Auditor-Treasurer

Corrective Action Planned:

Morrison County management is aware of this situation and will continue to periodically review its internal control procedures and modify its procedures as necessary to address any issues related to the lack of segregation of duties.

Anticipated Completion Date:

Management and departments are aware of and continue to monitor the situation. Due to limited staffing levels, the anticipated completion date is ongoing.

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REPRESENTATION OF MORRISON COUNTY LITTLE FALLS, MINNESOTA

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED DECEMBER 31, 2021

Finding Number: 2020-001

Year of Finding Origination: 1996 Finding Title: Segregation of Duties

Summary of Condition: Several County departments that collect fees lack proper segregation of duties, including the Attorney, Land Services, Public Health, Sheriff, and Extension Departments. These departments generally have one staff person who is responsible for billing, collecting, recording, and depositing receipts, as well as reconciling bank accounts.

Summary of Corrective Action Previously Reported: Morrison County management is aware of this situation and will continue to periodically review its internal control procedures and modify its procedures as necessary to address any issues related to the lack of segregation of duties.

Status: Not Corrected. The County's limited staff in many departments prevents complete segregation of duties. The County periodically reviews its internal control processes and implements compensating controls as needed to address the lack of segregation of duties. Please see Corrective Action Plan for further information.

Was correctiv	e action	taken	significantly	different the	an the action	ı previously	y reported?
Yes	No _	X					

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Finding Number: 2017-002

Year of Finding Origination: 2017

Finding Title: Procurement, Suspension, and Debarment Program: Medical Assistance Program (ALN 93.778)

Status: Fully Corrected. Corrective action was taken.

Summary of Condition: Neither of the two Small Purchase threshold vendors tested for compliance with federal regulations had sufficient documentation to meet the requirements of the history of procurement or full and open competition. Additionally, one of the two items tested had no documentation showing verification procedures had been performed to determine the vendor was not debarred or suspended or whether other exclusions existed.

Summary of Corrective Action Previously Reported: SHI International is the primary vendor used by the County to purchase computer hardware. When the County changes vendors, they look at the Minnesota IT Services website to see who has contracts with the State and will honor the pricing. Regarding En Pointe, the County has a three-year contract with them regarding Microsoft, which ends in 2020. Once that contract ends, the County is planning to switch to SHI.

As the County begins to update its contracts in 2020, language will be placed in contracts that are well-established indicating whether or not they were procured and if not, why. Morrison County Social Services and Public Health will follow the Morrison County procurement policy when developing contracts for new services or providers where a competitive process is required.

Was corrective	e action	taken significantly	different than	the action	previously re	ported?
Yes	No	X				

MORRISON COUNTY RURAL DEVELOPMENT FINANCE AUTHORITY

STATE OF MINNESOTA



Julie Blaha State Auditor Suite 500 525 Park Street Saint Paul, MN 55103

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

Board of Commissioners Morrison County Rural Development Finance Authority Little Falls, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Morrison County, Minnesota, which include as supplementary information, the financial statements of the Morrison County Rural Development Finance Authority (RDFA), a discretely presented component unit, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated August 22, 2022.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Morrison County RDFA's internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the RDFA's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the RDFA's internal control over financial reporting.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Morrison County RDFA's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

In connection with our audit, nothing came to our attention that caused us to believe that the Morrison County RDFA failed to comply with the provisions of the depositories of public funds and public investments, conflicts of interest, claims and disbursements, miscellaneous provisions, and tax increment financing sections of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the RDFA's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting, compliance, and the provisions of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions* and the results of that testing, and not to provide an opinion on the effectiveness of the RDFA's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the RDFA's internal control over financial reporting and compliance. Accordingly, this communication is not suitable for any other purpose.

/s/Julie Blaha

/s/Dianne Syverson

JULIE BLAHA STATE AUDITOR DIANNE SYVERSON, CPA DEPUTY STATE AUDITOR

August 22, 2022



County Auditor-Treasurer CHELSEY ROBINSON

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REPRESENTATION OF MORRISON COUNTY RURAL DEVELOPMENT FINANCE AUTHORITY LITTLE FALLS, MINNESOTA

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED DECEMBER 31, 2021

Finding Number: 2020-001

Year of Finding Origination: 2011 Finding Title: Segregation of Duties

Summary of Condition: The accounting functions over cash handling and receipting of the Morrison County Rural Development Finance Authority (RDFA) lack proper segregation of duties. The RDFA has one individual responsible for receipting, recording, and depositing receipts, as well as reconciling bank accounts. In addition, bank reconciliations are not reviewed by someone independent of the process in a timely manner.

Summary of Corrective Action Previously Reported: Management is aware of this situation and will continue to periodically review its internal control procedures and modify its procedures as necessary to address any issues related to the lack of segregation of duties.

Status:	Fully Cor	rected. Cor	rective	action was taken.
	Was corre	ective action	taken	significantly different than the action previously reported?
	Yes	No	X	

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