STATE OF MINNESOTA

Office of the State Auditor



Rebecca Otto State Auditor

CITY OF MINNEAPOLIS
COMMUNITY PLANNING AND ECONOMIC
DEVELOPMENT DEPARTMENT
GENERAL AGENCY RESERVE FUND SYSTEM
MINNEAPOLIS, MINNESOTA

YEARS ENDED DECEMBER 31, 2010 AND 2009

Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 160 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

Government Information - collects and analyzes financial information for cities, towns, counties, and special districts;

Legal/Special Investigations - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

Pension - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

Tax Increment Financing - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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Years Ended December 31, 2010 and 2009



Audit Practice Division Office of the State Auditor State of Minnesota



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ORGANIZATION

City Co	uncil				
Ward 1	Kevin Reich				
Ward 2	Cam Gordon				
Ward 3	Diane Hofstede				
Ward 4	Barbara Johnson				
Ward 5	Don Samuels				
Ward 6	Robert Lilligren				
Ward 7	Lisa Goodman				
Ward 8	Elizabeth Glidden				
Ward 9	Gary Schiff				
Ward 10	Meg Tuthill				
Ward 11	John Quincy				
Ward 12	Sandy Colvin Roy				
Ward 13	Betsy Hodges				
City Council terms all expire December 31, 2013.					
Director					

Mike Christenson - Term is indefinite.







STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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INDEPENDENT AUDITOR'S REPORT

Mayor and Members of the City Council City of Minneapolis, Minnesota Community Planning and Economic Development Department

We have audited the basic financial statements of the General Agency Reserve Fund System of the City of Minneapolis Community Planning and Economic Development Department as of and for the years ended December 31, 2010 and 2009, as listed in the table of contents. These basic financial statements are the responsibility of the City of Minneapolis' management. Our responsibility is to express an opinion on these basic financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 2, the financial statements present only the General Agency Reserve Fund System and do not purport to, and do not, present fairly the financial position of the City of Minneapolis or its Community Planning and Economic Development Department as of December 31, 2010 and 2009, and the changes in their financial position and cash flows of their proprietary funds for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the General Agency Reserve Fund System of the City of Minneapolis Community Planning and Economic Development Department as of December 31, 2010 and 2009, and the changes in its financial position and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR

GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

April 25, 2011





EXHIBIT 1

COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2010 AND 2009

Investments			2010		
Cash and cash equivalents \$ 4,826,425 \$ 2,863,083 Common reserve account \$ 28,164,162 6,245,505 Debt service account 1,545,418 1,283,941 Construction funds 12,787,237 4,915 Other 79,703 222,951 Total cash and cash equivalents \$ 47,402,945 \$ 10,620,395 Investments Common reserve account \$ 841,740 \$ 841,740 Industrial development account 4,845,847 26,437,759 General agency reserve fund 1,298,583 1,211,014 Total investments \$ 6,986,170 \$ 28,490,513 Receivables \$ 50,138 \$ 108,513 Accrued interest \$ 50,138 \$ 108,513 Capitalized leases receivable from developers 3,535,000 2,590,000 Total receivables \$ 3,990,138 \$ 3,478,513 Total current assets \$ 58,379,253 \$ 42,589,421 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurren	Assets				
Common reserve account \$ 4,826,425 \$ 2,863,083 Industrial development account 28,164,162 6,245,505 Debt service account 1,545,418 1,233,941 Construction funds 12,787,237 4,915 Other 79,703 222,951 Total cash and cash equivalents \$ 47,402,945 \$ 10,620,395 Investments \$ 841,740 \$ 841,740 Industrial development account \$ 841,740 \$ 841,740 Industrial development account 4,845,847 26,437,759 General agency reserve fund 1,298,583 1,211,014 Total investments \$ 6,986,170 \$ 28,490,513 Receivables \$ 50,138 \$ 108,513 Capitalized leases receivable from developers 3,535,000 2,590,000 Capitalized notes receivable from developers \$ 3,990,138 \$ 3,478,513 Total current assets \$ 58,379,253 \$ 42,589,421 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763	Current assets				
Industrial development account 28,164,162 6,245,505 Debt service account 1,545,418 1,283,941 Construction funds 12,787,237 4,915 Other 79,703 222,951 Total cash and cash equivalents \$ 47,402,945 \$ 10,620,395 Investments \$ 841,740 \$ 841,740 Common reserve account \$ 841,740 \$ 841,740 Industrial development account 4,845,847 26,437,759 General agency reserve fund 1,298,583 1,211,014 Total investments \$ 6,986,170 \$ 28,490,513 Receivables \$ 50,138 \$ 108,513 Capitalized leases receivable from developers 3,535,000 2,590,000 Capitalized notes receivable from developers \$ 3,990,138 \$ 3,478,513 Total current assets \$ 58,379,253 \$ 42,589,421 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer -< 405,000					
Debt service account 1,545,418 1,283,941 Construction funds 12,787,237 4,915 Other 79,703 222,951 Total cash and cash equivalents \$ 47,402,945 \$ 10,620,395 Investments \$ 841,740 \$ 841,740 Common reserve account 4,845,847 26,437,759 General agency reserve fund 1,298,583 1,211,014 Total investments \$ 6,986,170 \$ 28,490,513 Receivables \$ 50,138 \$ 108,513 Accrued interest \$ 50,138 \$ 108,513 Capitalized leases receivable from developers 3,535,000 2,590,000 Capitalized notes receivable from developers 405,000 780,000 Total receivables \$ 3,990,138 \$ 3,478,513 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085		\$		\$	
Construction funds Other 12,787,237 79,703 4,915 222,951 Total cash and cash equivalents \$ 47,402,945 \$ 10,620,395 Investments \$ 841,740 \$ 841,740 Common reserve account Industrial development account Industrial development account Industrial development account Industrial development account Industrial Expression Industrial Industrial Expression Industrial I					
Other 79,703 222,951 Total cash and cash equivalents \$ 47,402,945 \$ 10,620,395 Investments \$ 841,740 \$ 841,740 Common reserve account \$ 841,740 \$ 841,740 Industrial development account 4,845,847 26,437,759 General agency reserve fund 1,298,583 1,211,014 Total investments \$ 6,986,170 \$ 28,490,513 Receivables \$ 50,138 \$ 108,513 Capitalized leases receivable from developers 3,535,000 2,590,000 Capitalized notes receivable from developers 405,000 780,000 Total receivables \$ 3,990,138 \$ 3,478,513 Total current assets \$ 58,379,253 \$ 42,589,421 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085					
Total cash and cash equivalents \$ 47,402,945 \$ 10,620,395 Investments Common reserve account \$ 841,740 \$ 841,740 Industrial development account 4,845,847 26,437,759 General agency reserve fund 1,298,583 1,211,014 Total investments \$ 6,986,170 \$ 28,490,513 Receivables \$ 50,138 \$ 108,513 Capitalized leases receivable from developers 3,535,000 2,590,000 Capitalized notes receivable from developers 405,000 780,000 Total receivables \$ 3,990,138 \$ 3,478,513 Total current assets \$ 58,379,253 \$ 42,589,421 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085					,
Investments	Other		79,703		222,951
Common reserve account \$ 841,740 \$ 841,740 Industrial development account 4,845,847 26,437,759 General agency reserve fund 1,298,583 1,211,014 Total investments \$ 6,986,170 \$ 28,490,513 Receivables \$ 50,138 \$ 108,513 Capitalized leases receivable from developers 3,535,000 2,590,000 Capitalized notes receivable from developers 405,000 780,000 Total receivables \$ 3,990,138 \$ 3,478,513 Noncurrent assets \$ 58,379,253 \$ 42,589,421 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085	Total cash and cash equivalents	\$	47,402,945	\$	10,620,395
Industrial development account 4,845,847 26,437,759 General agency reserve fund 1,298,583 1,211,014 Total investments \$ 6,986,170 \$ 28,490,513 Receivables \$ 50,138 \$ 108,513 Capitalized leases receivable from developers 3,535,000 2,590,000 Capitalized notes receivable from developers 405,000 780,000 Total receivables \$ 3,990,138 \$ 3,478,513 Noncurrent assets \$ 58,379,253 \$ 42,589,421 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085	Investments				
General agency reserve fund 1,298,583 1,211,014 Total investments \$ 6,986,170 \$ 28,490,513 Receivables \$ 50,138 \$ 108,513 Accrued interest \$ 50,138 \$ 108,513 Capitalized leases receivable from developers 3,535,000 2,590,000 Capitalized notes receivable from developers \$ 3,990,138 \$ 3,478,513 Total current assets \$ 58,379,253 \$ 42,589,421 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085	Common reserve account	\$	841,740	\$	841,740
Receivables \$ 50,138 \$ 108,513 Accrued interest \$ 50,138 \$ 108,513 Capitalized leases receivable from developers 3,535,000 2,590,000 Capitalized notes receivable from developers 405,000 780,000 Total receivables \$ 3,990,138 \$ 3,478,513 Total current assets \$ 58,379,253 \$ 42,589,421 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085	Industrial development account		4,845,847		26,437,759
Receivables Accrued interest \$ 50,138 \$ 108,513 Capitalized leases receivable from developers 3,535,000 2,590,000 Capitalized notes receivable from developers 405,000 780,000 Total receivables \$ 3,990,138 \$ 3,478,513 Noncurrent assets \$ 58,379,253 \$ 42,589,421 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085	General agency reserve fund		1,298,583		1,211,014
Accrued interest \$ 50,138 \$ 108,513 Capitalized leases receivable from developers 3,535,000 2,590,000 Capitalized notes receivable from developers 405,000 780,000 Total receivables \$ 3,990,138 \$ 3,478,513 Total current assets \$ 58,379,253 \$ 42,589,421 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085	Total investments	\$	6,986,170	\$	28,490,513
Capitalized leases receivable from developers 3,535,000 2,590,000 Capitalized notes receivable from developers 405,000 780,000 Total receivables \$ 3,990,138 \$ 3,478,513 Total current assets \$ 58,379,253 \$ 42,589,421 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085	Receivables				
Capitalized leases receivable from developers 3,535,000 2,590,000 Capitalized notes receivable from developers 405,000 780,000 Total receivables \$ 3,990,138 \$ 3,478,513 Total current assets \$ 58,379,253 \$ 42,589,421 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085	Accrued interest	\$	50,138	\$	108,513
Capitalized notes receivable from developers 405,000 780,000 Total receivables \$ 3,990,138 \$ 3,478,513 Total current assets \$ 58,379,253 \$ 42,589,421 Noncurrent assets \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085	Capitalized leases receivable from developers				2,590,000
Total current assets \$ 58,379,253 \$ 42,589,421			405,000		780,000
Noncurrent assets Receivables Capitalized leases \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085	Total receivables	\$	3,990,138	\$	3,478,513
Receivables \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085	Total current assets	\$	58,379,253	\$	42,589,421
Capitalized leases \$ 79,197,763 \$ 53,585,085 Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085	Noncurrent assets				
Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085	Receivables				
Notes receivable from developer - 405,000 Total noncurrent assets \$ 79,197,763 \$ 53,990,085	Capitalized leases	\$	79,197,763	\$	53,585,085
<u> </u>					405,000
Total Assets \$ 137,577,016 \$ 96,579,506	Total noncurrent assets	\$	79,197,763	\$	53,990,085
	Total Assets	<u>\$</u>	137,577,016	\$	96,579,506

EXHIBIT 1 (Continued)

COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2010 AND 2009

		2010		
<u>Liabilities</u>				
Current liabilities				
Bonds payable	\$	3,940,000	\$	3,370,000
Accounts payable		9,909		14,239
Accrued interest payable		439,215		270,687
Developer reserve deposits		5,668,165		3,704,823
Unearned revenue		860,495		760,839
Total current liabilities	\$	10,917,784	\$	8,120,588
Noncurrent liabilities				
Bonds payable		91,985,000		53,995,000
Total Liabilities	\$	102,902,784	\$	62,115,588
Net Assets				
Restricted for debt service	<u>\$</u>	34,674,232	\$	34,463,918

EXHIBIT 2

COMPARATIVE STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS FOR THE YEARS ENDED DECEMBER 31, 2010 AND 2009

		2010		
Operating Revenues				
Interest on capitalized leases and developer fees	\$	3,949,899	\$	3,394,208
Interest income		7,220,104		324,420
Increase (decrease) in fair value of investments		(6,933,446)		379,721
Administrative fees		317,324		270,318
Other revenues		235		6,591
Total Operating Revenues	<u></u> \$	4,554,116	\$	4,375,258
Operating Expenses				
Interest	\$	3,937,677	\$	3,401,627
Professional services and other expenses		276,357		283,005
Total Operating Expenses	\$	4,214,034	\$	3,684,632
Operating Income (Loss)	\$	340,082	\$	690,626
Transfers out		(129,768)		(680,042)
Change in Net Assets	\$	210,314	\$	10,584
Net Assets - January 1		34,463,918		34,453,334
Net Assets - December 31	<u>\$</u>	34,674,232	\$	34,463,918

EXHIBIT 3

COMPARATIVE STATEMENT OF CASH FLOWS FOR THE YEARS ENDED DECEMBER 31, 2010 AND 2009

		2010		2009
Cash Flows from Operating Activities				
Receipts from customers and users	\$	10,770,456	\$	7,429,649
Interest received from investments		7,278,479		-
Capitalized leases issued		(30,217,678)		-
Payments to suppliers		(280,687)		(297,380)
Net cash provided by (used in) operating activities	\$	(12,449,430)	\$	7,132,269
Cash Flows from Noncapital Financing Activities				
Proceeds from bond and note issued	\$	43,000,000	\$	-
Transfers to other funds		(129,768)		(680,042)
Principal paid on bonds and notes		(4,440,000)		(3,485,000)
Interest paid on bonds and notes		(3,769,149)		(3,417,437)
Net cash provided by (used in) noncapital financing activities	\$	34,661,083	\$	(7,582,479)
Cash Flows from Investing Activities				
Purchase of investments	\$	(1,544,630)	\$	(2,040,515)
Sale of investments		16,115,527		1,633,883
Net cash provided by (used in) investing activities	\$	14,570,897	\$	(406,632)
Net Increase (Decrease) in Cash and Cash Equivalents	\$	36,782,550	\$	(856,842)
Cash and Cash Equivalents - January 1		10,620,395		11,477,237
Cash and Cash Equivalents - December 31	\$	47,402,945	\$	10,620,395
Reconciliation of operating income (loss) to net cash provided				
by (used in) operating activities	ф	240.002	ф	(00 (2)
Operating Income (Loss)	\$	340,082	\$	690,626
Adjustments to reconcile operating income (loss) before operating				
transfers to net cash provided by (used in) operating activities		2 027 677		2 401 627
Interest expense		3,937,677		3,401,627
Decrease in fair value of investments		6,933,446		(379,721)
(Increase) decrease in accrued interest receivable		58,375 780,000		3,242 735,000
(Increase) decrease in notes receivable (Increase) decrease in capital leases receivable		(26,557,678)		2,566,319
(Increase) decrease in capital leases receivable (Increase) decrease in receivables from other funds		(20,337,070)		20,000
Increase (decrease) in accounts payable		(4,330)		(14,375)
Increase (decrease) in developer reserve deposits		1,963,342		176,215
Increase (decrease) in unearned revenue		99,656		(66,664)
Net Cash Provided by (Used in) Operating Activities	\$	(12,449,430)	\$	7,132,269

NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2010 AND 2009

1. Organization and Purpose

Establishment of the Department - In 1981, the Housing and Redevelopment Authority in and for the City of Minneapolis, Minnesota, was renamed the Minneapolis Community Development Agency (the MCDA) by an ordinance of the Minneapolis City Council under authority granted by Minnesota Laws 1980, Chapter 595. In 1986, the MCDA was reorganized by Minneapolis City Ordinance 86-Or-035 under the above authority. By such ordinance, the MCDA was reorganized to encourage, among other things, commercial and industrial growth and redevelopment and to process applications for industrial revenue bond financing. In addition, the public housing activities formerly carried on were organized separately. In 2003, the Minneapolis City Council adopted resolutions transferring MCDA activities to the City. These activities are organized under the Community Planning and Economic Development Department (CPED) of the City of Minneapolis.

Creation of Common Bond Fund Program - The City has adopted a Basic Resolution, a General Agency Reserve Resolution, and a Supplemental General Agency Reserve Resolution, which enable the City to issue and sell obligations to finance the construction, reconstruction, acquisition, improvement, betterment, and extension of authorized facilities. This is generally known as the Common Bond Fund program and consists of two separate common bond funds (A and B) for governmental and nongovernmental issuers. The bonds are payable from and secured by the following: discretionary contributions from the City, lease and note payments, deficiency accounts, administrative fee account, common reserve account, Industrial Development Bond (IDB) account, general agency reserve fund, and a pledge of up to one-half percent of tax capacity of the City of Minneapolis. The City has also pledged to maintain certain reserve ratios as defined in the Basic Resolution. In addition, certain developers have issued letters of credit for the benefit of the General Agency Reserve Fund System (GARFS) to back the common reserve requirement in lieu of cash deposits.

Appropriation of GARFS Funds - The Basic and Supplemental Resolutions noted above direct GARFS to obtain lease or loan agreements to meet the debt service requirements of the financing. Substantially all receipts of GARFS are pledged and appropriated for debt services on outstanding bonds. GARFS funds are maintained in separate accounts by an independent trustee and by the CPED.

1. Organization and Purpose (Continued)

Initial Funding - In order to provide initial funding for GARFS, an advance of \$5,000,000 was made from the MCDA's development account in 1984. The advance of \$5,000,000, along with the accrued interest thereon of \$2,698,116, was permanently transferred from the MCDA's development account to GARFS during 1988.

2. Summary of Significant Accounting Policies

Financial Statements - The financial statements of GARFS are combined into a single enterprise fund and are intended to present only the financial activity of the General Agency Reserve Fund System. The statements do not include various other funds of the City of Minneapolis, Minnesota.

Basis of Accounting - The GARFS' enterprise fund is accounted for using the accrual basis of accounting. Revenues are recognized when they are earned, and expenses are recognized when they are incurred. GARFS has elected to apply Financial Accounting Standards Board pronouncements and interpretations issued on or before November 30, 1989, unless they contradict Governmental Accounting Standards Board pronouncements.

Lease Agreements - The City of Minneapolis has entered into lease agreements with, and made loans to, developers. The annual lease and loan payments approximate the principal and interest requirements on the outstanding bonds. The leases are capitalized in an amount equal to the principal of the related bonds, net of any unexpended construction fund proceeds (see Note 8). Each lease agreement includes a bargain purchase option exercisable at the end of the lease term. In addition, the leased property may be purchased at various anniversaries during the lease terms at amounts at least equal to the outstanding principal amount of the underlying bonds.

Developer Reserve Deposits - Certain developers have made reserve deposits upon commencement of the lease or note agreement as security for payments due under the agreement. Reserve deposits will be applied against the final lease or note payments due or outstanding balance in the event of default by the developer. In addition, letters of credit have been issued by corporations and financial institutions for the benefit of GARFS to back the common reserve requirement of certain developers in lieu of cash deposits (see Note 4).

2. Summary of Significant Accounting Policies (Continued)

Unearned Revenue - Unearned revenue represents interest payments received from developers prior to the due date. Amounts are reflected in revenue during the period earned.

Use of Estimates - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Commitments and Contingencies - The CPED is involved in litigation encountered in the normal course of business. In the opinion of management, the resolution of these matters will not have a material effect on the financial position or results of operations of GARFS.

3. <u>Cash and Investments</u>

Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with original maturities of less than 90 days from the date of acquisition.

Except for pooled investments in the custody of the City of Minneapolis Treasurer, all other cash and cash equivalents and investments of GARFS are held and invested by an independent trustee bank, which is a member of the Federal Reserve System. All such cash and investments, except those in the custody of the City Treasurer, are held by the bank's trust department in the name of GARFS or the CPED. All cash deposits not invested are federally insured.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, GARFS' deposits may not be returned to it. There is no policy for GARFS' custodial credit risk. Deposits of GARFS are predominantly held in money market accounts, which do not require collateral. The remaining GARFS' deposits are held by the City of Minneapolis, where deposits have adequate collateral levels. At December 31, 2010 and 2009, GARFS' deposits were not exposed to custodial credit risk.

3. Cash and Investments (Continued)

Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. For investments of GARFS, exposure to interest rate risk is minimized by investing in both short-term and long-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the policy for GARFS to invest only in securities that meet the ratings requirements set by state statute.

Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by investing in a single issuer. Investments in any one issuer at December 31, 2010 and 2009, that represent five percent or more of the GARFS' investments are as follows:

	Reported Amount				
Issuer		2010		2009	
City of Minneapolis investment pool Guaranteed investment contract	\$	1,298,583 841,740		<5% <5%	
U.S. Department of Treasury		4,755,290	\$	4,300,680	
Municipal bonds					
Chicago (IL) Board of Education		-		5,931,300	
Houston (TX) Independent School District		-		3,454,627	
Grand Prairie (TX) Independent School District		-		2,798,656	
Jacksonville (FL) Electric Authority		-		2,546,432	
Shelby County (TN)		-		2,251,992	
Florida State Board of Education		-		2,039,520	
Cook County (IL) School District #170		-		1,781,010	

3. Cash and Investments (Continued)

The following table presents the GARFS investment balances at December 31, 2010 and 2009, and information relating to interest and credit quality investment risks:

<u>2010</u>

	Standard & Poor's			Interest				
Investment Type			Low Credit Risk		Not Rated	Rate Risk Weighted Average Maturity (Years)		Carrying (Fair) Value
U.S. government agency securities								
Federal National Mortgage Association	100%	-	-	4.4	\$	5,057		
Federal Home Loan Mortgage Corporation	100%	-	-	3.3		85,500		
U.S. Treasury securities	100%	-	-	4.5		4,755,290		
Investment pools/mutual funds								
City of Minneapolis	-	-	100%	N/A		1,298,583		
Guaranteed investment contract	N/A	N/A	N/A	0.4		841,740		
Total investments					\$	6,986,170		
Cash and cash equivalents						47,402,945		
Total Cash and Investments					\$	54,389,115		

2009

	Standard & Poor's Credit Risk Rating			Interest Rate Risk	
Investment Type	Low Credit Risk (a)	Medium or Higher Credit Risk (b)	Not Rated	Weighted Average Maturity (Years)	 Carrying (Fair) Value
U.S. government agency securities					
Federal National Mortgage Association	100%	-	-	5.7	\$ 7,016
Federal Home Loan Mortgage Corporation	100%	-	-	4.3	84,774
U.S. Treasury securities	100%	-	-	4.3	4,300,680
Investment pools/mutual funds					
City of Minneapolis	-	-	100%	N/A	1,211,014
Municipal bonds	100%	-	-	0.7	22,045,289
Guaranteed investment contract	N/A	N/A	N/A	1.4	 841,740
Total investments					\$ 28,490,513
Cash and cash equivalents					 10,620,395
Total Cash and Investments					\$ 39,110,908

N/A Not Applicable

⁽a) Low credit risk is considered a rating of A or better for long-term securities.

⁽b) Medium or higher credit risk is any rating below low credit risk.

3. Cash and Investments (Continued)

Investments as of December 31 are as follows:

		2010			2009			
	Am	Amortized Cost		Fair Value		Amortized Cost		Fair Value
Pooled investments	\$	1,295,448	\$	1,298,583	\$	1,208,360	\$	1,211,014
Municipal bonds		-		-		15,062,219		22,045,289
Federal agency obligations		84,300		90,557		86,632		91,790
Other federal obligations		4,629,370		4,755,290		4,222,805		4,300,680
Guaranteed investment contracts		841,740		841,740		841,740		841,740
Total	\$	6,850,858	\$	6,986,170	\$	21,421,756	\$	28,490,513

GARFS purchased a Put Agreement effective October 24, 2000, administered by its trustee bank. The Put Agreement provided a minimum portfolio value to manage the exposure GARFS had to changes in the fair market value of certain debt securities. At December 31, 2009, GARFS held securities with a cost of \$15,062,219 and a fair value of \$22,045,289. At December 31, 2010, GARFS no longer held a Put Agreement as the related securities were sold.

4. Bonded Debt Security

In addition to funds maintained by GARFS, the bond obligations issued are secured by the following:

Letters of credit have been issued by corporations and financial institutions for the benefit of GARFS to back the common reserve requirements of certain developers in lieu of cash deposits as follows at December 31, 2010:

Pajor & Associates	\$ 126,562
Discount Steel	246,162
Bridgerail Properties	249,313
Hennepin Theatre Trust	1,600,000
Quality Resource Group	266,000
New French Bakery	810,456
Open Systems International	 1,371,429
Total	\$ 4,669,922

4. Bonded Debt Security (Continued)

Tax Pledge and Reserve Ordinance - The Minneapolis City Council passed an ordinance, as amended, which pledges up to one-half percent of tax capacity to secure payment of bond principal and interest on all bonds issued after May 22, 1987, the effective date of the resolution.

5. <u>Long-Term Debt Bond Issues</u> (see pages 16 through 19)

A summary of long-term debt activity for the years ended December 31, 2010 and 2009, is as follows:

		 2009	
Development Revenue Bonds Payable - January 1 Issued Retired	\$	57,365,000 43,000,000 (4,440,000)	\$ 60,850,000
Payable - December 31	\$	95,925,000	\$ 57,365,000
Due Within One Year	\$	3,940,000	\$ 3,370,000

6. Related-Party Transactions

GARFS contributed \$129,768 in 2010 and \$680,042 in 2009 to the City of Minneapolis in support of industrial development activities. These amounts are shown as transfers out in the Comparative Statement of Revenues, Expenses, and Changes in Net Assets.

Laurel Village - In 1995, the CPED entered into an agreement with the developer of Laurel Village in which the CPED committed to use \$2,656,318 of tax increment revenues, or other available funds, through the year 2016 to stabilize funding for the John Alden Apartments. These funds were repledged to pay debt service on the Laurel Village Series 1997 Development Revenue Bonds. The total paid by the CPED pursuant to this commitment was \$111,627 and \$112,805 in 2010 and 2009, respectively.

7. Industrial Development Bond Account

Within GARFS, there is an IDB account. Funds are remitted to this account as specified in the Common Bond Fund Resolutions. The City has pledged not to reduce the IDB account to a balance less than \$20,000,000. The balance in the IDB account was \$33,010,009 and \$32,683,264 as of December 31, 2010 and 2009, respectively. The 2010 contribution of \$129,768 fulfilled management's intention to transfer \$5,000,000 to the City of Minneapolis for industrial development activities; amounts totaling \$4,870,232 had been transferred during previous years.

8. Capitalized Leases and Notes Receivable

According to the Basic Resolution and Indenture, GARFS is to enter into a Revenue Agreement with developers receiving funds. Such agreements are in the form of capitalized leases or notes receivable (see also Note 2). The agreements outstanding are detailed on the schedules on pages 20 through 23.

9. Bonds Called and Refunded

The CPED has discharged certain bond series by irrevocably depositing in escrow a sum of cash and securities bearing interest and maturing such that all principal or redemption price of and interest due on the bonds were paid or could be paid in full.

Bond Issue/Series	Escrow Date	Redemption Date
Stavana Savana Dafundina	Santambar 22, 2004	June 1, 2011
Stevens Square Refunding Theatres Project	September 22, 2004 December 20, 2005	June 1, 2011 December 1, 2011
Elmer Enterprises Refunding	July 1, 2007	June 1, 2011

10. Other Commitments and Contingencies

In connection with the normal conduct of its affairs, the CPED is involved in various claims, litigation, and judgments. None of these cases directly involve GARFS. It is management's intent that GARFS' resources would not be used to settle any of these claims. Consequently, it is expected that the final settlement of these matters will not materially affect the financial statements of GARFS.

NOTES TO THE FINANCIAL STATEMENTS OUTSTANDING DEVELOPMENT REVENUE BONDS DECEMBER 31, 2010

	Interest Rate	Issue Data	Final Maturity Date
	Kate	Date	Date
General Agency Reserve Fund System			
Carlson Companies	4.85% to 6.00%	03-01-96	02-01-11
Halper Box	5.10% to 6.15%	04-01-97	06-01-17
Baker Bearing	5.10% to 6.20%	05-01-97	12-01-16
Laurel Village Alden Limited Partnership II	4.30% to 5.75%	10-01-97	06-01-27
100 East 22nd Associates - A	4.00% to 5.50%	10-01-97	06-01-12
Cord Sets	4.10% to 5.50%	07-01-98	06-01-18
Discount Steel - A	5.00% to 5.25%	12-01-99	06-01-19
Pajor & Associates	4.75% to 6.75%	03-01-00	12-01-25
Resource, Inc.	4.65% to 6.00%	08-01-00	12-01-20
Bridgerail Properties	4.31% to 7.00%	09-01-02	06-01-22
Kristol Properties	2.45% to 5.12%	11-20-03	12-01-23
Infinite Graphics	2.25% to 5.50%	07-14-04	12-01-24
Hennepin Theatre Trust	5.23% to 6.30%	12-20-05	12-01-35
Ambassador Press	4.27% to 6.50%	06-26-06	12-01-26
Quality Resource Group	5.28% to 5.84%	03-04-07	12-01-27
New French Bakery	4.62% to 5.70%	07-26-07	06-01-28
Open Systems International	2.29% to 6.60%	06-16-10	06-01-40
Open Access Technology International, Inc.	1.25% to 6.25%	12-29-10	12-01-40

Total Outstanding Development Revenue Bonds

2009 Amounts

	Boi	nds and Notes]	Principal Due	Interest Due		
 Issued		Retired	 Outstanding		in 2011	in 2011		
\$ 8,370,000	\$	7,965,000	\$ 405,000	\$	405,000	\$	12,150	
2,400,000		1,285,000	1,115,000		140,000		64,268	
2,900,000		1,735,000	1,165,000		165,000		67,115	
2,515,000		600,000	1,915,000		65,000		108,450	
2,820,000		2,400,000	420,000		275,000		19,388	
1,500,000		745,000	755,000		80,000		39,325	
1,900,000		205,000	1,695,000		160,000		83,275	
1,505,000		355,000	1,150,000		45,000		76,962	
1,650,000		1,650,000	-		-		-	
2,750,000		755,000	1,995,000		115,000		132,075	
3,300,000		1,415,000	1,885,000		155,000		90,998	
2,475,000		685,000	1,790,000		130,000		95,700	
21,055,000		1,525,000	19,530,000		355,000		1,208,584	
8,400,000		1,490,000	6,910,000		520,000		370,674	
3,100,000		285,000	2,815,000		105,000		159,068	
9,990,000		610,000	9,380,000		330,000		475,686	
18,000,000		-	18,000,000		-		1,096,984	
 25,000,000		-	 25,000,000		895,000		1,169,879	
\$ 119,630,000	\$	23,705,000	\$ 95,925,000	\$	3,940,000	\$	5,270,581	
\$ 77,630,000	<u>\$</u>	20,265,000	\$ 57,365,000					

NOTES TO THE FINANCIAL STATEMENTS MATURITIES ON OUTSTANDING PRINCIPAL BALANCES OF BOND ISSUES AND INTEREST PAYMENTS DECEMBER 31, 2010

	 2011	2012	2013	2014
Carlson Companies	\$ 405,000	\$ -	\$ -	\$ _
Halper Box	140,000	145,000	155,000	165,000
Baker Bearing	165,000	175,000	190,000	200,000
Laurel Village Alden Limited Partnership II	65,000	70,000	75,000	80,000
100 East 22nd Associates - A	275,000	145,000	-	-
Cord Sets	80,000	85,000	90,000	95,000
Discount Steel - A	160,000	165,000	175,000	185,000
Pajor & Associates	45,000	50,000	55,000	55,000
Bridgerail Properties	115,000	125,000	130,000	135,000
Kristol Properties	155,000	160,000	160,000	170,000
Infinite Graphics	130,000	135,000	140,000	145,000
Hennepin Theatre Trust	355,000	375,000	395,000	420,000
Ambassador Press	520,000	540,000	565,000	600,000
Quality Resource Group	105,000	110,000	115,000	120,000
New French Bakery	330,000	350,000	365,000	385,000
Open Systems International	-	275,000	285,000	290,000
Open Access Technology International, Inc.	 895,000	 895,000	 920,000	 950,000
Total principal payments	\$ 3,940,000	\$ 3,800,000	\$ 3,815,000	\$ 3,995,000
Total interest payments	5,270,581	 5,201,659	 5,031,248	 4,852,364
Total Maturities	\$ 9,210,581	\$ 9,001,659	\$ 8,846,248	\$ 8,847,364

	2015		2016-2020		2021-2025		2026-2030		2031-2035		2036-2040	Total		
\$	_	\$	_	\$	_	\$	_	\$	_	\$	_	\$	405,000	
_	175,000	-	335,000	_	_	7	_	7	_	_	-	_	1,115,000	
	210,000		225,000		-		-		-		-		1,165,000	
	85,000		510,000		685,000		345,000		-		-		1,915,000	
	-		-		-		-		-		-		420,000	
	100,000		305,000		-		-		-		-		755,000	
	190,000		820,000		-		-		-		-		1,695,000	
	60,000		375,000		510,000		-		-		-		1,150,000	
	145,000		895,000		450,000		-		-		-		1,995,000	
	110,000		650,000		480,000		-		-		-		1,885,000	
	95,000		565,000		580,000		-		-		-		1,790,000	
	440,000		2,640,000		3,560,000		4,815,000		6,530,000		-		19,530,000	
	630,000		2,555,000		1,210,000		290,000		-		-		6,910,000	
	130,000		755,000		995,000		485,000		-		-		2,815,000	
	405,000		2,345,000		3,010,000		2,190,000		-		-		9,380,000	
	300,000		1,720,000		2,235,000		3,030,000		4,165,000		5,700,000		18,000,000	
	980,000	_	5,460,000		2,250,000		3,050,000		4,105,000		5,495,000		25,000,000	
\$	4,055,000	\$	20,155,000	\$	15,965,000	\$	14,205,000	\$	14,800,000	\$	11,195,000	\$	95,925,000	
	4,662,475		20,249,762		15,271,651		10,524,856		6,263,907	_	2,000,574		79,329,077	
\$	8,717,475	\$	40,404,762	\$	31,236,651	\$	24,729,856	\$	21,063,907	\$	13,195,574	\$	175,254,077	

NOTES TO THE FINANCIAL STATEMENTS SCHEDULE OF CAPITALIZED LEASES AND NOTES RECEIVABLE DECEMBER 31, 2010

	Total Lease/Note Payments	Total Interest
Capitalized Leases		
Halper Box	\$ 1,363,000	\$ 248,000
Baker Bearing	1,394,555	229,555
Laurel Village Alden Limited Partnership II	3,053,430	1,138,430
100 East 22nd Associates - A	443,375	23,375
Cord Sets	927,838	172,838
Discount Steel - A	2,110,550	415,550
Pajor & Associates	1,861,737	711,737
Bridgerail Properties	2,989,875	994,875
Kristol Properties	2,550,876	665,876
Infinite Graphics	2,538,975	748,975
Hennepin Theatre Trust	39,080,507	19,550,507
Ambassador Press	9,701,051	2,791,051
Quality Resource Group	4,477,664	1,662,664
New French Bakery	14,485,813	5,105,813
Open Systems International	40,349,764	22,349,764
Open Access Technology International, Inc.	47,507,917	22,507,917
Total capitalized leases	\$ 174,836,927	\$ 79,316,927
Notes Receivable		
Carlson Companies	417,150	12,150
Total Capitalized Leases and Notes Receivable	<u>\$ 175,254,077</u>	\$ 79,329,077

2009 Amounts

Total Principal			Unexpended Construction Funds		Capitalized Lease/Note Receivable		Current Portion	Noncurrent Portion			
\$	1,115,000	\$	4,899	\$	1,110,101	\$	140,000	\$	970,101		
4	1,165,000	Ψ	-	Ψ	1,165,000	Ψ	165,000	Ψ	1,000,000		
	1,915,000		-		1,915,000		65,000		1,850,000		
	420,000		-		420,000		275,000		145,000		
	755,000		-		755,000		80,000		675,000		
	1,695,000		-		1,695,000		160,000		1,535,000		
	1,150,000		-		1,150,000		45,000		1,105,000		
	1,995,000		-		1,995,000		115,000		1,880,000		
	1,885,000		-		1,885,000		155,000		1,730,000		
	1,790,000		-		1,790,000		130,000		1,660,000		
	19,530,000		-		19,530,000		355,000		19,175,000		
	6,910,000		5		6,909,995		520,000		6,389,995		
	2,815,000		-		2,815,000		105,000		2,710,000		
	9,380,000		11		9,379,989		330,000		9,049,989		
	18,000,000		9,276,594		8,723,406		-		8,723,406		
	25,000,000		3,505,728		21,494,272		895,000		20,599,272		
\$	95,520,000	\$	12,787,237	\$	82,732,763	\$	3,535,000	\$	79,197,763		
	405,000		-		405,000		405,000		-		
\$	95,925,000	\$	12,787,237	\$	83,137,763	\$	3,940,000	\$	79,197,763		
				\$	57,360,085	\$	3,370,000	\$	53,990,085		

NOTES TO THE FINANCIAL STATEMENTS CAPITALIZED LEASES AND NOTES RECEIVABLE MATURITIES, INCLUDING INTEREST DECEMBER 31, 2010

	 2011		2012		2013		2014
Capitalized Leases							
Halper Box	\$ 204,268	\$	200,504	\$	201,279	\$	201,439
Baker Bearing	232,115		231,575		235,260		233,170
Laurel Village Alden Limited Partnership II	173,450		174,940		176,090		176,928
100 East 22nd Associates - A	294,388		148,987		-		-
Cord Sets	119,325		119,788		119,975		119,887
Discount Steel - A	243,275		240,150		241,650		242,650
Pajor & Associates	121,962		124,038		125,787		122,212
Bridgerail Properties	247,075		250,750		248,875		246,725
Kristol Properties	245,998		244,875		238,075		241,115
Infinite Graphics	225,700		224,200		222,450		220,450
Hennepin Theatre Trust	1,563,584		1,563,456		1,562,194		1,564,797
Ambassador Press	890,674		886,799		886,369		894,259
Quality Resource Group	264,068		263,524		262,715		261,482
New French Bakery	805,686		806,876		803,594		804,431
Open Systems International	1,096,984		1,368,841		1,371,429		1,366,863
Open Access Technology International, Inc.	 2,064,879		2,152,356		2,150,506	_	2,150,956
Total capitalized lease maturities	\$ 8,793,431	\$	9,001,659	\$	8,846,248	\$	8,847,364
Notes Receivable							
Carlson Companies	 417,150	_	-	_	-		-
Total Maturities	\$ 9,210,581	\$	9,001,659	\$	8,846,248	\$	8,847,364

 2015	 2016-2020	20	21-2025	 2026-2030	2031-2035 2036-2040		2036-2040		Total	
\$ 200,984	\$ 354,526	\$	-	\$ -	\$	_	\$	-	\$	1,363,000
230,460	231,975		-	_		-		-		1,394,555
177,467	894,325		905,305	374,925		-		-		3,053,430
-	-		-	-		-		-		443,375
119,525	329,338		-	-		-		-		927,838
238,038	904,787		-	-		-		-		2,110,550
123,638	626,437		617,663	-		-		-		1,861,737
249,300	1,249,200		497,950	-		-		-		2,989,875
173,550	877,037		530,226	-		-		-		2,550,876
163,200	821,300		661,675	-		-		-		2,538,975
1,560,983	7,815,443	7	7,816,325	7,819,155		7,814,570		-		39,080,507
895,012	3,388,163	1	1,550,925	308,850		-		-		9,701,051
264,978	1,316,548	1	1,316,425	527,924		-		-		4,477,664
804,700	4,021,920	4	1,026,106	2,412,500		-		-		14,485,813
1,365,559	6,824,287	(5,792,175	6,761,815		6,728,437		6,673,374		40,349,764
2,150,081	10,749,476	(5,521,876	6,524,687		6,520,900		6,522,200		47,507,917
\$ 8,717,475	\$ 40,404,762	\$ 31	1,236,651	\$ 24,729,856	\$ 2	21,063,907	\$	13,195,574	\$.	174,836,927
 -	 -		-	 -						417,150
\$ 8,717,475	\$ 40,404,762	\$ 31	1,236,651	\$ 24,729,856	\$ 2	1,063,907	\$	13,195,574	\$:	175,254,077







STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH ENABLING RESOLUTIONS

Mayor and Members of the City Council City of Minneapolis, Minnesota Community Planning and Economic Development Department

We have audited the basic financial statements of the General Agency Reserve Fund System, a part of the City of Minneapolis Community Planning and Economic Development Department (CPED), as of and for the year ended December 31, 2010, and have issued our report thereon dated April 25, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

In connection with our audit, nothing came to our attention that caused us to believe that the CPED failed to comply with the financial terms, financial covenants, financial provisions, or financial conditions of the Basic Resolution and Indenture (82-512) or the amendments relating to financial matters establishing the General Agency Reserve for Bonds (82-513), establishing an Industrial Development Bond (IDB) account (82-514), providing funding for the IDB account (83-665), clarifying permitted investments of funds relating to the Common Bond Fund (84-765), amending and restating the Basic Resolution of the City of Minneapolis (A and B) (04-256, 04-257), and supplementing the Basic Resolution (04-258), insofar as they relate to financial and accounting matters. However, the objective of our audit of the financial statements was not directed primarily toward obtaining knowledge of such compliance.

This report is intended solely for the information and use of the Mayor, Members of the Minneapolis City Council, and CPED's management and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

April 25, 2011