# STATE OF MINNESOTA

### Office of the State Auditor



# Rebecca Otto State Auditor

# DULUTH ENTERTAINMENT AND CONVENTION CENTER AUTHORITY (A COMPONENT UNIT OF THE CITY OF DULUTH)

YEARS ENDED DECEMBER 31, 2009 AND 2008

### **Description of the Office of the State Auditor**

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 160 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

**Government Information** - collects and analyzes financial information for cities, towns, counties, and special districts;

**Legal/Special Investigations** - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

**Pension** - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

**Tax Increment Financing** - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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Years Ended December 31, 2009 and 2008



Audit Practice Division Office of the State Auditor State of Minnesota



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### ORGANIZATION DECEMBER 31, 2009

	Term Expires
Directors	
John Arnold	June 30, 2012
Robert Eaton	January 3, 2011
Mark Emmel	June 30, 2012
Gregory Fox	January 3, 2011
Jim Laumeyer	June 30, 2010
Darlene Marshall	June 30, 2010
David McMillan	January 3, 2011
Debra Messer	January 3, 2011
Nick Patronas	June 30, 2012
Marsha Signorelli	June 30, 2010
Yvonne Prettner Solon	June 30, 2011
Officers	
President	
Mark Emmel	June 30, 2012
Vice President	
Robert Eaton	January 3, 2011
Treasurer (Duluth City Treasurer)	
Brian Hansen	Indefinite
Executive Director	
Daniel J. Russell	Indefinite







# STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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### INDEPENDENT AUDITOR'S REPORT

Mayor and City Council City of Duluth

Duluth Entertainment and Convention Center Authority Board

We have audited the accompanying basic financial statements of the Duluth Entertainment and Convention Center Authority, a component unit of the City of Duluth, as of and for the years ended December 31, 2009 and 2008, as listed in the table of contents. These financial statements are the responsibility of the Authority's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the Duluth Entertainment and Convention Center Authority as of December 31, 2009 and 2008, and the changes in its financial position and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

The Management's Discussion and Analysis and the other required supplementary information referred to in the table of contents are not required parts of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures to this information, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 26, 2010, on our consideration of the Duluth Entertainment and Convention Center Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

May 26, 2010





### MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2009 (Unaudited)

This section presents a narrative overview and analysis of the Duluth Entertainment and Convention Center Authority's financial condition and activities for the fiscal year ended December 31, 2009. This information should be read in conjunction with the financial statements.

### FINANCIAL HIGHLIGHTS

- In 2009, total net assets increased \$31.1 million, or 78.1 percent, over the course of the year's operations.
- Total operating revenue decreased \$1.3 million, or 16.4 percent, in 2009 compared to last year.
- Total operating expenses in 2009 decreased by \$0.5 million, or 4.7 percent, compared to 2008

### OVERVIEW OF ANNUAL FINANCIAL REPORT

The Management's Discussion and Analysis (MD&A) serves as an introduction to the financial statements. The MD&A represents management's examination and analysis of the Authority's financial condition and performance. Summary financial statement data, key financial and operational indicators used in the Authority's strategic plan, budget, and other management tools were used for this analysis.

The financial statements report information about the Authority using full accrual accounting methods as utilized by similar business activities in the private sector.

The financial statements include a statement of net assets; statement of revenues, expenses, and changes in net assets; statement of cash flows; and notes to the financial statements. The statement of net assets presents the financial position of the Authority on a full accrual, historical cost basis. The statement of net assets provides information about the nature and amount of resources and obligations at year-end. The statement of revenues, expenses, and changes in net assets presents the results of the business activities over the course of the fiscal year and information as to how the net assets changed during the year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. This statement also provides certain information about the Authority's recovery of its costs.

The statement of cash flows presents changes in cash and cash equivalents resulting from operating, noncapital financing, capital and related financing, and investing activities. This statement presents cash receipt and cash disbursement information without consideration of the earnings event, when an obligation arises, or depreciation of capital assets.

The notes to the financial statements provide required disclosures and other information essential to a full understanding of material data provided in the statements. The notes present information on the Authority's accounting policies, significant account balances and activities, material risks, obligations, commitments, contingencies, and subsequent events, if any.

The financial statements were prepared by the Authority's staff from the detailed books and records of the Authority. The financial statements were audited and adjusted, if material, during the independent external audit process.

#### SUMMARY OF ORGANIZATION AND BUSINESS

On April 22, 1963, the Minnesota State Legislature approved the Laws, 1963, Chapter 305, creating the Duluth Arena-Auditorium Board (the "Board"). The Board consisted of seven Directors. The Board, according to Section 5, Subdivision 2, is conferred the power and duty to contract for and superintend the erection, construction, equipping, and furnishing of such arena-auditorium and to administer, promote, control, direct, manage, and operate such arena-auditorium as a municipal facility. Legislation in 1985 renamed the Board the Duluth State Convention Center Administrative Board. In addition, the legislation added four Board members to be appointed by the Governor. In 1998, legislation again changed the name to the Duluth Entertainment and Convention Center Authority (the Authority).

The Authority's mission statement, as defined by the Board of Directors, is committed to provide a multi-dimensional entertainment and convention facility with high quality integrated support services that will maximize the economic and social benefit to our business community, our investors, our clients, and our customers. The method used to accomplish the mission will always revolve around: providing a consistently high level of customer service; operating in a fiscally responsible manner; always recognizing our obligations as a public entity; providing a well-maintained facility that is a source of pride for the community; insisting on excellence in all aspects of Duluth Entertainment and Convention Center operations, including safety of the public and employees; broad public access to facility and events; and partnership with community businesses.

The Authority does not have taxing power. Operations are funded from customer revenues. Customer revenues, together with City tourism taxes, City of Duluth contributions, and State of Minnesota grants, fund the acquisition and construction of capital assets.

#### FINANCIAL ANALYSIS

The following comparative condensed financial statements and other selected information serve as the key financial data and indicators for management, monitoring, and planning. Comments regarding budget-to-actual variances and year-to-year variances are included in each section by the name of the statement or account.

### Condensed Statement of Net Assets (000s)

					Dollar Increase	Change (Decrea	
	 2009	 2008	 2007	200	08 to 2009	200	7 to 2008
Assets							
Current and other assets Capital assets	\$ 7,174 72,918	\$ 4,134 42,164	\$ 1,459 39,125	\$	3,040 30,754	\$	2,675 3,039
Total Assets	\$ 80,092	\$ 46,298	\$ 40,584	\$	33,794	\$	5,714
Liabilities Current liabilities Long-term liabilities	\$ 7,305 1,865	\$ 3,996 2,479	\$ 1,682 3,888	\$	3,309 (614)	\$	2,314 (1,409)
Total Liabilities	\$ 9,170	\$ 6,475	\$ 5,570	\$	2,695	\$	905
Net Assets Invested in capital assets Restricted Unrestricted	\$ 70,759 87 76	\$ 39,275 86 462	\$ 34,694 88 232	\$	31,484 1 (386)	\$	4,581 (2) 230
Total Net Assets	\$ 70,922	\$ 39,823	\$ 35,014	\$	31,099	\$	4,809

In 2009, net assets increased \$31.1 million to \$70.9 million, up from \$39.8 million in 2008. The increase in net assets was due to capital contributions. In 2008, net assets increased \$4.8 million to \$39.8 million, up from \$35.0 million in 2007. The 2008 increase in net assets was also due to capital contributions.

# Condensed Statement of Revenues, Expenses, and Changes in Net Assets $(000s)\,$

							Change	
						Increase (		
	 2009	 2008		2007	200	08 to 2009	2007	to 2008
Operating revenues Nonoperating revenues	\$ 6,684 975	\$ 7,999 1,016	\$	7,265 981	\$	(1,315) (41)	\$	734 35
Total Revenues	\$ 7,659	\$ 9,015	\$	8,246	\$	(1,356)	\$	769
Operating expenses Interest expense Amortization of bond issuance	\$ 9,070 222	\$ 9,521 303	\$	8,978 303	\$	(451) (81)	\$	543
costs Loss on sale of assets	 2 1,697	 3		4 19		(1) 1,697		(1) (19)
Total Expenses	\$ 10,991	\$ 9,827	\$	9,304	\$	1,164	\$	523
Excess of Revenues Over (Under) Expenses	\$ (3,332)	\$ (812)	\$	(1,058)	\$	(2,520)	\$	246
Capital contributions	34,431	 5,621	-	767		28,810		4,854
Change in Net Assets	\$ 31,099	\$ 4,809	\$	(291)	\$	26,290	\$	5,100
Net Assets - January 1	 39,823	 35,014		35,305		4,809		(291)
Net Assets - December 31	\$ 70,922	\$ 39,823	\$	35,014	\$	31,099	\$	4,809

# Comparison with Budget (000s)

	 2009 Actual	1	2009 Budget	ariance with Budget	Percent Change (%)
Operating revenues Nonoperating revenues	\$ 6,684 975	\$	7,493 1,018	\$ (809) (43)	(10.8) (4.2)
Total Revenues	\$ 7,659	\$	8,511	\$ (852)	(10.0)
Operating expenses Interest expense Amortization of bond issuance costs Loss on sale of assets	\$ 9,070 222 2 1,697	\$	9,669 222 2	\$ (599) - - 1,697	(6.2) - 100.0
Total Expenses	\$ 10,991	\$	9,893	\$ 1,098	11.1
Excess of Revenues Over (Under) Expenses	\$ (3,332)	\$	(1,382)	\$ (1,950)	141.1
Capital contributions	34,431		-	34,431	100.0
Net Assets - January 1	 39,823		39,823	 	-
Net Assets - December 31	\$ 70,922	\$	38,441	\$ 32,481	84.5

#### Revenues

The Authority's operating revenues decreased \$1,314,000 to \$6.7 million in 2009 due to a decrease in conventions and special events leading to less space rental, equipment rental, and food sales. In addition, parking revenue was down due to ramp and arena construction, limiting the number of parking spaces for most of the year. Nonoperating revenues were down \$42,000 compared to last year due to a decrease in hotel/motel tax revenue.

### **Expenses**

The Authority's operating expenses decreased \$452,000 to \$9.1 million in 2009 due to a decrease in catering supplies and food, employee fringe benefits, and promotion costs.

### **Budgetary Highlights**

Operating revenues were less than budget by \$809,000 in 2009 due to fewer weddings and shows than forecasted plus, due to the economy, conventions scaled back on food and services. Operating expenses were \$599,000 under budget in 2009 mainly due to food and catering supplies expenses. Under budget sales require less catering food and supplies.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

### **Capital Assets**

### Capital Assets (000s)

	2009	 2008	Dollar Change	Percent Change (%)
Land	\$ 906	\$ 906	\$ -	_
Land improvements	303	303	-	-
Buildings and structures	67,153	62,065	5,088	8.2
Equipment	8,289	8,032	257	3.2
Work in progress	 31,252	 4,873	26,379	541.3
Subtotal	\$ 107,903	\$ 76,179	\$ 31,724	41.6
Less: accumulated depreciation	 (34,985)	(34,015)	(970)	2.9
Net Capital Assets	\$ 72,918	\$ 42,164	\$ 30,754	72.9

By the end of 2009, the Authority had invested \$107.9 million in capital assets. The \$31.2 million work in progress during the past year was due to arena expansion design and engineering (\$5.1 million) and arena construction (\$26.1 million). For more information, see Note 2.C. to the financial statements.

#### **Debt Administration**

**Debt** (000s)

	 2009	 2008	Dollar Thange	Percent Change (%)
Locker room lease Omnimax bonds	\$ 811 1,515	\$ 919 2,225	\$ (108) (710)	(11.8) (31.9)
Total Debt	\$ 2,326	\$ 3,144	\$ (818)	(26.0)

As of December 31, 2009, the Authority's outstanding debt decreased \$0.8 million, or 26.0 percent, compared to December 31, 2008. No additional debt was incurred during the year. For additional information, see Notes 2.J. and 2.K. to the financial statements.

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

Many factors were considered when completing the budget for 2010. Convention business in 2010 will be better than 2009. An increase in revenue is projected for 2010 compared to 2009 revenues mainly due to an increase in convention services and in parking due to the new ramp. Rent and building services prices for 2010 were established in 2006 and included a minimal increase for some goods and services. New catering prices will be in effect in January 2010, and some concessions prices were increased in October 2009. Operating expenses in 2010 are generally projected to stay the same as the 2009 budget and increase modestly compared to 2009 expenses. Cost increases are budgeted for payroll, electricity, food, and catering services.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the Authority's finances and to demonstrate the Authority's accountability for the money it receives. If you have any questions about this report, or need additional financial information, contact the Finance Director, Duluth Entertainment and Convention Center Authority, 350 Harbor Drive, Duluth, Minnesota 55802.





EXHIBIT A

### COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2009 AND 2008

		2009	 2008
<u>Assets</u>			
Current assets			
Cash and cash equivalents	\$	733,123	\$ 745,275
Accounts receivable		214,134	464,310
Due from City of Duluth		100,977	110,950
Inventory		117,826	136,887
Prepaid items		27,955	19,119
Total current assets	\$	1,194,015	\$ 1,476,541
Restricted current assets			
Assets restricted for customers' deposits			
Cash and cash equivalents	\$	338,542	\$ 224,569
Accounts receivable		9,149	6,041
Assets restricted for employee flexible benefits			
Cash and cash equivalents		1,708	1,655
Assets restricted for construction			
Due from City of Duluth		2,821,221	-
Due from State of Minnesota		2,720,481	2,334,561
Total restricted current assets	\$	5,891,101	\$ 2,566,826
Total current assets	<u>\$</u>	7,085,116	\$ 4,043,367
Noncurrent assets			
Restricted debt service - assets held by trustee			
Lease financing escrow account	\$	86,495	\$ 86,245
Bond issuance costs		2,256	 4,534
Total noncurrent assets, other than capital assets	\$	88,751	\$ 90,779
Capital assets			
Not depreciated	\$	32,158,335	\$ 5,778,276
Depreciated		75,745,335	70,400,403
Less: allowance for depreciation		(34,985,303)	(34,015,167)
Total capital assets - net of accumulated depreciation	\$	72,918,367	\$ 42,163,512
Total noncurrent assets	\$	73,007,118	\$ 42,254,291
Total Assets	\$	80,092,234	\$ 46,297,658

EXHIBIT A (Continued)

### COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2009 AND 2008

				2008
<u>Liabilities</u>				
Current liabilities				
Accounts payable	\$	186,736	\$	222,646
Salaries payable		70,370		66,324
Compensated absences payable - current		110,047		106,661
Due to City of Duluth		25,000		24,300
Accrued interest payable		19,444		23,703
Deferred revenue		184,503		168,961
General obligation revenue bonds payable - current		740,000		710,000
Capital leases payable - current		113,914		108,161
Total current liabilities	\$	1,450,014	\$	1,430,756
Current liabilities payable from restricted assets				
Customer deposits	\$	347,691	\$	230,610
Employee flexible benefits plan payable		1,708	·	1,655
Contracts payable		5,505,699		537,882
Due to City of Duluth		-		1,794,916
Total current liabilities payable from restricted assets	\$	5,855,098	\$	2,565,063
Total current liabilities	\$	7,305,112	\$	3,995,819
Noncurrent liabilities				
Compensated absences payable - long-term	\$	74,944	\$	70,655
General obligation revenue bonds payable - long-term		775,000		1,515,000
Less: unamortized discount		(2,302)		(4,603)
Less: deferred amount on refunding		(164,309)		(250,061)
Capital leases payable - long-term		696,795		810,709
Net other postemployment benefits liability		485,112		337,451
Total noncurrent liabilities	\$	1,865,240	\$	2,479,151
Total Liabilities	\$	9,170,352	\$	6,474,970
Net Assets				
Invested in conital assets, not of related debt	¢	70 750 260	¢	20 274 206
Invested in capital assets - net of related debt Restricted for debt service	\$	70,759,269	\$	39,274,306
Unrestricted  Unrestricted		86,495 76,118		86,245 462,137
Total Net Assets	\$	70,921,882	\$	39,822,688

EXHIBIT B

### COMPARATIVE STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS FOR THE YEARS ENDED DECEMBER 31, 2009 AND 2008

		2009	 2008
Operating Revenues			
Sales	\$	2,688,511	\$ 3,403,772
Charges for services		3,757,377	4,326,909
Miscellaneous		238,567	 268,152
<b>Total Operating Revenues</b>	<u>\$</u>	6,684,455	\$ 7,998,833
Operating Expenses			
Personal services	\$	4,106,878	\$ 4,170,461
Supplies and services		1,284,098	1,582,611
Utilities		807,640	844,452
Other services and charges		1,001,737	1,079,457
Depreciation		1,869,031	 1,843,829
<b>Total Operating Expenses</b>	<u>\$</u>	9,069,384	\$ 9,520,810
Operating Income (Loss)	<u>\$</u>	(2,384,929)	\$ (1,521,977)
Nonoperating Revenues (Expenses)			
Interest income	\$	11,199	\$ 13,612
Hotel/motel tax revenue		963,617	1,002,415
Interest expense		(222,108)	(302,575)
Amortization of bond issuance costs		(2,278)	(3,000)
Loss on sale of capital assets		(1,697,162)	 <u> </u>
<b>Total Nonoperating Revenues (Expenses)</b>	<u>\$</u>	(946,732)	\$ 710,452
Income (Loss) Before Contributions	<u>\$</u>	(3,331,661)	\$ (811,525)
Capital Contributions			
Capital contributions from City of Duluth	\$	17,527,245	\$ 3,286,225
Capital contributions from State of Minnesota		16,903,610	 2,334,561
<b>Total Capital Contributions</b>	<u>\$</u>	34,430,855	\$ 5,620,786
Change in Net Assets	\$	31,099,194	\$ 4,809,261
Net Assets - January 1	_	39,822,688	35,013,427
Net Assets - December 31	<u>\$</u>	70,921,882	\$ 39,822,688

EXHIBIT C

### COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2009 AND 2008

		2009	 2008
Cash Flows from Operating Activities			
Cash received from customers	\$	6,825,579	\$ 7,643,795
Payments to suppliers		(3,118,461)	(3,506,290)
Payments to employees		(3,947,443)	(4,001,550)
Other operating revenues		238,567	 268,152
Net cash provided by (used in) operating activities	<u></u> \$	(1,758)	\$ 404,107
Cash Flows from Noncapital Financing Activities			
City of Duluth hotel/motel taxes	\$	973,590	\$ 1,000,808
Cash Flows from Capital and Related Financing Activities			
Proceeds from the sale of capital assets	\$	105,120	\$ -
Cash received from City of Duluth for capital improvements		12,911,108	5,081,141
Cash received from State of Minnesota for capital improvements		16,517,690	-
Payment received from lease escrow account		-	3,148
Principal paid on lease purchases		(108,161)	(945,699)
Interest paid on lease purchases		(46,839)	(112,324)
Principal paid on bonds payable		(710,000)	(685,000)
Interest paid on bonds payable		(91,475)	(118,875)
Acquisition or construction of capital assets		(29,458,350)	 (4,344,968)
Net cash provided by (used in) capital and related			
financing activities	\$	(880,907)	\$ (1,122,577)
Cash Flows from Investing Activities			
Interest on investments	\$	10,949	\$ 12,604
Net Increase (Decrease) in Cash and Cash Equivalents	\$	101,874	\$ 294,942
Cash and Cash Equivalents - January 1		971,499	 676,557
Cash and Cash Equivalents - December 31	<u>\$</u>	1,073,373	\$ 971,499

EXHIBIT C (Continued)

### COMPARATIVE STATEMENT OF CASH FLOWS YEARS ENDED DECEMBER 31, 2009 AND 2008

		2009	 2008
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities			
Operating income (loss)	\$	(2,384,929)	\$ (1,521,977)
Adjustments to reconcile operating income (loss) to net			
cash provided by (used in) operating activities			
Depreciation		1,869,031	1,843,829
(Increase) decrease in accounts receivable		247,068	(71,340
(Increase) decrease in inventories		19,061	19,437
(Increase) decrease in prepaid items		(8,836)	2,344
Increase (decrease) in payables		124,171	146,779
Increase (decrease) in deferred revenue		15,542	(19,270
Increase (decrease) in employee flexible benefits plan deposits		53	581
Increase (decrease) in customer deposits		117,081	 3,724
Net Cash Provided by (Used in) Operating Activities	<u>\$</u>	(1,758)	\$ 404,107
Noncash Investing, Capital, and Financing Activities			
Interest earned on the debt service reserve account	\$	250	\$ 1,008



### NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2009

### 1. Summary of Significant Accounting Policies

The Duluth Entertainment and Convention Center Authority was created by Minn. Laws 1963, ch. 305; Minn. Laws 1985, 1st Spec. Sess., ch. 15, § 36, as amended; and by Minn. Laws 1998, ch. 404, § 61. The Authority has the power to contract, administer, promote, control, direct, manage, and operate the Duluth Entertainment and Convention Center for the City of Duluth and the State of Minnesota. The Authority consists of seven Directors appointed by the Mayor of the City of Duluth and approved by resolution of the City Council and four Directors appointed by the Governor of Minnesota.

The accounting policies of the Authority conform to generally accepted accounting principles.

### A. Financial Reporting Entity

For financial reporting purposes, a reporting entity includes all funds, organizations, agencies, boards, commissions, and authorities for which it is financially accountable and other organizations for which the nature and significance of their relationship with it are such that exclusion would cause its financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the reporting entity to impose its will on that organization, or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the reporting entity.

As required by generally accepted accounting principles, these financial statements present the Duluth Entertainment and Convention Center Authority, a component unit of the City of Duluth. The Authority is included in the City of Duluth's reporting entity because of the significance of its operational or financial relationships with the City.

### 1. Summary of Significant Accounting Policies (Continued)

### B. Basis of Presentation

The accounts of the Duluth Entertainment and Convention Center Authority are presented as an enterprise fund. Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises--where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

### C. Basis of Accounting

Accounting records are maintained on the accrual basis, under which revenues are recorded when earned and expenses are recorded when liabilities are incurred.

Pursuant to GASB Statement 20, the Authority has elected not to apply accounting standards issued by the Financial Accounting Standards Board after November 30, 1989.

### D. Budget and Budgetary Accounting

Budgetary control is maintained through an annual budget adopted by the Duluth Entertainment and Convention Center Authority. The budget is prepared on the accrual basis of accounting.

### E. Cash and Cash Equivalents

Cash and cash equivalents consist of cash and investments held by the Treasurer of the City of Duluth. Investments are stated at fair value, and investment revenue is recorded as it is earned. For purposes of the statement of cash flows, all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased are considered to be cash equivalents. The lease financing escrow account is not considered to be a cash equivalent because the Authority cannot withdraw from this account at any time without penalty.

### F. <u>Inventories of Merchandise for Resale</u>

Inventories are priced at the lower of cost or market value on a first-in, first-out basis.

### 1. Summary of Significant Accounting Policies (Continued)

### G. <u>Capital Assets</u>

All capital assets are valued at historical or estimated historical cost. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Net interest costs on funds borrowed to finance construction of capital assets in proprietary funds are capitalized during the construction period and amortized over the life of the related asset.

### H. Depreciation

Depreciation of capital assets is determined using the straight-line method. The estimated useful lives of the assets are 40 years for buildings and structures, 20 years for improvements, and 3 to 20 years for equipment.

### I. Restricted Assets

Restricted assets consist of promoter-escrowed funds, the employee flexible benefits plan account, construction funds, and assets held by a trustee. Promoter-escrowed funds consist of cash and receivables escrowed on behalf of various promoters related to advance ticket sales for upcoming events. The employee flexible spending plan account consists of amounts withheld from employees pursuant to Internal Revenue Service regulations designated for reimbursement to employees for specific plan expenses. Restricted construction funds consist of receivables from the State of Minnesota and the City of Duluth for construction of the new arena. Assets held by the trustee consist of cash held pursuant to a reserve requirement of a lease agreement as described in Note 2.J.

When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, it is the Authority's policy to use restricted resources first.

### 1. <u>Summary of Significant Accounting Policies</u> (Continued)

### J. Deferred Revenue

Deferred revenue represents advance deposits to reserve Authority facilities for future events, proceeds from the sale of gift certificates for the Omnimax Theater that have not been redeemed as of year-end, and lease revenues that have not been earned as of year-end.

### K. Operating Revenues

Operating revenues, such as sales and charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or incidental activities.

### L. <u>Use of Estimates</u>

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### M. Trade-Offs

The Authority exchanges scoreboard advertising, attraction admissions, building rent, and other services for other non-monetary assets or services such as radio, television, or print advertising. The value of the services exchanged are debited to the appropriate expense accounts and credited to the appropriate revenue accounts.

### 2. Detailed Notes

### A. Deposits and Investments

The City of Duluth Treasurer is designated by Minn. Laws 1963, ch. 305, as the Treasurer of the Authority. The City Treasurer is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to deposit the Authority's cash and to invest in certificates of deposit in financial institutions designated by the Duluth City Council. Minnesota statutes require that all of the Authority's deposits be covered by insurance, surety bond, or collateral.

The types of investment securities available to the City of Duluth Treasurer are authorized by Minn. Stat. §§ 118A.04 and 118A.05.

Additional disclosures required by GASB Statement No. 40, *Deposit and Investment Risk Disclosures*, are disclosed on an entity-wide basis in the City of Duluth's Comprehensive Annual Financial Report. The Authority is a component unit of the City of Duluth.

The following is a summary of the Authority's cash and investments at December 31, 2009 and 2008:

	2009			2008		
Current assets						
City of Duluth pooled cash account	\$	281,146		\$	193,298	
Checking account - ticket office		7,000			7,000	
Checking account - employee flexible benefits plan		7,372			7,372	
Savings account - operating reserve		400,000			500,000	
Petty cash and change funds	37,605				37,605	
			•			
Total current assets	\$	733,123		\$	745,275	
Restricted current assets						
Ticket office customer deposits - checking	\$	316,610		\$	206,347	
Ticket office customer deposits - savings		13,032			13,022	
Ticket office change fund		8,900			5,200	
Employee flexible benefits plan - checking		1,708			1,655	
		_				
Total restricted current assets	\$	340,250		\$	226,224	
Restricted noncurrent assets						
Lease reserve - savings escrow	\$	86,495		\$	86,245	
					·	
Total	\$	1,159,868		\$	1,057,744	

### 2. <u>Detailed Notes</u> (Continued)

### B. <u>Due From City of Duluth</u>

Amounts due from the City of Duluth at December 31, 2009 and 2008, are as follows:

	 2009	 2008		
Current Hotel/motel tax	 100,977	\$ 110,950		
Restricted current Construction	\$ 2,821,221	\$ -		

### C. Capital Assets

A summary of the changes in the capital asset accounts for the years ended December 31, 2009 and 2008, follows:

	 Balance January 1, 2009	 Increase	]	Decrease		Reclassification		Balance December 31, 2009	
Capital assets not depreciated Land Construction in progress	\$ 905,601 4,872,675	\$ 33,681,226	\$	<u>-</u>	\$	(7,301,167)	\$	905,601 31,252,734	
Total capital assets not depreciated	\$ 5,778,276	\$ 33,681,226	\$		\$	(7,301,167)	\$	32,158,335	
Capital assets depreciated Land improvements Buildings Equipment	\$ 302,957 62,065,457 8,031,989	\$ 424,716 320,225	\$	2,536,373 164,803	\$	7,199,061 102,106	\$	302,957 67,152,861 8,289,517	
Total capital assets depreciated	\$ 70,400,403	\$ 744,941	\$	2,701,176	\$	7,301,167	\$	75,745,335	
Less: accumulated depreciation for Land improvements Buildings Equipment	\$ 302,957 27,842,110 5,870,100	\$ 1,632,638 236,393	\$	- 760,787 138,108	\$	- - -	\$	302,957 28,713,961 5,968,385	
Total accumulated depreciation	\$ 34,015,167	\$ 1,869,031	\$	898,895	\$		\$	34,985,303	
Total capital assets depreciated, net	\$ 36,385,236	\$ (1,124,090)	\$	1,802,281	\$	7,301,167	\$	40,760,032	
Capital Assets, Net	\$ 42,163,512	\$ 32,557,136	\$	1,802,281	\$		\$	72,918,367	

#### 2. <u>Detailed Notes</u>

#### C. Capital Assets (Continued)

	Balance January 1, 2008		Increase		Decrease		Balance December 31, 2008	
Capital assets not depreciated Land Construction in progress	\$	905,601 62,200	\$	4,810,475	\$	- -	\$	905,601 4,872,675
Total capital assets not depreciated	\$	967,801	\$	4,810,475	\$	-	\$	5,778,276
Capital assets depreciated Land improvements Buildings Equipment	\$	302,957 62,065,457 7,959,614	\$	72,375	\$	- - -	\$	302,957 62,065,457 8,031,989
Total capital assets depreciated	\$	70,328,028	\$	72,375	\$		\$	70,400,403
Less: accumulated depreciation for Land improvements Buildings Equipment	\$	302,957 26,211,922 5,656,459	\$	1,630,188 213,641	\$	- - -	\$	302,957 27,842,110 5,870,100
Total accumulated depreciation	\$	32,171,338	\$	1,843,829	\$	-	\$	34,015,167
Total capital assets depreciated, net	\$	38,156,690	\$	(1,771,454)	\$	-	\$	36,385,236
Capital Assets, Net	\$	39,124,491	\$	3,039,021	\$	-	\$	42,163,512

#### D. Risk Management

The Authority is exposed to various risks of loss related to torts; injuries to employees; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years. There were no significant reductions in insurance coverage from the previous year. The Authority retains the risk of loss for the first \$10,000 per occurrence.

Permanent employees are eligible to participate in the City of Duluth Group Health Internal Service Fund operated by the City of Duluth for the benefit of governmental units of the City. The Authority pays an annual premium for health and dental insurance coverage.

#### 2. Detailed Notes (Continued)

#### E. Pension Plans

#### 1. Plan Description

All full-time and certain part-time employees of the Duluth Entertainment and Convention Center Authority are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the Public Employees Retirement Fund, which is a cost-sharing, multiple-employer retirement plan. The plan is established and administered in accordance with Minn. Stat. chs. 353 and 356.

Public Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security, and Basic Plan members are not. All new members must participate in the Coordinated Plan. No Authority employees belong to the Basic Plan.

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute and vest after three years of credited service. The defined retirement benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service.

Two methods are used to compute benefits for Coordinated Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years of service and 1.7 percent for each successive year. Using Method 2, the annuity accrual rate is 1.7 percent for Coordinated Plan members for each year of service.

For Public Employees Retirement Fund members whose annuity is calculated using Method 1, a full annuity is available when age plus years of service equal 90. Normal retirement age is 65 for members hired prior to July 1, 1989, and is the age for unreduced Social Security benefits capped at age 66 for Coordinated Plan members hired on or after July 1, 1989. A reduced retirement annuity is also available to eligible members seeking early retirement.

#### 2. Detailed Notes

#### E. Pension Plans

#### 1. <u>Plan Description</u> (Continued)

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

PERA issues a publicly available financial report that includes financial statements and required supplementary information for the Public Employees Retirement Fund. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

#### 2. Funding Policy

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. These statutes are established and amended by the State Legislature. The Authority makes annual contributions to the pension plans equal to the amount required by state statutes. Public Employees Retirement Fund Coordinated Plan members are required to contribute 6.0 percent of their annual covered salary.

The Authority is required to contribute the following percentages of annual covered payroll in 2009:

Public Employees Retirement Fund Coordinated Plan members

6.75%

The Authority's contributions for the years ending December 31, 2009, 2008, and 2007, for the Public Employees Retirement Fund were:

2009		 2008	 2007		
\$	174,749	\$ 165,886	\$ 146,996		

These contribution amounts are equal to the contractually required contributions for each year as set by state statute.

#### 2. Detailed Notes (Continued)

#### F. Postemployment Benefits

#### 1. Plan Description and Funding Policy

The Authority provides health insurance benefits for certain retired employees under a single-employer self-insured plan. Employees who retired between January 1, 1983, and January 1, 1995, and employees who were full-time employees prior to January 1, 1995, and retire from the Authority at or after age 62 with at least ten years of full-time service, are eligible to receive hospital/medical benefits to the same extent as active employees for the life of the retiree or surviving spouse. The Authority will pay 80 percent of the premium for these qualifying retirees. The benefits are provided through the City of Duluth's self-insurance plan. A separate report is not issued for the plan. The authority to provide this benefit is established in Minn. Stat. § 471.61, subd. 2a.

Active employees who retire from the Authority when eligible to receive a retirement benefit from PERA who do not qualify for the aforementioned benefits, and do not participate in any other health benefits program providing coverage similar to that herein described, will be eligible to continue coverage with respect to both themselves and their eligible dependents under the Authority's health benefits program. These retirees are required to pay 100 percent of the total premium cost. Since the premium is a blended rate determined on the entire active and retiree population, the retirees are receiving an implicit rate subsidy. As of December 31, 2009, 12 retirees were receiving health benefits from the Authority's health plan.

The Authority's employment contract with the Executive Director provides for continuing family health insurance coverage for a period of 24 months following the termination of his employment contract. The Authority will provide this benefit.

The cost of other postemployment benefits is funded on a "pay-as-you-go" method.

#### 2. Detailed Notes

#### F. <u>Postemployment Benefits</u> (Continued)

#### 2. Annual OPEB Cost and Net OPEB Obligation

The Authority's annual other postemployment benefits (OPEB) cost is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the Authority's annual OPEB cost for 2009, the amount actually contributed to the plan, and changes in the Authority's net OPEB obligation:

Annual required contribution (ARC) Interest on net OPEB obligation	\$ 276,131 15,185
Adjustment to ARC	 (20,423)
Annual OPEB cost Contributions during the year	\$ 270,893 (123,232)
Increase in net OPEB obligation Net OPEB, Beginning of Year	\$ 147,661 337,451
Net OPEB, End of Year	\$ 485,112

The Authority's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2009, 2008, and 2007 were as follows:

	2009		 2008	2007		
Percentage of Annual OPEB Cost Contributed		45.49%	41.91%		37.82%	
Annual OPEB cost Employer contributions	\$	270,893 123,232	\$ 276,532 115,906	\$	284,355 107,530	
Net Increase in Net OPEB Obligation	\$	147,661	\$ 160,626	\$	176,825	

#### 2. Detailed Notes

#### F. Postemployment Benefits (Continued)

#### 3. Funding Status and Funding Progress

The actuarial accrued liability for benefits at June 1, 2007, the most recent actuarial valuation date, is \$3,709,014. The Authority currently has no assets that have been irrevocably deposited in a trust for future health benefits, thus the entire amount is unfunded. The covered payroll (annual payroll of active employees covered by the plan) is \$1,456,880. The ratio of the unfunded actuarially accrued liabilities to covered payroll is 254.58 percent.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and health care cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation. The actuarial methods and assumptions used include techniques designed to reduce the effect of short-term volatility in actuarial accrued liabilities, consistent with the long-term perspective of the calculations.

In the June 1, 2007, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included a 4.5 percent discount rate, which is based on the estimated long-term investment yield on the general assets of the Authority. The annual health care cost trend rate is 10.0 percent initially, reduced incrementally to an ultimate rate of 5.0 percent after ten years. The unfunded actuarial accrued liability is being amortized as a level dollar amount over 30 years.

#### 2. <u>Detailed Notes</u> (Continued)

#### G. Compensated Absences

Full-time employees are granted from 10 to 25 days of vacation time per year depending on their years of service. Vacation earned during one year must be taken within the following year. The Executive Director is allowed to carry forward up to 50 days of vacation. Upon termination of employment, employees are compensated for the full value of all unused vacation pay. Part-time employees who work more than 1,000 hours in a calendar year will receive a personal day off (8 hours) for each 100 hours worked in excess of 1,000 hours. Unused vacation and personal leave earned as of December 31, 2009 and 2008, is estimated to be \$110,047 and \$106,661, respectively, and is recognized as a liability in the financial statements. The Executive Director's employment contract provides a benefit of six months of current salary upon termination. This has been accrued in the financial statements in the amount of \$74,944 and \$70,655 as of December 31, 2009 and 2008, respectively. Sick leave is earned at the rate of 1.5 days per month for full-time personnel. No more than 150 days may be carried over at the end of any year. Employees are not compensated for unused sick leave upon termination of employment.

The contingent liability for sick leave at December 31, 2009 and 2008, was estimated to be \$614,792 and \$581,002, respectively, and is not recognized as a liability in the financial statements.

#### H. Deferred Revenue

Deferred revenue consists of the following:

	2009	2008
Advance deposits for future events	\$ 122,2	04 \$ 99,459
Gift certificates	56,5	47 55,184
Deferred lease revenue	5,7	52 14,318
Total	\$ 184,5	03 \$ 168,961

#### 2. Detailed Notes (Continued)

#### I. Minimum Future Rents Receivable

On October 1, 1981, the Authority entered into a 30-year lease agreement with the Duluth Curling Club, Inc., to occupy a portion of the Pioneer Hall Clubrooms for a rental rate of \$1.14 per square foot per year, and the Pioneer Hall Annex Ice Arena for a rental rate of \$1.12 per square foot per six-month period. The rental rate increases or decreases annually by 65 percent of the change in the Consumer Price Index from July 1 to June 30 each year.

On August 15, 2002, the Authority entered into a nine-year lease with the Duluth Curling Club, Inc., to occupy additional locker room space, formerly occupied by the Duluth Chamber of Commerce, for \$7.80 per square foot annually. The rental rate increases or decreases annually by the percent change in the Consumer Price Index, not to exceed five percent in any one year.

On January 9, 2001, the Authority entered into an amended lease agreement with Duluth Superior Excursions for six years with two five-year options to renew. This agreement is for the lease of space and facilities. Rent is adjusted annually based on the percentage increase in the Consumer Price Index. In 2009, rent was \$53,249.

On March 20, 2001, the Authority entered into a lease agreement with the University of Minnesota for nine years to rent space and facilities for the men's and women's hockey programs. The annual rent ranges from \$224,646 in year one of the agreement to \$290,146 in year nine.

On April 13, 2004, the Authority entered into a lease agreement with Cinema Entertainment Corporation (CEC) for 20 years with two five-year options to renew. This agreement is for the lease of property on which CEC constructed a theater. The annual rent of \$175,000 will be increased by two percent each year in years 2 through 10 and three percent each year in years 11 through 20. In May 2007, Marcus Theatre Corporation purchased the Duluth 10 theater from CEC and is now responsible for the lease.

#### 2. Detailed Notes

#### I. Minimum Future Rents Receivable (Continued)

Minimum future rents on non-cancelable leases are:

2010	\$ 467,668
2011	309,293
2012	201,020
2013	205,040
2014	209,141
After 2014	 2,422,652
	_
Total	\$ 3,814,814

#### J. <u>Leases Payable</u>

In May 2001, the Authority entered into a lease agreement to finance improvements to the locker rooms used by University of Minnesota Duluth hockey teams. The lease agreement runs for 15 years, with interest at 5.25 percent and semi-annual payments of \$77,500. At lease expiration, the locker room improvements will become the Authority's property and, as such, they have been recorded as capital assets. At December 31, 2009, the locker room improvements are valued at \$1,534,313, with accumulated depreciation of \$613,725.

The lease agreement for the locker room improvements required the Authority to deposit \$77,500 into a reserve account to secure the lease purchase payments.

The present value of future minimum lease payments is shown below:

Year	Interest	Principal		
2010	\$ 41,086	\$	113,914	
2011	35,028		119,972	
2012	28,646		126,354	
2013	21,926		133,074	
2014	14,848		140,152	
2015 - 2016	8,170		177,243	
Total	\$ 149,704	\$	810,709	

#### 2. <u>Detailed Notes</u> (Continued)

#### K. Long-Term Debt

Outstanding bonds consist of \$6,970,000 General Obligation Refunding Revenue Bonds issued April 1, 2001, interest rates at 3.5 percent to 4.2 percent, interest payable June 1 and December 1.

The annual debt service requirements to maturity of the General Obligation Refunding Revenue Bonds as of December 31, 2009, are:

Year	Interest	Principal	Total
2010 2011	\$ 63,075 32,550	\$ 740,000 775,000	\$ 803,075 807,550
Total	\$ 95,625	\$ 1,515,000	\$ 1,610,625

The following is a schedule of long-term liability activity of the Duluth Entertainment and Convention Center Authority for the years ended December 31, 2009 and 2008.

	 Balance January 1, 2009	A	dditions	R	eductions	De	Balance ecember 31, 2009	ne Within ne Year
General obligation refunding revenue bonds Capital leases payable Compensated absences payable	\$ 2,225,000 918,870 177,316	\$	135,628	\$	710,000 108,161 127,953	\$	1,515,000 810,709 184,991	\$ 740,000 113,914 110,047
Total	\$ 3,321,186	\$	135,628	\$	946,114	\$	2,510,700	\$ 963,961
	 Balance January 1, 2008	A	dditions	R	eductions	De	Balance eccember 31, 2008	ne Within ne Year
General obligation refunding revenue bonds Capital leases payable Compensated absences payable	\$ 2,910,000 1,864,569 158,725	\$	131,786	\$	685,000 945,699 113,195	\$	2,225,000 918,870 177,316	\$ 710,000 108,161 106,661
Total	\$ 4,933,294	\$	131,786	\$	1,743,894	\$	3,321,186	\$ 924,822

#### 2. Detailed Notes (Continued)

#### L. Contract Commitments

In 2008, the Authority began design and construction work on a new arena and parking ramp project. As of December 31, 2009, the Authority had the following contract commitments with respect to this project:

Arena - design Arena - construction	\$ 435,120 31,677,791
Total Contract Commitments	\$ 32,112,911

#### M. Pledge Agreement with City of Duluth

The Authority is in the process of building a new arena and parking ramp. The total project is expected to cost \$78,285,000 and will be funded by a state grant of \$38,000,000 and city general obligation bond proceeds of \$40,285,000.

The Authority entered into a pledge agreement with the City of Duluth dated August 7, 2008, which requires the Authority to pledge \$461,000 per year of Authority revenues beginning in 2012 through the life of the bonds ending in 2034. The pledged revenues will be used in combination with City of Duluth 0.75 percent food and beverage taxes and University of Minnesota Duluth lease revenues to repay the principal and interest on the bonds.

#### N. Budget to Actual for 2009 and 2008

The Duluth Entertainment and Convention Center Authority adopts a budget to be approved by the Duluth City Council. A summary of the operating budgets for the years ended December 31, 2009 and 2008, follows.

#### 2. <u>Detailed Notes</u>

#### N. Budget to Actual for 2009 and 2008 (Continued)

				2009		
	Budget			Actual		Favorable Jnfavorable)
Operating Revenues Operating Expenses	\$	7,493,368 9,669,010	\$	6,684,455 9,069,384	\$	(808,913) 599,626
Operating Income (Loss)	\$	(2,175,642)	\$	(2,384,929)	\$	(209,287)
Nonoperating Revenues (Expenses)		794,213		(946,732)		(1,740,945)
Income (Loss) Before Contributions	\$	(1,381,429)	\$	(3,331,661)	\$	(1,950,232)
Capital contributions				34,430,855		34,430,855
Change in Net Assets	\$	(1,381,429)	\$	31,099,194	\$	32,480,623
				2008		
		Budget	Actual		J)	Favorable Jnfavorable)
Operating Revenues Operating Expenses	\$	7,733,375 9,371,306	\$	7,998,833 9,520,810	\$	265,458 (149,504)
Operating Income (Loss)	\$	(1,637,931)	\$	(1,521,977)	\$	115,954
Nonoperating Revenues (Expenses)		678,555		710,452		31,897
Income (Loss) Before Contributions	\$	(959,376)	\$	(811,525)	\$	147,851
Capital contributions				5,620,786		5,620,786
Change in Net Assets	\$	(959,376)	\$	4,809,261	\$	5,768,637





Schedule 1

#### SCHEDULE OF FUNDING PROGRESS OTHER POSTEMPLOYMENT BENEFITS PLAN DECEMBER 31, 2009

			Unfunded			
			Actuarial			UAAL as a
	Actuarial	Actuarial	Accrued			Percentage
Actuarial	Value of	Accrued	Liability	Funded	Covered	of Covered
Valuation	Assets	Liability	(UAAL)	Ratio	Payroll	Payroll
Date	(a)	(b)	(b - a)	(a/b)	(c)	((b - a)/c)
			·	·		
June 1, 2007	\$ -	\$ 3,709,014	\$ 3,709,014	0.00%	\$ 1,456,880	254.58%

#### Notes to Schedule of Funding Progress

The Duluth Entertainment and Convention Center Authority currently has no assets that have been irrevocably deposited in a trust for future health benefits. Therefore, the actuarial value of assets is zero.

The Authority implemented Governmental Accounting Standards Board Statement 45 in the fiscal year ended December 31, 2007. Information for prior years is not available.





Schedule 2

#### SCHEDULE OF FINDINGS AND RECOMMENDATIONS FOR THE YEAR ENDED DECEMBER 31, 2009

### FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### INTERNAL CONTROL

#### PREVIOUSLY REPORTED ITEM NOT RESOLVED

#### 08-1 Audit Adjustments

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements of the financial statements on a timely basis. Statement on Auditing Standards No. 115 defines a material weakness as a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis.

During our audit, we identified two adjustments that were material to the Duluth Entertainment and Convention Center Authority's financial statements. An audit adjustment was made to record contracts and retainages payable, and an audit adjustment was made to record additional receivables related to the construction contracts and retainages payable.

We recommend that Authority Finance Department staff review all construction contract invoices at year-end to determine that all contracts payable and related retainages payable have been properly accrued along with the receivables related to these payables.

#### Client's Response:

The Finance Director has updated the year end procedures to include a review of construction invoices to ensure all year end payables, retainages and receivables have been properly recorded.





## STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Mayor and City Council City of Duluth

Duluth Entertainment and Convention Center Authority Board

We have audited the basic financial statements of the Duluth Entertainment and Convention Center Authority, a component unit of the City of Duluth, as of and for the year ended December 31, 2009, and have issued our report thereon dated May 26, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Duluth Entertainment and Convention Center Authority's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses, and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material

weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Recommendations, we identified a deficiency in internal control over financial reporting that we consider to be a material weakness.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Recommendations as item 08-1 to be a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Duluth Entertainment and Convention Center Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Minnesota Legal Compliance

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minnesota Legal Compliance Audit Guide for Local Government*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The *Minnesota Legal Compliance Audit Guide for Local Government* contains six categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, and miscellaneous provisions. Our study included all of the listed categories.

The results of our tests indicate that, for the items tested, the Duluth Entertainment and Convention Center Authority complied with the material terms and conditions of applicable legal provisions.

The Duluth Entertainment and Convention Center Authority's written response to the internal control finding identified in our audit has been included in the Schedule of Findings and Recommendations. We did not audit the Authority's response and accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Duluth Entertainment and Convention Center Authority Board, Mayor and City Council of Duluth, the Authority's management, and others within the Duluth Entertainment and Convention Center Authority and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

May 26, 2010