STATE OF MINNESOTA Office of the State Auditor



Rebecca Otto State Auditor

CITY OF MINNEAPOLIS COMMUNITY PLANNING AND ECONOMIC DEVELOPMENT DEPARTMENT GENERAL AGENCY RESERVE FUND SYSTEM MINNEAPOLIS, MINNESOTA

YEARS ENDED DECEMBER 31, 2007 AND 2006

Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 160 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

Government Information - collects and analyzes financial information for cities, towns, counties, and special districts;

Legal/Special Investigations - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

Pension - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

Tax Increment Financing - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

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YEARS ENDED DECEMBER 31, 2007 AND 2006



Audit Practice Division Office of the State Auditor State of Minnesota

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Introductory Section

ORGANIZATION

| City Council | | | | | |
|--------------|-------------------|--|--|--|--|
| Ward 1 | Paul Ostrow | | | | |
| Ward 2 | Cam Gordon | | | | |
| Ward 3 | Diane Hofstede | | | | |
| Ward 4 | Barbara Johnson | | | | |
| Ward 5 | Don Samuels | | | | |
| Ward 6 | Robert Lilligren | | | | |
| Ward 7 | Lisa Goodman | | | | |
| Ward 8 | Elizabeth Glidden | | | | |
| Ward 9 | Gary Schiff | | | | |
| Ward 10 | Ralph Remington | | | | |
| Ward 11 | Scott Benson | | | | |
| Ward 12 | Sandy Colvin Roy | | | | |
| Ward 13 | Betsy Hodges | | | | |

City Council terms all expire December 31, 2009.

Director

Lee Sheehy - Term ended June 2007. Mike Christenson – Term is indefinite.

Financial Section



STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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INDEPENDENT AUDITOR'S REPORT

Mayor and Members of the Minneapolis City Council Community Planning and Economic Development Department

We have audited the accompanying basic financial statements of the General Agency Reserve Fund System of the City of Minneapolis Community Planning and Economic Development Department as of and for the years ended December 31, 2007 and 2006, as listed in the table of contents. These financial statements are the responsibility of the City of Minneapolis' management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 2, the financial statements present only the General Agency Reserve Fund System and do not purport to, and do not, present fairly the financial position of the City of Minneapolis or its Community Planning and Economic Development Department as of December 31, 2007 and 2006, and the changes in their financial position or cash flows of their proprietary funds for the years then ended in conformity with accounting principles generally accepted in the United States of America.

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In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the General Agency Reserve Fund System of the City of Minneapolis Community Planning and Economic Development Department as of December 31, 2007 and 2006, and the changes in its financial position and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 25, 2008, on our consideration of the General Agency Reserve Fund System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

/s/Rebecca Otto

REBECCA OTTO STATE AUDITOR /s/Greg Hierlinger

GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

April 25, 2008

BASIC FINANCIAL STATEMENTS

EXHIBIT 1

COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2007 AND 2006

| | 2007 | | 2006 | | |
|---|------|-------------|------|------------|--|
| Assets | | | | | |
| Current assets | | | | | |
| Cash and cash equivalents | | | | | |
| Common reserve account | \$ | 2,662,544 | \$ | 2,988,641 | |
| Industrial development account | | 6,321,313 | | 5,549,716 | |
| Debt service account | | 1,293,222 | | 1,069,813 | |
| Construction funds | | 326,232 | | 794,359 | |
| Other | | 297,117 | | 121,708 | |
| Total cash and cash equivalents | \$ | 10,900,428 | \$ | 10,524,237 | |
| Investments | | | | | |
| Common reserve account | \$ | 841,740 | \$ | 841,740 | |
| Industrial development account | | 24,733,519 | | 23,649,164 | |
| General agency reserve fund | | 1,043,360 | | 776,435 | |
| Total investments | \$ | 26,618,619 | \$ | 25,267,339 | |
| Receivables | | | | | |
| Accrued interest | \$ | 144,122 | \$ | 136,024 | |
| Capitalized leases receivable from developers | | 2,155,000 | | 2,015,000 | |
| Capitalized notes receivable from developers | | 690,000 | | 650,000 | |
| Receivables from other funds | | 20,000 | | 2,797,857 | |
| Total receivables | \$ | 3,009,122 | \$ | 5,598,881 | |
| Total current assets | \$ | 40,528,169 | \$ | 41,390,457 | |
| Noncurrent assets | | | | | |
| Receivables | | | | | |
| Capitalized leases | \$ | 58,603,768 | \$ | 51,915,641 | |
| Notes receivable from developer | | 1,920,000 | | 2,610,000 | |
| | | | | | |
| Total noncurrent assets | \$ | 60,523,768 | \$ | 54,525,641 | |
| Total Assets | \$ | 101,051,937 | \$ | 95,916,098 | |

EXHIBIT 1 (Continued)

COMPARATIVE STATEMENT OF NET ASSETS DECEMBER 31, 2007 AND 2006

| | 2007 | | 2006 | | |
|-----------------------------|------|------------|------|------------|--|
| Liabilities | | | | | |
| Current liabilities | | | | | |
| Bonds payable | \$ | 2,845,000 | \$ | 2,665,000 | |
| Accounts payable | | 19,020 | | 13,862 | |
| Accrued interest payable | | 296,181 | | 284,261 | |
| Developer reserve deposits | | 3,504,284 | | 3,830,381 | |
| Unearned revenue | | 523,026 | | 580,754 | |
| Total current liabilities | \$ | 7,187,511 | \$ | 7,374,258 | |
| Noncurrent liabilities | | | | | |
| Bonds payable | | 60,850,000 | | 55,320,000 | |
| Total Liabilities | \$ | 68,037,511 | \$ | 62,694,258 | |
| <u>Net Assets</u> | | | | | |
| Restricted for debt service | \$ | 33,014,426 | \$ | 33,221,840 | |

The notes to the financial statements are an integral part of this statement.

EXHIBIT 2

COMPARATIVE STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2006

| | 2007 | | 2006 | |
|---|------|--|--|--|
| Operating Revenues Interest on capitalized leases and developer fees Interest income Increase in fair value of investments Administrative fees Other revenues | \$ | 3,802,328 722,849 912,117 310,437 13,493 | \$ 3,674,160 731,805 490,478 295,677 | |
| Total Operating Revenues | \$ | 5,761,224 | \$ 5,192,120 | |
| Operating Expenses Interest Professional services and other expenses | \$ | 3,645,688 229,858 | \$ 3,663,317 226,041 | |
| Total Operating Expenses | \$ | 3,875,546 | \$ 3,889,358 | |
| Income (Loss) Before Transfers | \$ | 1,885,678 | \$ 1,302,762 | |
| Transfers out | | (2,093,092) | (2,097,097) | |
| Change in Net Assets | \$ | (207,414) | \$ (794,335) | |
| Net Assets - January 1 | | 33,221,840 | 34,016,175 | |
| Net Assets - December 31 | \$ | 33,014,426 | \$ 33,221,840 | |

EXHIBIT 3

COMPARATIVE STATEMENT OF CASH FLOWS FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2006

| | 2007 | 2006 | | |
|--|-------------------|------|--------------|--|
| Cash Flows from Operating Activities | | | | |
| Receipts from customers and users | \$ 1,056,914 | \$ | 3,999,344 | |
| Payments to suppliers | (224,700) | | (242,119) | |
| Net cash provided by (used in) operating activities | \$ 832,214 | \$ | 3,757,225 | |
| Cash Flows from Noncapital Financing Activities | | | | |
| Proceeds from bond and note issued | \$ 13,090,000 | \$ | 8,400,000 | |
| Transfers to other funds | (2,093,092) | | (2,097,097) | |
| Principal paid on bonds and notes | (7,380,000) | | (11,655,000) | |
| Interest paid on bonds and notes | (3,633,768) | | (3,677,938) | |
| Net cash provided by (used in) noncapital financing activities | \$ (16,860) | \$ | (9,030,035) | |
| Cash Flows from Investing Activities | | | | |
| Purchase of investments | \$ (3,383,525) | \$ | (1,585,878) | |
| Sale of investments | 2,944,362 | | 2,281,248 | |
| Net cash provided by (used in) investing activities | \$ (439,163) | \$ | 695,370 | |
| Net Increase (Decrease) in Cash and Cash Equivalents | \$ 376,191 | \$ | (4,577,440) | |
| Cash and Cash Equivalents - January 1 | 10,524,237 | | 15,101,677 | |
| Cash and Cash Equivalents - December 31 | \$ 10,900,428 | \$ | 10,524,237 | |
| Reconciliation of operating income to net cash provided by | | | | |
| (used in) operating activities | | | | |
| Change in net assets | \$ 1,885,678 | \$ | 1,302,762 | |
| Adjustments to reconcile income before operating transfers | | | | |
| to net cash provided by (used in) operating activities | | | | |
| Interest expense | 3,645,688 | | 3,663,317 | |
| Increase in fair value of investments | (912,117) | | (490,478) | |
| (Increase) decrease in accrued interest receivable | (8,098) | | 14,316 | |
| (Increase) decrease in notes receivable | 650,000 | | 620,000 | |
| (Increase) decrease in capital leases receivable | (6,828,127) | | (3,155,596) | |
| (Increase) decrease in receivables from other agency funds | 2,777,857 | | 1,536,048 | |
| Increase (decrease) in accounts payable | 5,158 | | (16,078) | |
| Increase (decrease) in deposits held for others | (326,097) | | 363,219 | |
| Increase (decrease) in unearned revenue | (57,728) | | (80,285) | |
| Net Cash Provided by (Used in) Operating Activities | \$ 832,214 | \$ | 3,757,225 | |

The notes to the financial statements are an integral part of this statement.

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NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEARS ENDED DECEMBER 31, 2007 AND 2006

1. Organization and Purpose

Establishment of the Department - In 1981, the Housing and Redevelopment Authority in and for the City of Minneapolis, Minnesota, was renamed the Minneapolis Community Development Agency (the MCDA) by an ordinance of the Minneapolis City Council under authority granted by Minnesota Laws 1980, Chapter 595. In 1986, the MCDA was reorganized by Minneapolis City Ordinance 86-Or-035 under the above authority. By such ordinance, the MCDA was reorganized to encourage, among other things, commercial and industrial growth and redevelopment and to process applications for industrial revenue bond financing. In addition, the public housing activities formerly carried on were organized separately. In 2003, the Minneapolis City Council adopted resolutions transferring MCDA activities to the City. These activities are organized under the Community Planning and Economic Development Department (CPED) of the City of Minneapolis.

Creation of Common Bond Fund Program - The City has adopted a Basic Resolution, a General Agency Reserve Resolution, and a Supplemental General Agency Reserve Resolution, which enable the City to issue and sell obligations to finance the construction, reconstruction, acquisition, improvement, betterment, and extension of authorized facilities. This is generally known as the Common Bond Fund program and consists of two separate common bond funds (A and B) for governmental and nongovernmental issuers. The bonds are payable from and secured by the following: discretionary contributions from the City, lease and note payments, deficiency accounts, administrative fee account, common reserve account, Industrial Development Bond (IDB) account, general agency reserve fund, and a pledge of up to one-half percent of tax capacity of the City of Minneapolis. The City has also pledged to maintain certain reserve ratios as defined in the Basic Resolution. In addition, certain developers have issued letters of credit for the benefit of the General Agency Reserve Fund System (GARFS) to back the common reserve requirement in lieu of cash deposits.

Appropriation of GARFS Funds - The Basic and Supplemental Resolutions noted above direct GARFS to obtain lease or loan agreements to meet the debt service requirements of the financing. Substantially all receipts of GARFS are pledged and appropriated for debt services on outstanding bonds. GARFS funds are maintained in separate accounts by an independent trustee and by the CPED.

1. <u>Organization and Purpose</u> (Continued)

Initial Funding - In order to provide initial funding for GARFS, an advance of \$5,000,000 was made from the MCDA's development account in 1984. The advance of \$5,000,000, along with the accrued interest thereon of \$2,698,116, was permanently transferred from the MCDA's development account to GARFS during 1988.

2. <u>Summary of Significant Accounting Policies</u>

Financial Statements - The financial statements of GARFS are combined into a single enterprise fund and are intended to present only the financial activity of the General Agency Reserve Fund System. The statements do not include various other funds of the City of Minneapolis, Minnesota.

Basis of Accounting - The GARFS' enterprise fund is accounted for using the accrual basis of accounting. Revenues are recognized when they are earned, and expenses are recognized when they are incurred. GARFS has elected to apply Financial Accounting Standards Board pronouncements and interpretations issued on or before November 30, 1989, unless they contradict Governmental Accounting Standards Board pronouncements.

Lease Agreements - The City of Minneapolis has entered into lease agreements with, and made loans to, developers. The annual lease and loan payments approximate the principal and interest requirements on the outstanding bonds. The leases are capitalized in an amount equal to the principal of the related bonds, net of any unexpended construction fund proceeds (see Note 9). Each lease agreement includes a bargain purchase option exercisable at the end of the lease term. In addition, the leased property may be purchased at various anniversaries during the lease terms at amounts at least equal to the outstanding principal amount of the underlying bonds.

Developer Reserve Deposits - Certain developers have made reserve deposits upon commencement of the lease or note agreement as security for payments due under the agreement. Reserve deposits will be applied against the final lease or note payments due or outstanding balance in the event of default by the developer. In addition, letters of credit have been issued by corporations and financial institutions for the benefit of GARFS to back the common reserve requirement of certain developers in lieu of cash deposits (see Note 4).

2. <u>Summary of Significant Accounting Policies</u> (Continued)

Unearned Revenue - Unearned revenue represents interest payments received from developers prior to the due date. Amounts are reflected in revenue during the period earned.

Use of Estimates - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Commitments and Contingencies - The CPED is involved in litigation encountered in the normal course of business. In the opinion of management, the resolution of these matters will not have a material effect on the financial position or results of operations of GARFS.

Reclassifications - For comparability, certain 2006 amounts have been reclassified to conform to the 2007 presentation. These reclassifications had no effect on change in net assets or net assets as previously reported.

3. Cash and Investments

Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with original maturities of less than 90 days from the date of acquisition.

Except for pooled investments in the custody of the City of Minneapolis Treasurer, all other cash and cash equivalents and investments of GARFS are held and invested by an independent trustee bank, which is a member of the Federal Reserve System. All such cash and investments, except those in the custody of the City Treasurer, are held by the bank's trust department in the name of GARFS or the CPED. All cash deposits not invested are federally insured.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, GARFS' deposits may not be returned to it. There is no policy for GARFS' custodial credit risk. Deposits of GARFS are predominantly held in money market accounts, which do not require collateral. The remaining GARFS' deposits are held by the City of Minneapolis, where deposits have adequate collateral levels. At December 31, 2007 and 2006, GARFS' deposits were not exposed to custodial credit risk.

3. <u>Cash and Investments</u> (Continued)

Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. For investments of GARFS, exposure to interest rate risk is minimized by investing in both short-term and long-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the policy for GARFS to invest only in securities that meet the ratings requirements set by state statute.

Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by investing in a single issuer. Investments in any one issuer at December 31, 2007 and 2006, that represent five percent or more of the GARFS' investments are as follows:

| | Reported | d Amou | int |
|--|-----------------|--------|-----------|
| Issuer | 2007 | | 2006 |
| | | | |
| Municipal bonds | | | |
| Chicago (IL) Board of Education | \$ 5,428,260 | \$ | 5,190,360 |
| U.S. Department of Treasury | 3,672,886 | | 3,337,441 |
| Houston (TX) Independent School District | 3,164,952 | | 3,016,471 |
| Grand Prairie (TX) Independent School District | 2,609,936 | | 2,489,004 |
| Jacksonville (FL) Electric Authority | 2,337,101 | | 2,223,334 |
| Florida State Board of Education | 2,086,440 | | 2,086,860 |
| Cook County (IL) School District #170 | 1,632,366 | | 1,552,320 |
| Shelby County (TN) | 2,316,952 | | 2,322,021 |

3. Cash and Investments (Continued)

The following table presents the GARFS investment balances at December 31, 2007 and 2006, and information relating to interest and credit quality investment risks:

2007

| | | Standard & Poor's Credit Risk Rating | | Interest Rate Risk | |
|--|------------------------------|---|--------------|--|---------------------------------|
| Investment Type | Low Credit Risk (a) | Medium or Higher Credit Risk (b) | Not Rated | Weighted Average Maturity (Years) | Carrying (Fair) Value |
| U.S. government agency securities | | | | | |
| Federal National Mortgage Association | 100% | - | - | 0.6 | \$ 261,539 |
| Federal Home Loan Mortgage Corporation | 100% | - | - | 6.4 | 81,658 |
| U.S. Treasury securities | 100% | - | - | 4.0 | 3,672,886 |
| Investment pools/mutual funds | | - | | | |
| City of Minneapolis | - | - | 100% | N/A | 1,043,360 |
| Municipal bonds | 100% | - | - | 2.7 | 20,717,436 |
| Guaranteed investment contract | N/A | N/A | N/A | 3.4 | 841,740 |
| Total investments | | | | | \$ 26,618,619 |
| Cash and cash equivalents | | | | | 10,900,428 |
| Total Cash and Investments | | | | | \$ 37,519,047 |

2006

| | Standard & Poor's | | Interest | | |
|--------------------|--|---|--|---|---|
| Credit Risk Rating | | | Rate Risk | | |
| Low | Medium or | | Weighted | | |
| Credit | Higher | | Average | | Carrying |
| Risk | Credit Risk | Not | Maturity | | (Fair) |
| (a) | (b) | Rated | (Years) | | Value |
| | | | | | |
| 100% | - | - | 1.7 | \$ | 265,748 |
| 100% | - | - | 7.7 | | 79,528 |
| N/A | - | N/A | 4.0 | | 3,337,441 |
| | | | | | |
| - | - | 100% | N/A | | 776,435 |
| 100% | - | - | 3.7 | | 19,966,447 |
| N/A | N/A | N/A | 4.4 | | 841,740 |
| | | | | \$ | 25,267,339 |
| | | | | | 10,524,237 |
| | | | | \$ | 35,791,576 |
| | Credit Risk (a) 100% 100% N/A | Credit Risk RatingLowMedium orCreditHigherRiskCredit Risk(a)(b)100%-100%-N/A100%- | Credit Risk RatingLowMedium orCreditHigherRiskCredit RiskNot(a)(b)Rated100%100%N/A-N/A100%100% | Credit Risk RatingRate RiskLowMedium orWeightedCreditHigherAverageRiskCredit RiskNotMaturity(a)(b)Rated(Years)100%7.7N/A-N/A4.0100%N/A100%3.7 | Credit Risk RatingRate RiskLowMedium orWeightedCreditHigherAverageRiskCredit RiskNotMaturity(a)(b)Rated(Years)100%7.7N/A-N/A4.0100%N/A3.7N/AN/AN/A4.4 |

N/A Not Applicable

(a) Low credit risk is considered a rating of A or better for long-term securities.

(b) Medium or higher credit risk is any rating below low credit risk.

3. <u>Cash and Investments</u> (Continued)

Investments as of December 31 are as follows:

| | | 20 | 007 | | | 20 | 06 | |
|----------------------------|----|---------------|-----|------------|----|---------------|----|------------|
| | An | nortized Cost | | Fair Value | An | nortized Cost | | Fair Value |
| Pooled investments | \$ | 1,028,804 | \$ | 1,043,360 | \$ | 774,754 | \$ | 776,435 |
| Municipal bonds | | 15,062,219 | | 20,717,436 | | 15,062,219 | | 19,966,447 |
| Federal agency obligations | | 340,473 | | 343,197 | | 344,644 | | 345,276 |
| Other federal obligations | | 3,621,126 | | 3,672,886 | | 3,431,843 | | 3,337,441 |
| Guaranteed investment | | | | | | | | |
| contracts | | 841,740 | | 841,740 | | 841,740 | | 841,740 |
| Total | \$ | 20,894,362 | \$ | 26,618,619 | \$ | 20,455,200 | \$ | 25,267,339 |

The GARFS purchased a Put Agreement effective October 24, 2000, administered by its trustee bank. The Put Agreement provides a minimum portfolio value to manage the exposure GARFS has to changes in the fair market value of certain debt securities defined as follows: those securities that, in the aggregate, cost \$15,062,220 at December 31, 2007 and 2006, with fair values of \$20,717,436 and \$19,966,447 at December 31, 2007 and 2006, respectively, with maturities of seven years. The fair value of the securities subject to the Put Agreement exceeded the minimum portfolio value stipulated by the Put Agreement.

The Put Agreement contains certain restrictive covenants which require, among other things, that the investments encompassed by the Put Agreement maintain a minimum rating of BBB as determined by an independent rating agency.

4. Bonded Debt Security

In addition to funds maintained by GARFS, the bond obligations issued are secured by the following:

Letters of Credit - US Bank has issued an irrevocable letter of credit dated July 19, 1993, for \$10,000,000 to provide an additional reserve for debt service in the event funds are not available within GARFS' reserves. The letter of credit expired on January 19, 2006, and was not renewed.

4. Bonded Debt Security (Continued)

Letters of credit have been issued by corporations and financial institutions for the benefit of GARFS to back the common reserve requirements of certain developers in lieu of cash deposits as follows at December 31, 2007:

| Pajor & Associates | \$ 126,562 |
|------------------------|-----------------|
| Resources, Inc. | 142,500 |
| Discount Steel | 246,162 |
| Bridgerail Properties | 249,313 |
| Historic Theatre Trust | 1,600,000 |
| Quality Resource Group | 266,000 |
| New French Bakery | 810,456 |
| | |
| Total | \$ 3,440,993 |

Tax Pledge and Reserve Ordinance - The Minneapolis City Council passed an ordinance, as amended, which pledges up to one-half percent of tax capacity to secure payment of bond principal and interest on all bonds issued after May 22, 1987, the effective date of the resolution.

5. <u>Long-Term Debt Bond Issues</u> (see pages 17 through 20)

A summary of long-term debt activity for the years ended December 31, 2007 and 2006, is as follows:

| | 2007 | 2006 | | |
|---------------------------|---------------|---------------|--|--|
| Development Revenue Bonds | | | | |
| Payable - January 1 | \$ 57,985,000 | \$ 61,240,000 | | |
| Issued | 13,090,000 | 8,400,000 | | |
| Retired | (7,380,000) | (11,655,000) | | |
| Payable - December 31 | \$ 63,695,000 | \$ 57,985,000 | | |
| Due Within One Year | \$ 2,845,000 | \$ 2,665,000 | | |

6. <u>Related-Party Transactions</u>

GARFS contributed \$2,093,092 and \$2,097,097 in 2007 and 2006, respectively, to the City of Minneapolis in support of industrial development activities. This amount is shown as a transfer out in the Comparative Statement of Revenues, Expenses, and Changes in Net Assets.

City Projects - The Stimpson Building, 2001-4, is a project of the City of Minneapolis. The City pledged to pay the debt service and administrative costs of the issues. The City contributed \$2,777,857 in 2007 and \$3,180,925 in 2006 to GARFS for the City Project.

Laurel Village - In 1995, the CPED entered into an agreement with the developer of Laurel Village in which the CPED committed to use \$2,656,318 of tax increment revenues, or other available funds, through the year 2016 to stabilize funding for the John Alden Apartments. These funds were repledged to pay debt service on the Laurel Village Series 1997 Development Revenue Bonds. The total paid by the CPED pursuant to this commitment was \$115,093 and \$116,204 in 2007 and 2006, respectively.

7. Industrial Development Bond Account

Within GARFS, there is an IDB account. Funds are remitted to this account as specified in the Common Bond Fund Resolutions. The City has pledged not to reduce the IDB account to a balance less than \$20,000,000. The balance in the IDB account was \$31,054,832 and \$29,198,880 as of December 31, 2007 and 2006, respectively. Management intends to transfer \$5,000,000 to the City of Minneapolis for industrial development activities; \$2,093,092 and \$2,097,097 of this amount was transferred in 2007 and 2006, respectively.

8. <u>Receivables From Other City Funds</u>

| | 2007 | 2006 |
|---|--------------|-----------------|
| Stimson Building Residual Receivable | \$ 20,000 | \$ 2,797,857 |

Stimson Building - On October 1, 2001, the CPED issued \$6,000,000 Development Revenue Bonds, Stimson Building, Series 2001-4. The proceeds of Series 2001-4 are to be primarily used in the redevelopment of the Stimson Building. The CPED will transfer funds to GARFS for the required debt service payments.

9. <u>Capitalized Leases and Notes Receivable</u>

According to the Basic Resolution and Indenture, GARFS is to enter into a Revenue Agreement with developers receiving funds. Such agreements are in the form of capitalized leases or notes receivable (see also Note 2). The agreements outstanding are detailed on the schedules on pages 21 through 24.

10. Bonds Called and Refunded

The CPED has discharged certain bond series by irrevocably depositing in escrow a sum of cash and securities bearing interest and maturing such that all principal or redemption price of and interest due on the bonds were paid or could be paid in full.

| Bond Issue/Series | Escrow Date | Redemption Date |
|---------------------------------|--------------------|------------------|
| Northern Cap Mfg. Co. (12/1/98) | July 30, 2004 | June 1, 2008 |
| Stevens Square Refunding | September 22, 2004 | June 1, 2011 |
| Theatres Project | December 20, 2005 | December 1, 2011 |
| Ambassador Press | June 28, 2006 | June 1, 2007 |
| Elmer Enterprises Refunding | July 1, 2007 | June 1, 2011 |

11. Other Commitments and Contingencies

In connection with the normal conduct of its affairs, the CPED is involved in various claims, litigation, and judgments. None of these cases directly involve GARFS. It is management's intent that GARFS' resources would not be used to settle any of these claims. Consequently, it is expected that the final settlement of these matters will not materially affect the financial statements of GARFS.

OUTSTANDING DEVELOPMENT REVENUE BONDS DECEMBER 31, 2007

| Interest Rate | Issue Date | Final Maturity Date |
|------------------|---|--|
| | | |
| 4.85% to 6.00% | 03-01-96 | 02-01-11 |
| 5.10% to 6.15% | 04-01-97 | 06-01-17 |
| 5.10% to 6.20% | 05-01-97 | 12-01-17 |
| 4.30% to 5.75% | 10-01-97 | 06-01-27 |
| 4.00% to 5.50% | 10-01-97 | 06-01-12 |
| 4.10% to 5.50% | 07-01-98 | 06-01-18 |
| 5.00% to 5.25% | 12-01-99 | 06-01-19 |
| 6.75% | 12-01-99 | 06-01-09 |
| 4.75% to 6.75% | 03-01-00 | 12-01-25 |
| 4.65% to 6.00% | 08-01-00 | 12-01-20 |
| 4.31% to 7.00% | 09-01-02 | 06-01-22 |
| 2.45% to 5.12% | 11-20-03 | 12-01-23 |
| 2.25% to 5.50% | 07-14-04 | 12-01-24 |
| 5.23% to 6.30% | 12-20-05 | 12-01-35 |
| 4.27% to 6.50% | 06-26-06 | 12-01-26 |
| 5.28% to 5.84% | 03-04-07 | 12-01-27 |
| 4.62% to 5.70% | 07-26-07 | 06-01-28 |
| | Rate 4.85% to 6.00% 5.10% to 6.15% 5.10% to 6.20% 4.30% to 5.75% 4.00% to 5.50% 4.10% to 5.50% 5.00% to 5.25% 6.75% 4.75% to 6.75% 4.65% to 6.00% 4.31% to 7.00% 2.45% to 5.12% 5.23% to 6.30% 4.27% to 6.50% 5.28% to 5.84% | RateDate 4.85% to 6.00% $03-01-96$ 5.10% to 6.15% $04-01-97$ 5.10% to 6.20% $05-01-97$ 4.30% to 5.75% $10-01-97$ 4.00% to 5.50% $10-01-97$ 4.10% to 5.50% $07-01-98$ 5.00% to 5.25% $12-01-99$ 6.75% $12-01-99$ 4.75% to 6.75% $03-01-00$ 4.65% to 6.00% $08-01-00$ 4.31% to 7.00% $09-01-02$ 2.45% to 5.12% $11-20-03$ 2.25% to 5.50% $07-14-04$ 5.23% to 6.30% $12-20-05$ 4.27% to 6.50% $06-26-06$ 5.28% to 5.84% $03-04-07$ |

Total Outstanding Development Revenue Bonds

2006 Amounts

| | | Bor | nds and Notes | | |] | Principal Due | | Interest Due | |
|----|------------|-----|---------------|----------|-------------|----|------------------|----|-----------------|--|
| | Issued | | Retired | <u> </u> | Outstanding | | in 2008 | | in 2008 | |
| \$ | 8,370,000 | \$ | 5,760,000 | \$ | 2,610,000 | \$ | 690,000 | \$ | 146,400 | |
| | 2,400,000 | | 920,000 | | 1,480,000 | | 115,000 | | 87,022 | |
| | 2,900,000 | | 1,045,000 | | 1,855,000 | | 140,000 | | 109,910 | |
| | 2,515,000 | | 420,000 | | 2,095,000 | | 55,000 | | 117,820 | |
| | 2,820,000 | | 1,655,000 | | 1,165,000 | | 235,000 | | 60,912 | |
| | 1,500,000 | | 490,000 | | 1,010,000 | | 70,000 | | 52,892 | |
| | 1,900,000 | | - | | 1,900,000 | | - | | - | |
| | 1,000,000 | | 740,000 | | 260,000 | | 125,000 | | 110,994 | |
| | 1,505,000 | | 230,000 | | 1,275,000 | | 40,000 | | 84,323 | |
| | 1,650,000 | | 395,000 | | 1,255,000 | | 70,000 | | 72,350 | |
| | 2,750,000 | | 440,000 | | 2,310,000 | | 100,000 | | 149,400 | |
| | 3,300,000 | | 890,000 | | 2,410,000 | | 240,000 | | 108,180 | |
| | 2,475,000 | | 325,000 | | 2,150,000 | | 115,000 | | 109,856 | |
| | 21,055,000 | | 565,000 | | 20,490,000 | | 305,000 | | 1,258,792 | |
| | 8,400,000 | | 60,000 | | 8,340,000 | | 455,000 | | 433,292 | |
| | 3,100,000 | | - | | 3,100,000 | | 90,000 | | 174,115 | |
| | 9,990,000 | | - | | 9,990,000 | | - | | 467,918 | |
| ¢ | | ¢ | 12.025.000 | ф | | ¢ | 2 9 4 5 9 9 9 | ¢ | 2 544 154 | |
| \$ | 77,630,000 | \$ | 13,935,000 | \$ | 63,695,000 | \$ | 2,845,000 | \$ | 3,544,176 | |
| \$ | 72,530,000 | \$ | 14,545,000 | \$ | 57,985,000 | | | | | |

MATURITIES ON OUTSTANDING PRINCIPAL BALANCES OF BOND ISSUES AND INTEREST PAYMENTS DECEMBER 31, 2007

| | 2008 | | 2009 | 2010 | 2011 | | |
|---|------|-----------|-----------------|-----------------|------|-----------|--|
| Carlson Companies | \$ | 690,000 | \$ 735,000 | \$ 780,000 | \$ | 405,000 | |
| Halper Box | | 115,000 | 120,000 | 130,000 | | 140,000 | |
| Baker Bearing | | 140,000 | 150,000 | 160,000 | | 165,000 | |
| Laurel Village Alden Limited Partnership II | | 55,000 | 60,000 | 65,000 | | 65,000 | |
| 100 East 22nd Associates - A | | 235,000 | 245,000 | 265,000 | | 275,000 | |
| Cord Sets | | 70,000 | 75,000 | 80,000 | | 80,000 | |
| Discount Steel - A | | - | - | 150,000 | | 160,000 | |
| Discount Steel - B | | 125,000 | 135,000 | - | | - | |
| Pajor & Associates | | 40,000 | 40,000 | 45,000 | | 45,000 | |
| Resource, Inc. | | 70,000 | 70,000 | 75,000 | | 80,000 | |
| Bridgerail Properties | | 100,000 | 105,000 | 110,000 | | 115,000 | |
| Kristol Properties | | 240,000 | 140,000 | 145,000 | | 155,000 | |
| Infinite Graphics | | 115,000 | 120,000 | 125,000 | | 130,000 | |
| Historic Theatre Trust | | 305,000 | 320,000 | 335,000 | | 355,000 | |
| Ambassador Press | | 455,000 | 480,000 | 495,000 | | 520,000 | |
| Quality Resource Group | | 90,000 | 95,000 | 100,000 | | 105,000 | |
| New French Bakery | | - | 300,000 | 310,000 | | 330,000 | |
| Total principal payments | \$ | 2,845,000 | \$ 3,190,000 | \$ 3,370,000 | \$ | 3,125,000 | |
| Total interest payments | | 3,544,176 | 3,437,965 | 3,266,014 | | 3,084,410 | |
| Total Maturities | \$ | 6,389,176 | \$ 6,627,965 | \$ 6,636,014 | \$ | 6,209,410 | |

| 2012 | 2013-2017 | 2018-2022 | 2023-2027 | 2 | 2028-2032 | 2033-2035 | Total |
|-----------------|------------------|------------------|------------------|----|-----------|-----------------|-------------------|
| \$ - | \$ - | \$ - | \$ - | \$ | - | \$ - | \$ 2,610,000 |
| 145,000 | 830,000 | - | - | | - | - | 1,480,000 |
| 175,000 | 1,065,000 | - | - | | - | - | 1,855,000 |
| 70,000 | 425,000 | 575,000 | 780,000 | | - | - | 2,095,000 |
| 145,000 | - | - | - | | - | - | 1,165,000 |
| 85,000 | 500,000 | 120,000 | - | | - | - | 1,010,000 |
| 165,000 | 965,000 | 460,000 | - | | - | - | 1,900,000 |
| - | - | - | - | | - | - | 260,000 |
| 50,000 | 305,000 | 425,000 | 325,000 | | - | - | 1,275,000 |
| 85,000 | 500,000 | 375,000 | - | | - | - | 1,255,000 |
| 125,000 | 730,000 | 1,025,000 | - | | - | - | 2,310,000 |
| 160,000 | 675,000 | 725,000 | 170,000 | | - | - | 2,410,000 |
| 135,000 | 585,000 | 635,000 | 305,000 | | - | - | 2,150,000 |
| 375,000 | 2,215,000 | 2,980,000 | 4,010,000 | | 5,440,000 | 4,155,000 | 20,490,000 |
| 540,000 | 3,150,000 | 1,635,000 | 1,065,000 | | - | - | 8,340,000 |
| 110,000 | 640,000 | 845,000 | 1,115,000 | | - | - | 3,100,000 |
| 350,000 | 2,025,000 | 2,590,000 | 3,320,000 | | 765,000 | - | 9,990,000 |
| \$ 2,715,000 | \$ 14,610,000 | \$ 12,390,000 | \$ 11,090,000 | \$ | 6,205,000 | \$ 4,155,000 | \$ 63,695,000 |
| 2,926,555 | 12,401,058 | 8,500,792 | 5,108,764 | | 2,416,815 | 534,240 | 45,220,789 |
| \$ 5,641,555 | \$ 27,011,058 | \$ 20,890,792 | \$ 16,198,764 | \$ | 8,621,815 | \$ 4,689,240 | \$ 108,915,789 |

SCHEDULE OF CAPITALIZED LEASES AND NOTES RECEIVABLE DECEMBER 31, 2007

| | Total Lease/Note Payments | Total Interest |
|--|---------------------------------|-----------------------|
| Capitalized Leases | | |
| Halper Box | \$ 1,967,466 | \$ 487,466 |
| Baker Bearing | 2,484,305 | 629,305 |
| Laurel Village Alden Limited Partnership II | 3,578,160 | 1,483,160 |
| 100 East 22nd Associates - A | 1,331,237 | 166,237 |
| Cord Sets | 1,342,874 | 332,874 |
| Discount Steel - A | 2,482,837 | 582,837 |
| Discount Steel - B | 424,382 | 164,382 |
| Pajor & Associates | 2,232,745 | 957,745 |
| Resource, Inc. | 1,828,905 | 573,905 |
| Bridgerail Properties | 3,736,300 | 1,426,300 |
| Kristol Properties | 3,381,326 | 971,326 |
| Infinite Graphics | 3,215,407 | 1,065,407 |
| Historic Theatre Trust | 43,768,245 | 23,278,245 |
| Ambassador Press | 12,371,066 | 4,031,066 |
| Quality Resource Group | 5,270,491 | 2,170,491 |
| New French Bakery | 16,567,543 | 6,577,543 |
| Total capitalized leases | \$ 105,983,289 | \$ 44,898,289 |
| Notes Receivable | | |
| Carlson Companies | 2,932,500 | 322,500 |
| Total Capitalized Leases and Notes Receivable | <u>\$ 108,915,789</u> | \$ 45,220,789 |

2006 Amounts

| | Total Principal | | | | Capitalized Lease/Note Receivable | | Current Portion | Noncurrent Portion | | |
|----|--------------------|----|---------|----|---|----|--------------------|-----------------------|------------|--|
| \$ | 1,480,000 | \$ | 4,821 | \$ | 1,475,179 | \$ | 115,000 | \$ | 1,360,179 | |
| Ŷ | 1,855,000 | Ψ | - | Ŷ | 1,855,000 | Ψ | 140,000 | Ŷ | 1,715,000 | |
| | 2,095,000 | | - | | 2,095,000 | | 55,000 | | 2,040,000 | |
| | 1,165,000 | | - | | 1,165,000 | | 235,000 | | 930,000 | |
| | 1,010,000 | | - | | 1,010,000 | | 70,000 | | 940,000 | |
| | 1,900,000 | | - | | 1,900,000 | | - | | 1,900,000 | |
| | 260,000 | | - | | 260,000 | | 125,000 | | 135,000 | |
| | 1,275,000 | | - | | 1,275,000 | | 40,000 | | 1,235,000 | |
| | 1,255,000 | | - | | 1,255,000 | | 70,000 | | 1,185,000 | |
| | 2,310,000 | | - | | 2,310,000 | | 100,000 | | 2,210,000 | |
| | 2,410,000 | | - | | 2,410,000 | | 240,000 | | 2,170,000 | |
| | 2,150,000 | | - | | 2,150,000 | | 115,000 | | 2,035,000 | |
| | 20,490,000 | | - | | 20,490,000 | | 305,000 | | 20,185,000 | |
| | 8,340,000 | | 19,014 | | 8,320,986 | | 455,000 | | 7,865,986 | |
| | 3,100,000 | | - | | 3,100,000 | | 90,000 | | 3,010,000 | |
| | 9,990,000 | | 302,397 | | 9,687,603 | | - | | 9,687,603 | |
| \$ | 61,085,000 | \$ | 326,232 | \$ | 60,758,768 | \$ | 2,155,000 | \$ | 58,603,768 | |
| | 2,610,000 | | | | 2,610,000 | | 690,000 | | 1,920,000 | |
| \$ | 63,695,000 | \$ | 326,232 | \$ | 63,368,768 | \$ | 2,845,000 | \$ | 60,523,768 | |
| | | | | \$ | 57,190,641 | \$ | 2,665,000 | \$ | 54,525,641 | |

CAPITALIZED LEASES AND NOTES RECEIVABLE MATURITIES, INCLUDING INTEREST DECEMBER 31, 2007

| | 2008 | 2009 | 2010 | 2011 |
|---|-----------------|-----------------|-----------------|-----------------|
| Capitalized Leases | | | | |
| Halper Box | \$ 202,022 | \$ 199,972 | \$ 202,472 | \$ 204,268 |
| Baker Bearing | 249,910 | 251,210 | 251,910 | 246,995 |
| Laurel Village Alden Limited Partnership II | 172,820 | 175,015 | 176,895 | 173,450 |
| 100 East 22nd Associates - A | 295,912 | 292,850 | 299,100 | 294,388 |
| Cord Sets | 122,892 | 124,394 | 125,375 | 120,975 |
| Discount Steel - A | - | 48,831 | 243,913 | 246,162 |
| Discount Steel - B | 235,994 | 188,388 | - | - |
| Pajor & Associates | 124,323 | 122,022 | 124,663 | 121,962 |
| Resource, Inc. | 142,350 | 138,780 | 140,175 | 141,275 |
| Bridgerail Properties | 249,400 | 248,900 | 248,125 | 247,075 |
| Kristol Properties | 348,180 | 240,980 | 241,290 | 245,998 |
| Infinite Graphics | 224,856 | 225,688 | 225,888 | 225,700 |
| Historic Theatre Trust | 1,563,792 | 1,562,841 | 1,561,105 | 1,563,584 |
| Ambassador Press | 888,292 | 893,874 | 887,849 | 890,674 |
| Quality Resource Group | 264,115 | 264,364 | 264,348 | 264,068 |
| New French Bakery | 467,918 | 810,456 | 803,356 | 805,686 |
| Total capitalized lease maturities | \$ 5,552,776 | \$ 5,788,565 | \$ 5,796,464 | \$ 5,792,260 |
| Notes Receivable | | | | |
| Carlson Companies | 836,400 | 839,400 | 839,550 | 417,150 |
| Total Maturities | \$ 6,389,176 | \$ 6,627,965 | \$ 6,636,014 | \$ 6,209,410 |

| 2012 | 2013-2017 | 2018-2022 | | 2023-2027 | 2028-2032 | | 2033-2035 | Total |
|-----------------|------------------|------------------|----|------------|-----------------|----|-----------|-------------------|
| \$ 200,504 | \$ 958,228 | \$ - | \$ | - | \$ - | \$ | - | \$ 1,967,466 |
| 246,455 | 1,237,825 | - | · | - | - | | - | 2,484,305 |
| 174,940 | 885,775 | 899,615 | | 919,650 | - | | - | 3,578,160 |
| 148,987 | _ | - | | - | - | | - | 1,331,237 |
| 121,438 | 604,500 | 123,300 | | - | - | | - | 1,342,874 |
| 243,038 | 1,216,480 | 484,413 | | - | - | | - | 2,482,837 |
| - | - | - | | - | - | | - | 424,382 |
| 124,038 | 621,725 | 624,124 | | 369,888 | - | | - | 2,232,745 |
| 141,675 | 704,050 | 420,600 | | - | - | | - | 1,828,905 |
| 250,750 | 1,242,350 | 1,249,700 | | - | - | | - | 3,736,300 |
| 244,875 | 997,671 | 883,619 | | 178,713 | - | | - | 3,381,326 |
| 224,200 | 931,550 | 827,225 | | 330,300 | - | | - | 3,215,407 |
| 1,563,456 | 7,811,447 | 7,820,575 | | 7,813,640 | 7,818,565 | | 4,689,240 | 43,768,245 |
| 886,799 | 4,464,765 | 2,215,388 | | 1,243,425 | - | | - | 12,371,066 |
| 263,524 | 1,312,723 | 1,319,701 | | 1,317,648 | - | | - | 5,270,491 |
| 806,876 | 4,021,969 | 4,022,532 | | 4,025,500 | 803,250 | _ | - | 16,567,543 |
| \$ 5,641,555 | \$ 27,011,058 | \$ 20,890,792 | \$ | 16,198,764 | \$ 8,621,815 | \$ | 4,689,240 | \$ 105,983,289 |
| _ | | _ | | _ | _ | | | 2,932,500 |
| - | | | | | _ | | | 2,752,500 |
| \$ 5,641,555 | \$ 27,011,058 | \$ 20,890,792 | \$ | 16,198,764 | \$ 8,621,815 | \$ | 4,689,240 | \$ 108,915,789 |

Management and Compliance Section



STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

SUITE 500 525 PARK STREET SAINT PAUL, MN 55103-2139

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Mayor and Members of the Minneapolis City Council Community Planning and Economic Development Department

We have audited the financial statements of the General Agency Reserve Fund System, a part of the City of Minneapolis Community Planning and Economic Development Department (CPED), as of and for the year ended December 31, 2007, and have issued our report thereon dated April 25, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the General Agency Reserve Fund System's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the General Agency Reserve Fund System's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the General Agency Reserve Fund System's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the General Agency Reserve Fund System's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the General Agency Reserve Fund System's financial statements that is more than inconsequential will not be prevented or detected by the General Agency Reserve Fund System's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the General Agency Reserve Fund System's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the General Agency Reserve Fund System's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minnesota Legal Compliance Audit Guide for Local Government*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The *Minnesota Legal Compliance Audit Guide for Local Government* contains six categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, and miscellaneous provisions. Our study included all of the listed categories.

The results of our tests indicate that, for the items tested, the General Agency Reserve Fund System of the City of Minneapolis CPED was in compliance with the material terms and conditions of applicable legal provisions. This report is intended solely for the information and use of the Mayor, Members of the Minneapolis City Council, and CPED's management and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

/s/Greg Hierlinger

REBECCA OTTO STATE AUDITOR GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

April 25, 2008



STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH ENABLING RESOLUTIONS

Mayor and Members of the Minneapolis City Council Community Planning and Economic Development Department

We have audited the financial statements of the General Agency Reserve Fund System, a part of the City of Minneapolis Community Planning and Economic Development Department (CPED), as of and for the year ended December 31, 2007, and have issued our report thereon dated April 25, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

In connection with our audit, nothing came to our attention that caused us to believe that the CPED failed to comply with the financial terms, financial covenants, financial provisions, or financial conditions of the Basic Resolution and Indenture (82-512) or the amendments relating to financial matters establishing the General Agency Reserve for Bonds (82-513), establishing an Industrial Development Bond (IDB) account (82-514), providing funding for the IDB account (83-665), clarifying permitted investments of funds relating to the Common Bond Fund (84-765), amending and restating the Basic Resolution of the City of Minneapolis (A and B) (04-256, 04-257), and supplementing the Basic Resolution (04-258), insofar as they relate to financial and accounting matters. However, the objective of our audit of the financial statements was not directed primarily toward obtaining knowledge of such compliance.

This report is intended solely for the information and use of the Minneapolis City Council and CPED's management and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

REBECCA OTTO STATE AUDITOR

April 25, 2008

/s/Greg Hierlinger

GREG HIERLINGER, CPA DEPUTY STATE AUDITOR

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